

CITY OF ORINDA  
CALIFORNIA

# ANNUAL COMPREHENSIVE FINANCIAL STATEMENTS

Fiscal year ending on  
**JUNE 30, 2023**



Cover photograph: Shadowed Tree  
Courtesy of Joshua Lee

**City of Orinda, California**  
**Annual Comprehensive Financial Report**  
**For the Fiscal Year Ended June 30, 2023**

**Prepared by**  
**Finance Department**

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**CITY OF ORINDA, CALIFORNIA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FISCAL YEAR ENDED JUNE 30, 2023**

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# ***INTRODUCTORY SECTION***

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22 Orinda Way • Orinda • California • 94563

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December 19, 2023

To the Members of the City Council, and Residents of the City of Orinda:

We are pleased to present the Annual Comprehensive Financial Report (ACFR) for the City of Orinda (City) for the fiscal year ended June 30, 2023. The purpose of the report is to provide the City Council, City Staff, residents, bond holders, and other interested parties with useful information concerning the City's operations and financial position. The City management is responsible for the accuracy, completeness, and fairness of the data presented in this report.

To the best of our knowledge, the following report is accurate in all material respects. The financial statements are presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards. This includes conformance with directives issued by the Governmental Accounting Standards Board (GASB), and other rule-making bodies. We believe the report contains all disclosures necessary for the reader to understand the City's financial affairs.

## **STEWARDSHIP**

Financial reports are one of several efforts undertaken by the City to promote accountability. Management of the City has established an internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatements.

As part of the overall efforts to provide stewardship of public funds, the City's financial statements have been audited by Maze and Associates Accountancy Corporation, a firm of certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the fiscal year ended June 30, 2023, are free of material misstatements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based upon the audit, Maze Associates concluded that there was reasonable basis for rendering an unmodified ("clean") opinion, on the City of Orinda's financial statements for the year ended June 30, 2023. The independent auditor's report is contained as the first component of the financial section of this report.

This report includes all funds of the City of Orinda and the report is intended to be read in conjunction with Management's Discussion and Analysis (MD&A) as well as the basic financial statements.

## **PROFILE OF THE CITY OF ORINDA**

The City of Orinda was incorporated as a City in 1985 after more than 100 years of gradual development. One of the primary reasons cited by voters for supporting incorporation, was the desire for local decision making. Most of residential Orinda is comfortably mature existing in a bucolic and wooded environment. Orinda remains a family-oriented community in an idyllic setting.

The City comprises approximately 12.8 square miles and is situated adjacent to the Oakland/Berkeley hills, immediately east of the Caldecott Tunnel on Highway 24 in Contra Costa County. Orinda is a residential oriented community with a population of 19,078 residing in approximately 7,194 housing units. More than half of the City's homes were constructed between 1940 and 1970.

Orinda continues to make a mark on the region with the beautifully restored art deco Orinda Theatre, the California Shakespeare Theater, and a popular Community Center and Public Library. The City also includes a Bay Area Rapid Transit (BART) train station providing easy access to the greater Bay Area.

The City of Orinda operates under a Council-Manager form of government. Policy making and legislative authority are vested in the City Council, which consists of five members, elected at-large to four-year overlapping terms. The positions of Mayor and Vice Mayor are chosen annually by the City Council. The City Council is responsible for the City's ordinances, operating resolutions, adoption of the annual budget, land use decisions in accordance with the General Plan, hiring the City Manager and City Attorney, and appointment of all members of advisory boards and commissions. The City Manager is responsible for the following activities: implementing the policies, ordinances, and directives of the City Council; and overseeing the day-to-day operations of the City. The City Attorney services are provided through a professional services agreement with a private law firm.

The City provides municipal services that include public safety, public works, parks and recreation, and planning services. The City operates with a small staff of 35.5 Full-Time Equivalent (FTE) positions supplemented by part-time employees. Sworn police services staff are employees of the Contra Costa County Sheriff's Office and law enforcement services are provided under an agreement with the Sheriff's Office. Parks and Recreation maintenance services are augmented by work performed by a private contractor. The City Moraga Orinda Fire District, a separate unrelated agency is responsible for fire and emergency medical services.

## **REPORTING ENTITIES**

The financial statements included in this ACFR present the City (the primary government) with all the City funds. In addition, the Orinda Geologic Hazard Abatement District (GHAD) is included as a reporting entity. The Orinda GHAD is a separate legal entity; however, the members of the City Council also serve as the Orinda GHAD Board. Therefore, the financial information for the GHAD is presented as a separate Fiduciary Custodial Fund in the ACFR document.

## **BUDGET PROCESS**

The City Council establishes biennial (two year) budgets with a mid-cycle annual review for the General Fund and all other Funds. Budgetary control is legally maintained at the fund level for these funds. Department Directors submit budget requests to the City Manager and Administrative Services Director. The Administrative Services Director prepares an estimate of revenues and prepares recommendations for the next year's budget. The preliminary budget or mid-cycle adjustment is presented to the City Council at a public meeting. After deliberation and any amendments discussed as part of the public process, the City Council adopts either the Two-Year Budget or a Mid-Cycle Adjustment by resolution on or before June 30th in accordance with the municipal code.

## ECONOMIC CONDITIONS AND OUTLOOK

As the pandemic recedes and society transitions to reflect a more active and vibrant activity level, world and national events have conspired to create an inflationary economic environment which has the potential to impact our local economy in a variety of both positive and negative ways. The increased activity level coupled with higher prices has the potential to drive up revenue in the short term but could result in a recession or slow growth over the longer term. World and national events have resulted in the need to rely somewhat less on historical trends in terms of expected resources and services to be provided. Going forward it will be imperative to monitor program revenues and to allocate resources based on new trends.

### Outlook for Tax Revenues

Property tax is the single largest source of revenue to the City. As such the City monitors property valuations as a direct indicator of economic conditions. Residential property accounts for nearly 95% of the total net taxable assessed value. In Fiscal year 2022-2023 the City experienced an overall 8.68% increase in taxable compared to the nearly 5.04% growth in the previous fiscal year, and was also significantly above the average change of approximately 7.61% per year over the past 10 years.

The base automatic annual adjustment was 2% in each of those years for properties without a change in ownership or new construction. The difference is made of sales at a higher value than the previous assessed value and value added by construction or improvements. The City continued to experience growth in sales prices of residential properties. The average home sales price in Orinda as reported by the Contra Costa County Association of Realtors as of November 30, 2023, was up 3.848% over the previous year. A September 2023 consensus economic forecast prepared by HdL and Beacon Economics projected that due to a severe housing shortage, home prices are expected to progressively rise. Existing homeowners, locked into low mortgage rates, are contributing to the shortage by hesitating to sell, which keeps the inventory low and prices rising.

There are not any developments in the near term that will add significant numbers of homes and assessed value to the base property tax. The City expects in the coming years that the rate of growth in property tax revenue will continue to be less than has traditionally occurred over the past 10 years.

It is also appropriate to consider that the City receives only a very small share of the overall property tax rate. This is the result of the City's incorporation occurring after 1978 when a statewide measure, Proposition 13, placed limits on the maximum property tax that could be levied. The City of Orinda only receives approximately 7 cents of each \$1.00 of the base 1% property tax that is levied. Given the significance of this revenue source, City Council policies encourage remaining vigilant in monitoring costs and matching ongoing expenditures with projected revenue.

The second largest tax revenue for the City is Sales Tax. This will be reviewed in more detail below separating the two major components. The first is the general-purpose sales tax allotted to the City based on local retail sales (point of sale). The rate levied is one percent. The second component is voter approved Add-On Sales tax. All sales tax is reported as a General Fund revenue.

The point-of-sale revenue derived from local retailers was concentrated in three business categories (Restaurants, Service stations & fuel, and Food Markets). These sectors comprise nearly 58% of the City's local sales tax base. The allocation of sales tax for on-line sales is distributed via a County pool based on the City's share of point of sale transactions compared to the other cities in the County. Due to changes in State law as well as changes in consumer purchase patterns using on-line transactions, the share of sales tax allocated to the county pool has been significant. In fiscal year 2022-23 the pool contributed approximately 20% of the total City general purpose sales tax revenue.

The estimated increases for the coming fiscal year are projected to be moderate and overall, the City expects only a modest increase in general purpose sales tax. Overall, the Fiscal Year 2023-24 sales tax forecast expects the total taxes collected to remain relatively modest despite inflation causing many taxable items to increase in cost. The City remains cautious and continues to monitor this revenue with assistance from HdL.

Included in the sales tax collected by the City are local add-on sales taxes approved by the voters. In November 2012 (Orinda 2012 Measure L). The measure added an additional ½ cent sales tax and was operative April 1, 2013, and the City ceased collection March 31, 2021. To date, all the revenue collected from Measure L tax has been appropriated by the City Council to be expended on road and drain improvements. Beginning April 1, 2021 (Orinda 2020 Measure R) replaced the collection of the Measure L tax. Measure R added an additional 1 cent sales tax replacing the ½ cent Measure L. The ACFR includes a separate schedule which accounts for the voter approved Add-On Sales Tax separate from the “General Purpose” General Fund.

Measure R was in place for the entire fiscal year and the higher rate will result in more local funding over the 20 year life of the tax. The priorities established for Measure R funds include increased spending for: wildfire fuel reduction; disaster response planning; critical storm drain improvements to prevent flooding and roadway collapse; and on-going road maintenance funding to protect recent investments made in the public roadway network. Measure R exceeded initial estimates of \$2,853,300 by roughly \$1 million in Fiscal year 2022-23.

The City has historically obtained voter support for a number of funding measures. In addition to the sales tax (Measures L and R), voters approved a combined total of \$45 million in General Obligation bond debt used to improve public streets and roadways. In June of 2018 the electorate approved an increased local parcel tax, to supplement funding for the City costs of operating the library facility including contracting with the County for additional local library hours. Although the rate per parcel does not increase there is not a sunset provision which would automatically end the tax. The support from the overall community has been instrumental in accomplishments to date and will allow the City to continue with efforts to address critical needs.

#### Other Revenues

With the impacts of the pandemic fully dissipated, the City has experienced an increased demand for recreational services, with 2022-23 revenues exceeding pre-pandemic levels for the first time. Although this additional revenue is great news overall, it is accompanied by increases in operating costs associated with providing the services, such as the cost of instructors and the need for additional staff resources to handle the additional customer service demands.

#### Outlook For Expenditures

In terms of expenditures, the largest portion of City spending is for contract services and the largest contract is with the Contra Costa County Office of the Sheriff. The second largest area of expenditure is for salaries and benefits. The City Council supports the need to be prudent when considering salary and benefit costs. Compared to Fiscal Year 2017-18 the City staffing had been reduced by 4.5 positions and changes are carefully reviewed by the City Council as part of the Budget process.

In addition to helping fund capital investment in stormwater and road improvements, new Measure R related programs intended to enhance public safety, including wildfire risk reduction throughout Orinda and preparation for emergencies and disasters, are an area in which the City has begun and will continue making investments going forward. These programs include expenditures for salaries and benefit costs, operating costs associated with the Chipper truck, the Fire Fuels Reduction Incentive Program, and other ongoing operating expenditures anticipated to cost roughly \$1 million annually.

The City does not participate in the California Public Employees Retirement System (CalPERS) for retirement benefits. Instead, unique compared to most cities in California, the City offers a scheduled contribution to employee 401a and 457 retirement accounts, on a defined contribution basis. Agencies that participate in CalPERS are facing required pension contribution increases as well as increases in long term liabilities, which is not the case for the City of Orinda.

The City has received a total of \$4.8 million in American Recovery Plan Act (ARPA) funds over the past two fiscal years. City Council has appropriately allocated these one-time funds for one-time expenditures, addressing critical needs, such as programming more than \$3 million in storm drain repairs. The Federal Government has issued clarifications of the program regulations, and the City has formally incorporated the planned expenditures into the City Budget and Capital Improvement Plan.

### Progress Addressing Long-Term Needs

Although the ACFR is reporting one year's results the City's financial planning horizon is longer than that. As discussed earlier, the City Council is proceeding with the proactive step of allocating new revenue to address unmet needs. As a small City among the most pressing need is to ensure financial resources to meet long-term major capital needs. The City uses a five year Capital Improvement Plan (CIP) to identify and plan for capital needs. In terms of the operating budget the City also takes a longer view by adopting a two-year budget. These efforts include projecting revenues by each funding source and using a cash flow model to address the proposed timing for major expenditures. Sometimes the model indicates the need to accumulate funds over more than one year, in order to facilitate larger projects. This can account for the increase in the fund balance in certain funds.

A significant budgetary impact in Fiscal Year 2022-23 was the 2022 Annual Pavement Rehab Project which included almost \$3 million in funding from a variety of sources. This project continued the important progress being made on the conditions of streets and roadways was funded by residual Measure L funds, Measure R funds, Road Maintenance Funds, and Gas Tax. The investment in streets can be measured by the improvements reported by the Metropolitan Transportation Commission. In 2018 the 3-year average for Orinda was rated "Fair" with a score of 68. By 2022 the City achieved a rating of "Very Good" with a rating of 84, the second highest ranking in the Bay Area.

The City has also made progress reducing liabilities for OPEB (retiree health benefits). In Fiscal Year 2022-23 the City was able to reduce the net retiree health liability to \$ 62,172. The "pay-as-you-go" retiree benefit cost in the most recent fiscal year, which was \$4,773, which represents actual premium costs paid by the City for participating retirees. The City Council has established a policy to continue making annual contributions to the Trust in addition to the current "pay-as-you-go" premiums. The trust assets as of June 30, 2023, cover 82% of the total OPEB liability.

### **RECOGNITION**

The Government Finance Officers Association (GFOA) has recognized the City of Orinda for its Annual Comprehensive Financial Report covering the period ending June 30, 2022. A copy of the award from GFOA is included in this report. This award represents the 9<sup>th</sup> consecutive year that the City's report was recognized by the GFOA.

In order to be recognized, the City was required to produce an easily readable and efficiently organized Annual Comprehensive Financial Report (ACFR). The report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that this report will meet the program requirements to receive the award.

The City of Orinda will be submitting the June 30, 2023, Annual Comprehensive Financial Report for the Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA).

## ACKNOWLEDGEMENTS

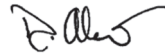
The preparation of the Annual Comprehensive Financial Report could not be accomplished without the efficient and dedicated service of the entire staff of the Finance Department. Senior Accountant, Nancy Zhang, undertook the essential tasks of coordinating the financial details required for this report. Also we wish to thank the professional staff at Maze & Associates including their entire team led by the Partner David Alvey CPA and his staff, as they worked diligently to modify the collection of necessary data and perform the audit requirements, while maintaining appropriate COVID 19 prevention protocols.

The Staff greatly appreciate that the City Council values the importance of comprehensive financial reporting as is evidenced by assigning resources to its completion. Further, the City has active participation from volunteers committee / commission members that offer additional input to the City Council including members of the Finance Advisory Committee and the Supplemental Sales Tax Oversight Commission. The combined effort displays the community support for maintaining the highest standards of professionalism in the management of the City of Orinda's finances.

Respectfully submitted,



David Biggs  
City Manager

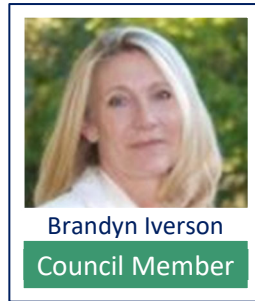
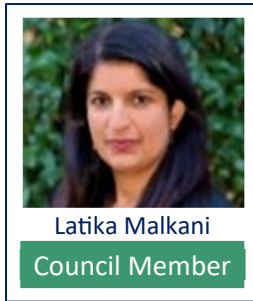
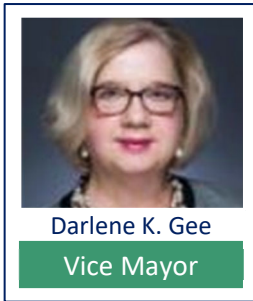


Douglas Alessio  
Administrative Services Director



**List of City Officials**  
As of June 30, 2023

**ELECTED OFFICIALS**

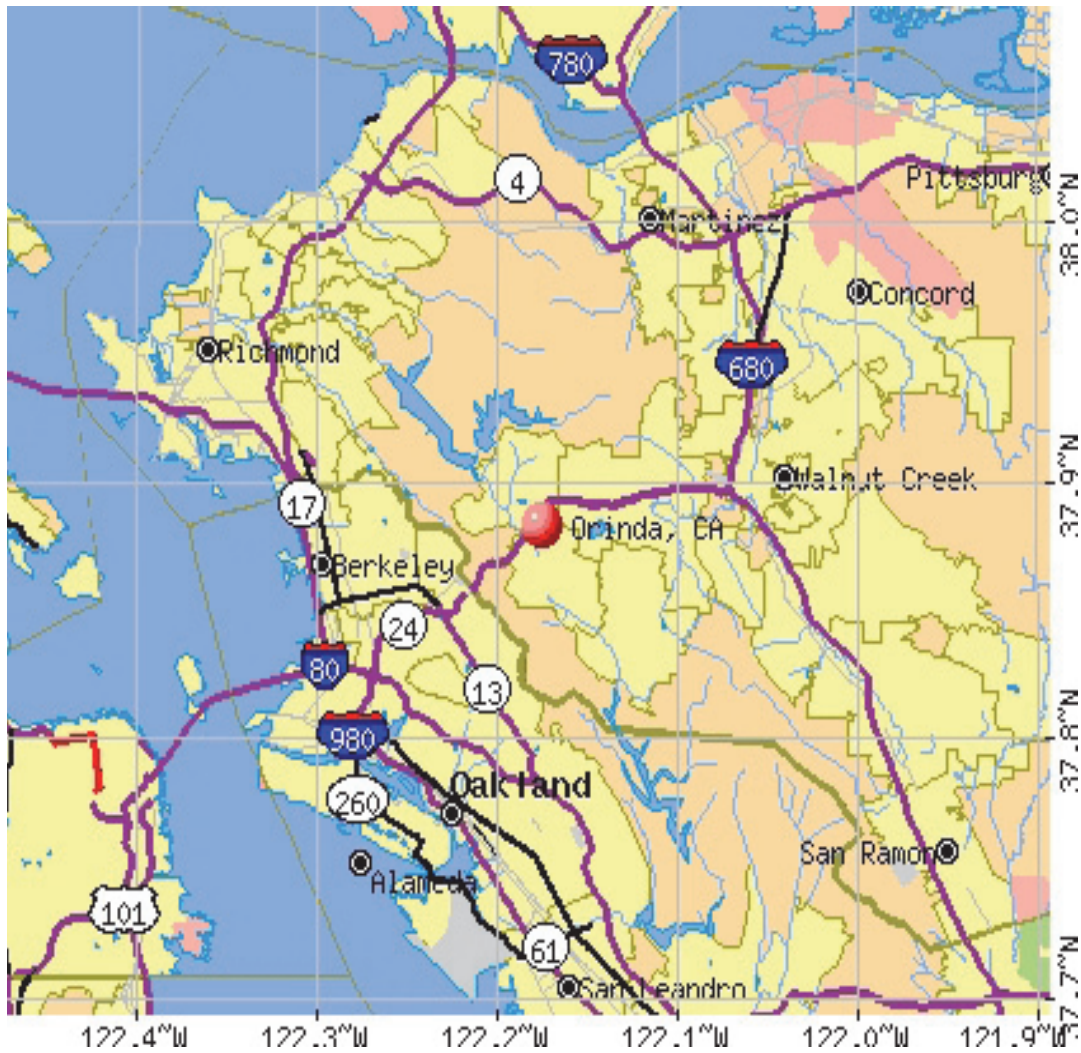


**CITY OFFICIALS**

<u>Name of Official</u>	<u>Position Title</u>
David Biggs	City Manager
Osa Wolff	City Attorney (Contract)
Sheri Smith	City Clerk
Douglas Alessio	Administrative Services Director
Ginger Staton	Human Resources Manager
Todd Trimble	Parks & Recreation Director
Drummond Buckley	Planning Director
Ryan Sullivan	Police Chief (Contract)
Scott Christie	Public Works Director
Sivakumar Natarajan	City Engineer

## ORINDA MISSION STATEMENT

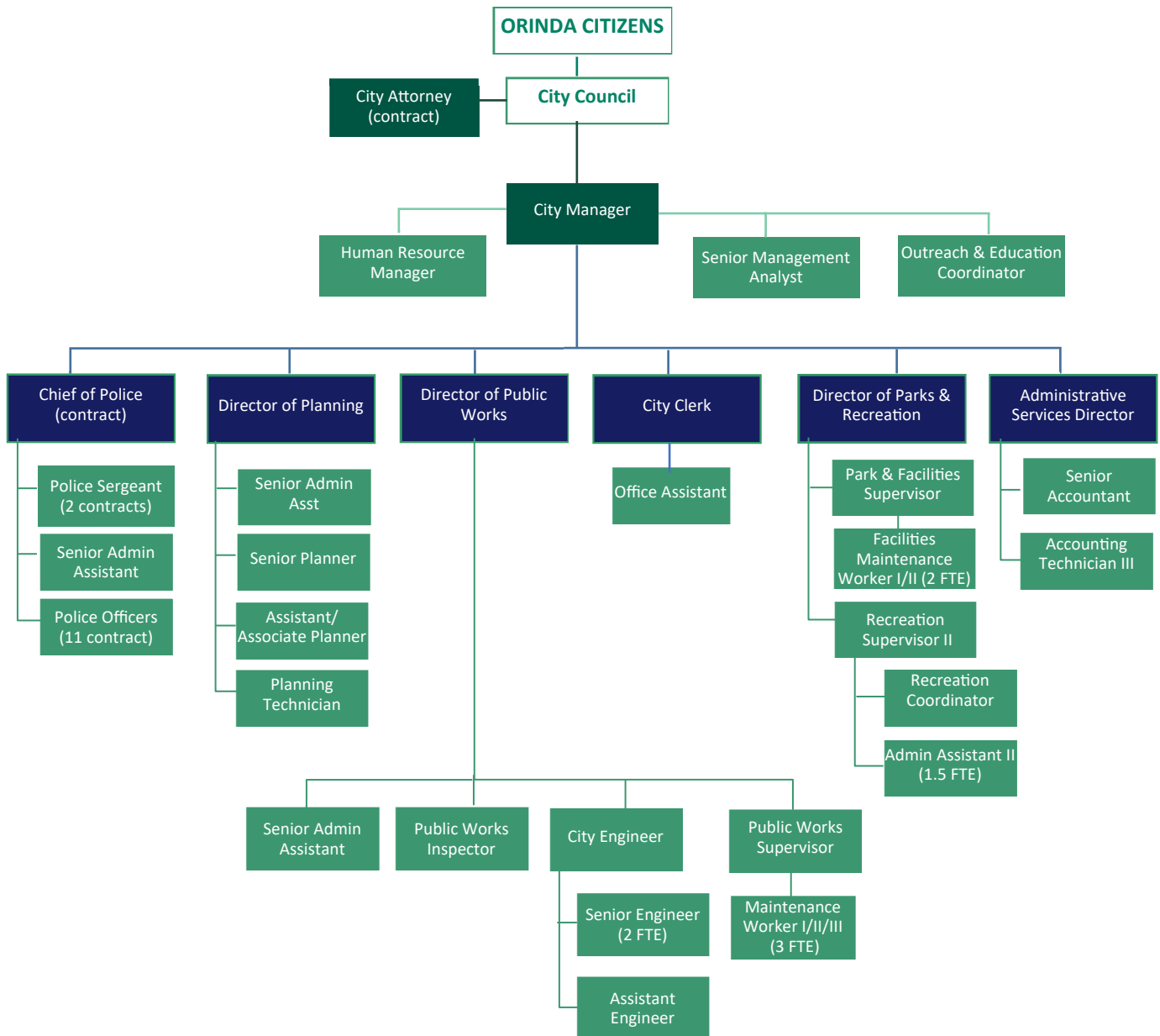
*“Orinda strives to provide excellent service in a fiscally responsible manner to promote a safe, friendly and vibrant community.”*



22 Orinda Way, Orinda, CA 94563 \* [www.cityoforinda.org](http://www.cityoforinda.org) \* 925.253.4200



## Fiscal Year 2022-23 Organization Chart





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Orinda  
California**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

## ***FINANCIAL SECTION***

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## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and City Council  
City of Orinda, California

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Orinda (City), California, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the Table of Contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirement relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other required supplementary information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Supplementary Information, as listed in the Table of Contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the Introductory Section and Statistical Section listed in the Table of Contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Maze + Associates*

Pleasant Hill, California  
December 19, 2023

**City of Orinda**  
**Management's Discussion and Analysis (MDA)**  
**June 30, 2023**

**INTRODUCTION**

As management of the City of Orinda (the City), we offer readers this discussion and analysis of the City's financial performance for the fiscal year (FY) ended June 30, 2023. Please read this overview in conjunction with the letter of transmittal and the accompanying basic financial statements that follow.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$111,339,890 (net position). The unrestricted net position, which represents the amounts available to meet the City's ongoing obligations to citizens and creditors, was \$22,529,233.
- The City's total net position increased by \$7,823,036 because total revenue of \$33.5 million exceeded total expenses of \$25.6 million during the current period.
- At the close of the current fiscal year, the City's governmental funds reported combined fund balances of \$ 37,744,526, an increase of \$3,542,617 in comparison with the prior year. Of this amount, \$12,443,762, or 33%, is available for spending at the City's discretion (*unassigned fund balance*).
- At the end of the current fiscal year, unrestricted fund balance (the total of the *committed, assigned, and unassigned* components of *fund balance*) for the general fund was \$18,449,540, or approximately 89% of total general fund expenditures and transfers out.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components:

- Government-wide Financial Statements - These include the Statement of Net Position and Statement of Activities. These statements provide information about the activities of the City as a whole and about the overall financial condition of the City like a private-sector business.
- Fund Financial Statements - These statements provide additional information about the City's major funds, including how services were financed including fund balances available for financing future projects.
- Notes to the Financial Statements - The notes provide additional detail that is essential to a full understanding of the information provided in the Government-wide and Fund Financial Statements.

This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**GOVERNMENT-WIDE FINANCIAL STATEMENTS - DESCRIPTION**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or

decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes; and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The City does not have any business-type activities. The governmental activities of the City include general government, police services, public works and engineering, parks, recreation and library, planning, and interest on bonds payable.

## **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Orinda, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The funds used by the City can be divided into three categories: Governmental funds, Proprietary funds, and Fiduciary funds.

### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, which focus on the long-term, governmental funds financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Orinda maintains numerous individual governmental funds that, for financial reporting, are grouped according to their type (general fund, special revenue, capital projects, and debt service). In accordance with accounting standards, major funds are determined based on their relative size when measured among Governmental Funds. The examination compares expenditures, assets plus deferred outflows, liabilities plus deferred inflows, and revenues. Management may also include those funds as major funds that are deemed of importance to the users of the financial statements. All major funds are reported separately in the governmental funds' statements. The criteria for determining a major fund can result in differences in the funds identified from one year to the next. In this report, the Federal Grant Special Revenue Fund is presented as a new major fund for the current fiscal year. All other funds are grouped together for reporting purposes (Other governmental funds).

Major funds for the City of Orinda as of June 30, 2023 are:

- General Fund
- Federal Grants

- City Capital Projects
- Community Facilities Maintenance
- Contra Costa Transportation Authority (CCTA)
- Affordable Housing Fund
- Road Maintenance Fund
- General Obligation Road Bonds 2014 – Debt Service
- General Obligation Road Bonds 2016 – Debt Service
- Other Governmental Funds (Note: Individual fund data for each non-major governmental fund is provided in combining statements included in the Other Supplementary Information section of this report).

### **Proprietary Funds**

The City maintains only one type of proprietary fund, Internal Service Funds, which are an accounting device used to accumulate and allocate costs internally among the City’s various functions. The City uses the following internal service funds:

- Information Systems
- Buildings Maintenance
- Vehicle Replacement
- Risk Management

Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds are provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the City’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The City maintains only one type of fiduciary fund. The *Custodial funds* report resources, not in a trust, that are held by the City for other parties outside of the City’s reporting entity. The City utilizes a custodial fund to report monies held for the Orinda Geologic Hazard Abatement District (GHAD). This District is an agency established under California Public Resources Code 26570 which explicitly states “A district is a political subdivision of the state. A district is not an agency or instrumentality of a local agency.” In January 2020 the GHAD Board entered into an agreement with the City to provide accounting and investing services of the funds which are not held in a trust.

### **Notes to the Financial Statements**

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43-75 of this report.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning budget to actual schedules and the City’s progress in funding its

obligations to provide OPEB benefits to its employees. Required supplementary information can be found immediately after the notes to the financial statements on pages 78-85.

The combining statements referred to earlier in connection with nonmajor governmental funds, and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 90-140 of this report.

## GOVERNMENT-WIDE FINANCIAL STATEMENTS - ANALYSIS

As noted earlier, the City's net position may serve over time as a useful indicator of whether the City's financial position is improving or deteriorating. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$111,339,890, at the close of the most recent fiscal year.

This analysis focuses on the net position and changes in the net position of the City as a whole. Table 1 provides a high-level summary of year-to-year changes in the net position.

**Table 1: SUMMARY OF NET POSITION**

	Governmental Activities			
	June 30, 2023	June 30, 2022	\$ Change	% Change
Current and other assets	\$47,698,766	\$46,265,222	\$1,433,544	3.1%
Capital assets	114,196,183	111,983,701	2,212,482	2.0%
<b>Total Assets</b>	<b>161,894,949</b>	<b>158,248,923</b>	<b>3,646,026</b>	<b>2.3%</b>
Deferred Outflow of Resources (Related to OPEB - Note 12)	63,767	78,606	(14,839)	-18.9%
Current liabilities	7,841,901	10,041,947	(2,200,046)	-21.9%
Noncurrent liabilities	42,527,079	44,556,953	(2,029,874)	-4.6%
<b>Total Liabilities</b>	<b>50,368,980</b>	<b>54,598,900</b>	<b>(4,229,920)</b>	<b>-7.7%</b>
Deferred Inflow of Resources (Related to OPEB - Note 12)	249,846	211,775	38,071	18.0%
Net Position:				
Invested in capital assets	70,034,586	65,924,720	4,109,866	6.2%
Restricted for:				
Capital projects	1,860,081	2,972,733	(1,112,652)	-37.4%
Special purpose projects	16,915,990	12,816,101	4,099,889	32.0%
Unrestricted	22,529,233	21,803,300	725,933	3.3%
<b>Total Net Position</b>	<b>\$111,339,890</b>	<b>\$103,516,854</b>	<b>\$7,823,036</b>	<b>7.6%</b>

The City's overall net position increased by \$7.8 million (or 7.6%) compared to the prior fiscal year. The reasons for this overall increase are discussed below:

- Total assets increased by \$3.6 million, due primarily to the changes of \$1.4 million in current assets and \$2.2 million in capital assets. The change in current assets was due to an increase in cash and cash equivalents, and receivables which were primarily the result of revenues generated by Measure R and Wilder CFD; the receipt of American Recovery Plan Act (ARPA) grant revenue; due from other agencies realized from the Measure J fund exchange program with the Contra Costa Transportation Authority for State SB1 Local Partnership Program Formulaic; and interest receivable. The change in capital assets is largely attributed to an increase of \$9.5 million in infrastructure related to street improvement and drainage improvement projects offset by a

depreciation expense of \$7.0 million for the current fiscal year.

- Total liabilities declined by approximately \$4.2 million (7.7%). Current liabilities totaled \$7.8 million which was a decrease of approximately \$2.2 million. This was primarily attributable to a reduction in accounts payable balance as of June 30, 2023. Non-current liabilities decreased by approximately \$2.0 million. The primary factors for this change were a reduction in long-term COP and GO bonds outstanding after the annual debt service payments.
- The City reports certain deferred inflows and outflows related to OPEB (Retire Medical) on the government-wide Statement of Net Position. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent the acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred items reported as of June 30, 2023 (Outflow = \$63,767, Inflow = \$249,846) have minimal impact on the total Net position.

By far, the largest portion of the City’s net position (\$70.0 million or 62.9%) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure) net of accumulated depreciation, less any related outstanding debt that was used to acquire those assets. The City uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City’s investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City’s net position (\$18.8 million or 16.9%) represents resources that may be used only for specified capital projects, special revenue programs, or debt service. The restrictions on these funds were placed there by outside agencies and are not subject to change by the City. The remaining balance of \$22.5 million or 20.2 percent is unrestricted and may be used to finance day-to-day operations without constraints established by debt covenants or other legal requirements or restrictions.

At the end of the current fiscal year, the City reported positive balances in all categories of net position.

### Net Position

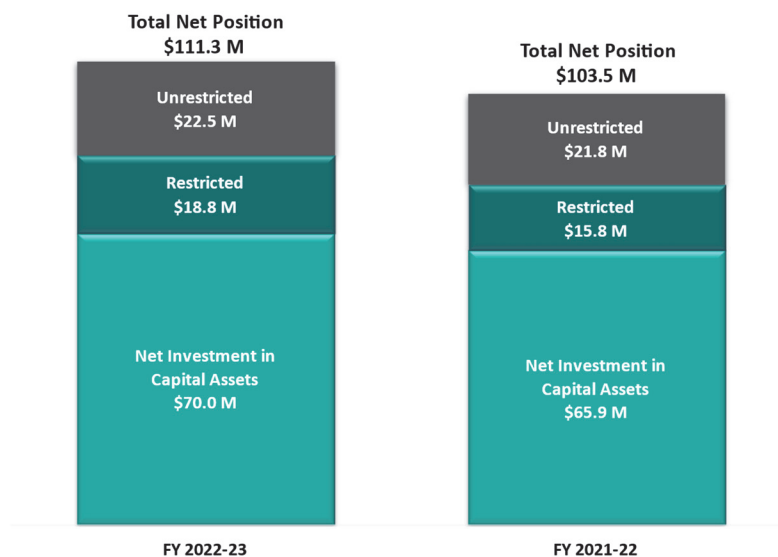


Table 2, shown below, provides a more detailed analysis of the changes that occurred between Fiscal Years 2022 and 2023. A comparison of the Statement of Activities is based on revenues, program expenses, and transfers. The program expenses are consolidated into six major activities. Revenues from all sources totaled \$33.5 million and expenses for all city programs totaled approximately \$25.6 million in Fiscal Year 2022-2023.

**Table 2: SUMMARY OF CHANGES IN NET POSITION**

	<u>For the year ended</u>			
	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>\$ Change</u>	<u>% Change</u>
<b>Revenues:</b>				
<u>Program revenues:</u>				
Charges for services	\$8,188,626	\$7,320,408	\$868,218	11.9%
Operating grants and contributions	735,777	540,158	\$195,619	36.2%
Capital grants and contributions	3,611,288	4,254,383	(\$643,095)	-15.1%
<u>General revenues:</u>				
Property Tax	12,449,335	11,585,920	863,415	7.5%
Sales Tax	5,225,938	5,188,474	37,464	0.7%
Franchise Taxes	1,257,849	1,198,111	59,738	5.0%
Transfer Tax	271,662	488,348	(216,686)	-44.4%
Transient Occupancy Tax	27,958	42,920	(14,962)	-34.9%
Investment Income	715,337	(506,563)	1,221,900	-241.2%
Other	983,317	587,922	395,395	67.3%
<b>Total Revenues</b>	<b><u>33,467,087</u></b>	<b><u>30,700,081</u></b>	<b><u>2,767,006</u></b>	<b><u>9.0%</u></b>
<b>Expenses:</b>				
General Government	3,412,913	2,949,215	463,698	15.7%
Police Services	4,744,263	4,503,300	240,963	5.4%
Public Works and Engineering	8,779,559	8,337,279	442,280	5.3%
Parks, Recreation & Library	5,697,235	5,183,902	513,333	9.9%
Planning	1,547,530	1,364,738	182,792	13.4%
Interest on bonds payable	1,462,551	1,515,731	(53,180)	-3.5%
<b>Total Governmental Activities</b>	<b><u>25,644,051</u></b>	<b><u>23,854,165</u></b>	<b><u>1,789,886</u></b>	<b><u>7.5%</u></b>
Increase In Net Position	7,823,036	6,845,916	977,120	14.3%
Net Position Beginning of Year	103,516,854	96,670,938	6,845,916	7.1%
Net Position - End of Year	<u>\$111,339,890</u>	<u>\$103,516,854</u>	<u>\$7,823,036</u>	<u>7.6%</u>

### Revenues

When compared to the previous year, overall revenues increased by approximately \$2.8 million or 9.0%. The net change is made up of both increases and decreases. A significant portion of the increase is related to investment income due to higher yield on the City's investments in the current fiscal year compared to unrealized loss recorded in the prior fiscal year. The other main sources of increase in revenues were charges for services and property tax. The increase in property tax is largely the result of increased assessed values. The growth in charges for services is primarily related to building inspection fees and recreation fees which are dependent on the level of development activities in the City and recreation programs and facility rentals.

### Expenses

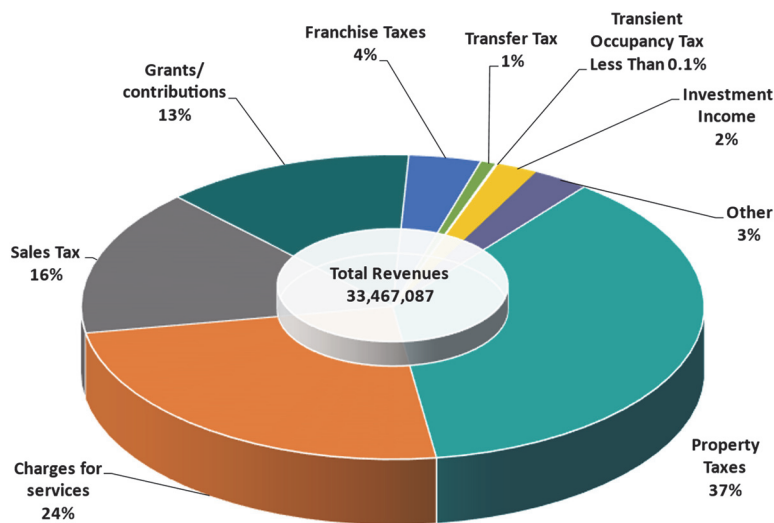
Overall expenses as shown in the Statement of Activities increased by approximately \$1.8 million or 7.5%. The largest factors contributing to the increase were increased costs of operation including contracted costs. Parks, Recreation & Library had a significant operating increase of approximately \$0.5 million which reflects the increased demand for recreation services as the pandemic recedes. Public works experienced an increase of approximately \$0.4 million which is due to the addition of two full-time positions. General

Government activities resulted in an additional \$463,000 in expenses primarily due to a new incentive program about fire fuel reduction.

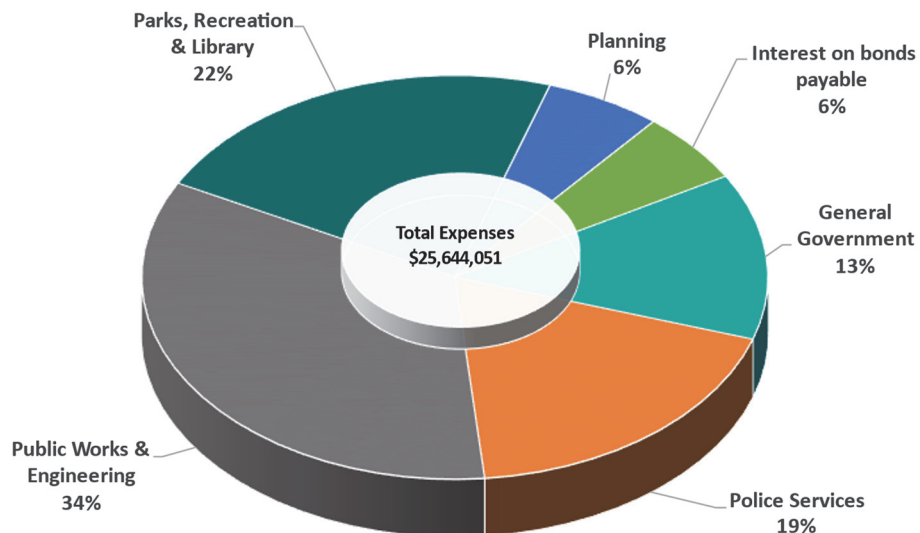
### Revenues and Expenses by Category

The following charts present the Government-Wide Fiscal Year 2022-2023 revenues and expenses in a pie chart format. For analysis purposes, this layout graphically provides the reader with a sense of relative comparison of the different types of revenues and expenses. Approximately 77% of the revenues come from three sources Property Taxes, Sales Tax, and Charges for Services while 75% of the \$25.6 million in government-wide expenses are comprised of three activities: 34% are attributable to Public Works & Engineering, 22% to Parks, Recreation, and Library, and 19% to Police Services.

**Government-Wide Revenue by Type**



**Government-Wide Expense by Activity**



## FINANCIAL HIGHLIGHTS GOVERNMENTAL FUNDS

The following Table summarizes the activity in the Governmental Funds displaying a high level of revenues, expenditures, and changes in fund balances. Information for the 2014 GO Bond Debt Service & 2016 GO Bond Debt Service, is combined for this presentation. A consolidated number is presented for all other non-major governmental funds.

As part of the overall ACFR, the City has also provided information on individual funds later in the report. The total net change in fund balance for all Governmental Funds was an increase of approximately \$3.5 million. An analysis of the factors contributing to the change is discussed in Table 3 below.

**TABLE 3: SUMMARY GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND OTHER CHANGES IN FUND BALANCES FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

	General Fund	Federal Grants	Wilder Facilities Endowment	CCTA	City Capital Projects	Road Maintenance	2014 & 2016 Road Bonds Debt Service	Affordable Housing	Other Governmental Funds	TOTAL Governmental Funds
<b>Revenues</b>	<b>\$ 21,263,229</b>	<b>\$ 2,840,270</b>	<b>\$ 1,201</b>	<b>\$ 739,614</b>	<b>\$ 123,351</b>	<b>\$ 1,292,812</b>	<b>\$ 2,982,238</b>	<b>\$ 2,507</b>	<b>\$ 4,167,601</b>	<b>\$ 33,412,823</b>
Current Expenditures	\$ 15,217,008	\$ 16,407	\$ -	\$ 6,150	\$ 13,182	\$ -	\$ -	\$ 1,800	\$ 2,115,024	\$ 17,369,571
Capital outlay	3,974,785	291,545	-	437,352	945,495	730,994	-	-	2,444,936	8,825,107
Debt service	560,419	-	-	-	-	-	2,815,109	-	-	3,375,528
<b>Total expenditures</b>	<b>19,752,212</b>	<b>307,952</b>	<b>-</b>	<b>443,502</b>	<b>958,677</b>	<b>730,994</b>	<b>2,815,109</b>	<b>1,800</b>	<b>4,559,960</b>	<b>29,570,206</b>
Net transfers	(955,637)	-	-	-	-	-	-	-	655,637	(300,000)
Proceeds from debt	-	-	-	-	-	-	-	-	-	-
Premiums on bonds issued	-	-	-	-	-	-	-	-	-	-
<b>Net change in fund balances</b>	<b>555,380</b>	<b>2,532,318</b>	<b>1,201</b>	<b>296,112</b>	<b>(835,326)</b>	<b>561,818</b>	<b>167,129</b>	<b>707</b>	<b>263,278</b>	<b>3,542,617</b>
<b>Fund balances, beginning of yr</b>	<b>18,413,075</b>	<b>2,435,238</b>	<b>4,281</b>	<b>639,256</b>	<b>1,729,952</b>	<b>881,430</b>	<b>2,405,737</b>	<b>137,435</b>	<b>7,555,505</b>	<b>34,201,909</b>
<b>Fund balances, end of year</b>	<b>\$18,968,455</b>	<b>\$4,967,556</b>	<b>\$5,482</b>	<b>\$935,368</b>	<b>\$894,626</b>	<b>\$1,443,248</b>	<b>\$2,572,866</b>	<b>\$138,142</b>	<b>\$7,818,783</b>	<b>\$37,744,526</b>

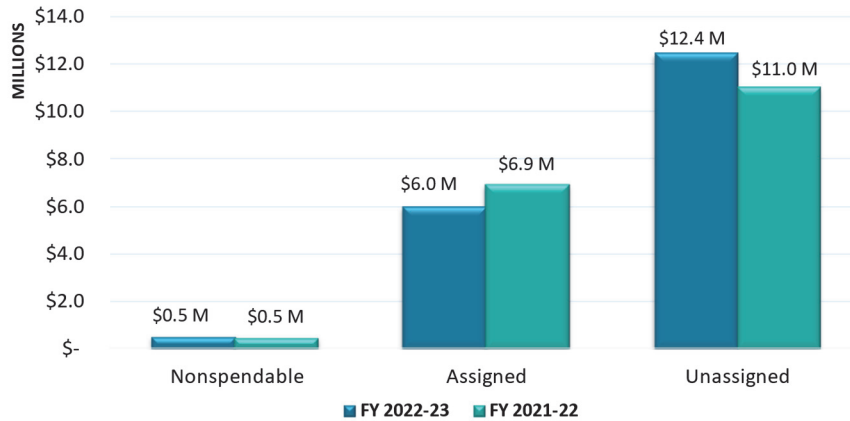
### General Fund

The General Fund is the principal operating fund and represents the most significant portion of Governmental Fund revenues and expenditures (64% of governmental revenue and 67% of expenditures). As of June 30, 2023, the fund balance was \$18.9 million, an increase of \$0.6 million from the \$18.4 million at the beginning of the year.

The non-spendable fund balance of \$0.5 million represents balances set aside for prepaid and deposits that are not available, spendable resources.

The General Fund column also includes general fund “Add-On Sales Tax” revenue approved by the voters in November 2012 (and operative April 1, 2013) and the replacement Measure R Approved by the voters in November 2020 (and operative April 1, 2021). The use of the Measure L add-on sales tax has been assigned by the City Council to fund street and storm drain projects, which are typically capital projects. The General Fund assigned fund balance of \$6.0 million represents add-on tax priority expenditures of \$0.9 million for Measure L and \$4.6 million for Measure R. Approximately \$490,000 of the fund balance is assigned for use in completing General and Long-Term Plans.

**General Fund  
Components of Fund Balance**



The total fund balance designated as unassigned was \$12.4 million on June 30, 2023, an increase of \$1.4 million from the prior year. As a measure of the general fund liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures and transfers out. The unassigned fund balance of \$12.4 million includes reserves of \$8.0 million consisting of \$7.9 million for the emergency/contingency reserve which can be only spent for cash flow needs, economic uncertainty, and emergency disaster reserves as well as \$0.1 million for retiree medical. The remaining unassigned fund balance of \$4.4 million represents approximately 21 percent of total general fund expenditures and transfers out, while the total fund balance of \$19.0 million represents approximately 92 percent of the same amount.

The unassigned portion of the General Fund balance complies with the adopted policy to maintain at least 50% of expenditures as a contingency (See reserve policy as described in Note 10).

Wilder Facilities Endowment

This fund holds monies received in 2006 that were a requirement of the Wilder (Gateway) Development Agreement. The funds were referred to as a Community Facilities Maintenance Endowment, to fund operations and maintenance of Community Facilities. Most of the fund balance of \$1.3 million in this fund was depleted in the prior fiscal year for the resurfacing of the artificial turf fields at the Wilder Sports Complex. The only transaction during the current fiscal year reflects interest earnings of about \$1,200. As of June 30, 2023, the balance in this fund was \$5,482.

Contra Costa Transportation Authority (CCTA)

This fund accounts for monies distributed by CCTA to local cities for street improvement projects. CCTA administers a special one-half cent sales tax levied to support a county-wide transportation improvement plan. The City receives both project-specific revenue and distributions that are made based on a formula using population and road network miles. This fund accounted for 2% of governmental revenues and 1% of expenditures. The expenditures were from the sources distributed according to the CCTA formula and were not project-specific grants. The fund balance increased by approximately \$296,000. The remaining road maintenance funds are targeted for projects identified in the five-year capital improvement program.

Capital Projects Fund

There was \$123,351 of revenue recorded in this fund in the current fiscal year and expenditures were approximately \$959,000 which reduced the available balance. This fund includes General Fund monies set

aside and planned for one-time priority capital projects for which there is no other source of funding. As of June 30, 2023, the balance in this fund was approximately \$0.9 million.

#### Road Maintenance Fund

The Road Maintenance Fund accounts for fees from the franchised garbage hauler based on a study of the allocated impact on street conditions from garbage/recycling vehicles. For the fiscal year 2022-23, these fees totaled approximately \$1.3 million out of which approximately \$0.7 million were expended on various street maintenance projects.

#### 2014 General Obligation Road Bonds & 2016 General Obligation Bonds – Debt Service

As presented in Table 3 above, the Debt Service funds for two General Obligation Bond authorizations have been combined showing total revenue of approximately \$3.0 million and expenditures of approximately \$2.8 million. In combination, these funds represented approximately 9% of the total Governmental Funds revenues and 10% of total Governmental Funds expenditures.

##### 2014 General Obligation Bond Debt Service

In 2014 the voters approved a general obligation property tax for up to \$20 million for residential roadway improvements. The first \$10 million of the authorized bonds was issued in 2015 and the second \$10 million was issued in April of 2017. All of the proceeds from this issue were fully expended as of June 30, 2019. As presented later in this report in the schedule of Revenues, Expenditures, and Changes in Fund Balance, total revenues and expenditures for the current fiscal year were approximately equal at \$1.2 million. The ending fund balance for the 2014 debt service fund was approximately \$1.1 million.

##### 2016 General Obligation Bond Debt Service

In 2016 the voters approved a general obligation property tax for up to \$25 million to complete residential roadway improvements. In April 2017, the full \$25 million of authorized bonds was issued. All of the proceeds from this issue were fully expended as of June 30, 2021. As presented later in this report in the schedule of Revenues, Expenditures, and Changes in Fund Balance, the 2016 GO Bond Debt Service had a total of \$1.8 million in Revenue and expenditures were \$1.6 million. The ending fund balance for the 2016 debt service fund was approximately \$1.5 million.

Revenue collected in both 2014 and 2016 debt service funds is the amount deemed necessary under the debt service requirements for the bonds.

#### Affordable Housing Fund

Based on the criteria for reporting Major funds the Affordable Housing Fund meets the required criteria due to the liabilities plus deferred inflows of resources of the fund representing 10% of those of all governmental funds combined. As disclosed in Note 5 the fund holds a Note in the amount of \$2,050,000 that is due in 2069 from Eden Housing and related to the development of the Monteverde Senior Apartments. There is no accrued interest due, and the asset is offset by a deferred inflow of revenue that is unavailable. The fund had minor revenue of approximately \$2,500 related to interest and miscellaneous fees collected and \$1,800 in expenditures for the current fiscal year. The ending fund balance for this fund on June 30, 2023, was about \$138,000 which is used to monitor deed-restricted affordable units in the Pulte project.

#### Other Governmental Funds

As noted earlier this information aggregates financial results from several funds. As of June 30, 2023, the

combined fund balance was approximately \$7.8 million. These funds represented 12% of the total governmental fund revenues and 15% of the expenditures. There was an overall net increase in fund balance of approximately \$260 thousand. The change was comprised of both increases and decreases between the individual funds.

### Proprietary Fund

The City has four ISF funds: Information Systems, Building Maintenance, Vehicle Replacement, and Risk Management. These services solely benefit the government function. Total assets in these funds were approximately \$3.6 million as of June 30, 2023. This was approximately \$594,000 more than was reported for the same funds in the previous year. The primary factor was an additional collection of charges to accumulate replacement funds for vehicle replacement. There was also a delay in projects to be funded by the Building Services fund. A separate Statement of Net Position and Statement of Cash Flow is included for each of the ISF funds.

### GENERAL FUND BUDGETARY HIGHLIGHTS

As a financial planning document, the General Fund Budget is monitored throughout the year and adjusted based on changes encountered during the year. Budget adjustments are presented to the City Council for approval based on the adopted policy. A summary of the General Fund's original budget and final budget is shown in Table 4 below. During the year, there was no need for any amendments to increase the original estimated revenues. However, the original budgeted appropriations were amended approximately by \$4.0 million which included an increase of \$2.8 million for capital outlay related to 2022 Paving Project; \$0.6 million in transfers; and \$0.3 million for Parks and Recreation program because of the increased demand for recreation services. The City Council was cautious in approving budget changes given the uncertainty of the range of impacts from the pandemic. A balanced budget approach was considered a prudent approach.

**TABLE 4: SUMMARY GENERAL FUND ORIGINAL BUDGET COMPARED TO FINAL BUDGET FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Budget Variance</u>
<b><u>Resources:</u></b>			
Revenues	\$ 19,619,010	\$ 19,619,010	\$ -
Transfers In	17,340	17,340	-
<b>Total Resources</b>	<b>19,636,350</b>	<b>19,636,350</b>	<b>-</b>
<b><u>Appropriations</u></b>			
Expenditures	19,896,553	23,319,256	(3,422,703)
Transfers Out	47,668	647,668	(600,000)
<b>Total Appropriations</b>	<b>19,944,221</b>	<b>23,966,924</b>	<b>(4,022,703)</b>

### General Fund Budget Compared to Final Actual

Table 5 provides a summary comparing the General Fund Final Adjusted Budget to the Actual results. As a financial plan using estimates and projections, variances are not unexpected. The end results were positive for the City in that the actual Revenue (including transfers) exceeded the Budget estimate by \$1.6 million, while the General Fund Expenditures (including operating transfers) were \$3.2 million less than the authorized Budget.

Factors impacting the revenue results included: an increase in recreation fees as programs and facility rentals as the pandemic receded, increased sales tax primarily attributable to the new voter-approved Measure R; increased investment income due to higher interest rates on investments; increased revenue from property tax due to higher assessment valuation, and building inspection revenue boosted by

increased development activity. The various positive results in revenue were partially offset by the reduction in property transfer tax.

The largest factors causing General Fund expenditures to come under budget are related to capital project timing and police services. Approximately \$1.2 million in budgeted capital outlay was not spent during the year and is expected to carry over to expenditures in the next year. The budgetary savings of approximately \$1.4 million were realized from parking enforcement program because of timing issues.

Table 5 below summarizes the results of the Final Adjusted Budget compared to the final Actual results. The complete schedule which includes additional detail, as required, is included in the required supplementary information following the notes to the financial statements.

**TABLE 5: SUMMARY GENERAL FUND FINAL BUDGET COMPARED TO ACTUAL REVENUE, EXPENSE, TRANSFERS FISCAL YEAR ENDED JUNE 30, 2023**

	<u>Final Budget</u>	<u>Actual June 30, 2023</u>	<u>Variance Final Budget</u>
<b><u>Resources:</u></b>			
Revenues	\$ 19,619,010	\$ 21,263,229	\$ 1,644,219
Transfers In	17,340	17,100	(240)
<b>Total Resources</b>	<b><u>19,636,350</u></b>	<b><u>21,280,329</u></b>	<b><u>1,643,979</u></b>
<b><u>Appropriations</u></b>			
Expenditures	23,319,256	19,752,212	\$3,567,044
Transfers Out	647,668	972,737	(\$325,069)
<b>Total Appropriations</b>	<b><u>23,966,924</u></b>	<b><u>20,724,949</u></b>	<b><u>3,241,975</u></b>
<b>Appropriations (over) resources</b>	<b><u>(4,330,574)</u></b>	<b>555,380</b>	
<b>Fund balance beginning of year</b>		<b><u>18,413,075</u></b>	
<b>Fund balance end of year</b>		<b><u>18,968,455</u></b>	

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

Detailed information regarding composition and activity in capital assets is provided in Note 6 to the financial statements. The City's capital assets for governmental activities as of June 30, 2023, amounted to \$112.0 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, park facilities, roads, and bridges, and work in progress. A summary comparison to the previous year is presented in Table 6 below:

**TABLE 6: CAPITAL ASSETS NET OF ACCUMULATED DEPRECIATION**

	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>\$ Change</u>	<u>% Change</u>
Land	\$ 2,442,087	\$ 2,442,087	\$ -	0.0%
Parkland and improvements	1,295,205	1,295,205	-	0.0%
Work in progress	6,298,559	7,020,379	(721,820)	-10.3%
Buildings, grounds and improvements	37,613,642	37,469,853	143,789	0.4%
Furniture and equipment	2,920,232	2,618,690	301,542	11.5%
Infrastructure	165,046,988	155,590,097	9,456,891	6.1%
<b>Subtotal</b>	<b><u>215,616,713</u></b>	<b><u>206,436,311</u></b>	<b><u>9,180,402</u></b>	<b><u>4.4%</u></b>
Less: Accumulated depreciation	101,420,530	94,452,610	6,967,920	7.4%
<b>Total Net of Depreciation</b>	<b><u>\$114,196,183</u></b>	<b><u>\$111,983,701</u></b>	<b><u>\$2,212,482</u></b>	<b><u>2.0%</u></b>

As shown in Table 6 above the combined total change was approximately \$9.2 million. Major capital asset additions during FY 2022-2023 included: \$6.5 million in Street improvement projects (Annual Pavement projects, and Pavement Rehabilitation projects), and \$2.9 million related to drainage improvements (City Hall Parking Lot Stability, Lavenida Culvert Repair, and Camino Sobrante at Golf Course Slide Stabilization); which are offset by a reduction in amounts previously accumulated as Work in progress.

### Debt Administration

As of June 30, 2023, the total balance outstanding was approximately \$44.2 million. The combined balance outstanding decreased by \$1.9 million from the prior year due to scheduled principal payments made during the current fiscal year. The City’s total long-term debts and obligations as summarized in Table 7 below.

**TABLE 7: OUTSTANDING LONG-TERM OBLIGATIONS**

	<u>June 30, 2023</u>	<u>June 30, 2022</u>	<u>\$ Change</u>
2015 Refunding COP (City Hall)	\$ 6,224,287	\$ 5,868,668	\$ 355,619
2014 GO Bond Series A	6,860,234	6,533,432	326,802
2014 GO Bond Series B	9,834,688	9,484,376	350,312
2016 GO Bond Series A	23,139,772	22,275,121	864,651
<b>TOTAL</b>	<u>\$ 46,058,981</u>	<u>\$ 44,161,597</u>	<u>\$ 1,897,384</u>

Approximately 87% of the total debt balance is attributable to voter-approved General Obligation Bonds issued to fund road and drainage projects. General obligation (GO) bonds are debt instruments issued by the City to raise funds for public works. The source of repayment is a special additional ad valorem property tax that is levied solely to address the outstanding debt. The Certificate of Participation (COP) is a lease financing transaction that was entered into to pay for the cost of City Hall. The current obligation represents the refunding of an earlier transaction, and it is repaid from the General Fund. Significant details related to outstanding debt can also be found in Note 9 of the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR’S BUDGET

The City of Orinda is responsible for providing essential services required by its citizens. The City’s ability to provide a high level of services to its citizens is dependent upon a balancing expenditure growth with what is occurring to City revenue.

The local economic health is tied to the regional, State, and the Nation’s economy which cannot be easily predicted given the impacts of worldwide events. The challenge is that the City receives a small percentage of property tax and the retail/commercial land uses are vastly outnumbered by residential properties. Non-residential properties offer an opportunity for a city to diversify its tax base beyond just the property tax.

With the collection of the new Measure R Add-On Sales tax that began in April 2021, the City is embarking on new initiatives to address priority needs when the tax measure was presented to the voters. The City Council has appointed a Supplemental Sales Tax Oversight Commission to assist in the planning for these funds. The initial focus is on addressing the risks posed by wildfires and disaster response and preparedness. Other critical priorities include critical storm drainage repairs and improvements and continued maintenance of the public roadways.

The City will continue to monitor the impacts of inflation while balancing revenues and expenditures, including the need for additional ongoing staffing resources as well as strategic one-time expenditures aimed at addressing stormwater infrastructure, roadways, and City facilities. The City Council and community have recently adopted the Downtown Precise Plan and an updated Housing Element and Safety Plan, which are components of the City General Plan. The implementation of these long-range planning efforts, which are heavily influenced by changes in State Laws, will help guide Orinda’s development in the future.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any information provided in this report or requests for additional financial information should be directed to:

City of Orinda Finance Department  
22 Orinda Way  
Orinda, CA 94563  
(925) 253-4220

## *Basic Financial Statements*

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**CITY OF ORINDA**

**STATEMENT OF NET POSITION  
AND STATEMENT OF ACTIVITIES**

The Statement of Net Position and the Statement of Activities summarize the entire City's financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all the City's assets and all its liabilities, as well as all its revenues and expenses. This is known as the full accrual basis—the effect of all the City's transactions is taken into account, regardless of whether or when cash changes hands, but all material internal transactions between City funds have been eliminated.

The Statement of Net Position reports the difference between the City's total assets and the City's total liabilities and deferred inflows of resources, including all the City's capital assets and all its long-term debt. The Statement of Net Position focuses the reader on the composition of the City's net position, by subtracting total liabilities from total assets.

The Statement of Net Position summarizes the financial position of all the City's Governmental Activities.

The City's Governmental Activities include the activities of its General Fund, along with all its Special Revenue, Capital Projects and Debt Service Funds. Since the City's Internal Service Funds service these Funds primarily, their activities are consolidated with Governmental Activities, after eliminating inter-fund transactions and balances.

The Statement of Activities reports increases and decreases in the City's net position. It is also prepared on the full accrual basis, which means it includes all the City's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, deferred outflows/inflows of resources, available revenues and measurable expenditures.

The format of the Statement of Activities presents the City's expenses first, listed by program. Program revenues—that is, revenues which are generated directly by these programs—are then deducted from program expenses to arrive at the net expense of each governmental. The City's general revenues are then listed in the Governmental Activities as appropriate, and the Change in Net Position is computed and reconciled with the Statement of Net Position.

CITY OF ORINDA  
STATEMENT OF NET POSITION  
JUNE 30, 2023

	Governmental Activities
<b>ASSETS</b>	
Current Assets:	
Cash, cash equivalents and investments (Note 3)	\$37,545,423
Restricted cash (Note 3)	2,572,731
Accounts receivable (Note 4)	3,614,486
Interest receivable	228,075
Loans receivable (Note 5)	2,050,000
Prepaid items and deposits	536,534
Due from other agencies	1,151,517
Total current assets	47,698,766
Noncurrent Assets:	
Capital assets not being depreciated (Note 6):	
Land	2,442,087
Parkland and improvements	1,295,205
Work in progress	6,298,559
Capital assets, net of accumulated depreciation (Note 6):	
Buildings, grounds and improvements	21,543,576
Furniture and equipment	915,846
Infrastructure	81,700,910
Total noncurrent assets	114,196,183
Total assets	161,894,949
DEFERRED OUTFLOW OF RESOURCES	
Related to OPEB (Note 12)	63,767
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts payable and accrued liabilities (Note 7)	2,904,449
Interest payable	463,163
Unearned revenue	30,000
Current portion of long-term debt (Note 9)	2,042,384
Current portion of accrued compensated absences (Note 1)	86,424
Planning and engineering deposits	2,315,481
Total current liabilities	7,841,901
Noncurrent Liabilities:	
Long-term debt (Note 9):	
COP payable, due in more than one year	5,503,049
GO Bonds, due in more than one year	36,616,164
Long-term portion of accrued compensated absences (Note 1)	345,694
Net OPEB liability (Note 12)	62,172
Total noncurrent liabilities	42,527,079
Total liabilities	50,368,980
DEFERRED INFLOW OF RESOURCES	
Related to OPEB (Note 12)	249,846
NET POSITION (Note 10):	
Net investment in capital assets	70,034,586
Restricted for:	
Capital projects	1,860,081
Special purpose projects	16,915,990
Unrestricted	22,529,233
Total net position	\$111,339,890

See accompanying notes to financial statements

CITY OF ORINDA  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2023

Functions/Programs	Expenses	Program Revenues			Net Revenue (Expense) and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
<i>Governmental Activities:</i>					
General government	\$3,412,913				(\$3,412,913)
Police services	4,744,263	\$179,623			(4,564,640)
Public works and engineering	8,779,559	3,011,543	\$735,777	\$3,611,288	(1,420,951)
Parks, recreation and library	5,697,235	3,912,073			(1,785,162)
Planning	1,547,530	1,085,387			(462,143)
Interest on bonds payable	1,462,551				(1,462,551)
<b>Total primary government</b>	<b>\$25,644,051</b>	<b>\$8,188,626</b>	<b>\$735,777</b>	<b>\$3,611,288</b>	<b>(13,108,360)</b>

Property taxes	12,449,335
Sales taxes	5,225,938
Franchise taxes	1,257,849
Transfer tax	271,662
Transient Occupancy Tax	27,958
Interest income	715,337
Miscellaneous	983,317
<b>Total general revenues</b>	<b>20,931,396</b>
Change in net position	7,823,036
Net position - beginning	103,516,854
<b>Net position - ending</b>	<b>\$111,339,890</b>

See accompanying notes to financial statements

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## **FUND FINANCIAL STATEMENTS**

Major funds are defined generally as having significant activities or balances in the current year.

## **GOVERNMENTAL FUNDS**

The funds described below were determined to be Major Funds by the City for fiscal year 2022-23. Individual other governmental funds may be found in the Supplemental Section.

### **GENERAL FUND**

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

### **FEDERAL GRANTS SPECIAL REVENUE FUND**

Accounts for grant revenues received and the expenditures of federal grant monies.

### **WILDER FACILITIES ENDOWMENT FUND**

Accounts for revenues received in lump sum from the Developer of Wilder to support expenses prior to the full implementation of the Community Facilities District.

### **CCTA (CONTRA COSTA TRANSPORTATION AUTHORITY) FUND**

This fund accounts for the voter approved transportation sales tax used for voter approved transportation programs and projects as administered by the Contra Costa Transportation Authority.

### **CITY CAPITAL PROJECTS FUND**

This fund accounts for transfers from the General Fund and expenditures related to infrastructure improvements funded primarily from one-time sources of revenue.

### **ROAD MAINTENANCE FUND**

Accounts for fees from the franchised garbage hauler based on a study of the allocated impact on street maintenance from garbage/recycling vehicles. The expenditures are for maintenance of public streets.

### **ROAD BONDS 2016 DEBT SERVICE FUND**

Accounts for the collections of tax proceeds and the payments of debt service for the 2016 General Obligation Bonds.

### **ROAD BONDS 2014 DEBT SERVICE FUND**

This fund Accounts for the collection of tax proceeds and the payment of debt service for the 2014 General Obligation Bonds.

### **AFFORDABLE HOUSING FUND**

This fund Accounts for costs associated with monitoring the City's affordable housing.

CITY OF ORINDA  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2023

	Major Funds				
	General Fund	Federal Grants	Wilder Facilities Endowment	CCTA	City Capital Projects Fund
<u>ASSETS</u>					
Cash, cash equivalents and investments (Note 3)	\$19,747,353	\$4,769,288	\$65,176	\$332,396	\$1,007,420
Restricted cash (Note 3)					
Accounts receivable (Note 4)	1,670,582	360,001			
Interest receivable	218,091		44	420	
Loans receivable (Note 5)					
Prepaid items and deposits	518,915				
Due from other agencies		70,800		1,018,847	
Due from other funds	1,295,360				
<b>Total assets</b>	<b>\$23,450,301</b>	<b>\$5,200,089</b>	<b>\$65,220</b>	<b>\$1,351,663</b>	<b>\$1,007,420</b>
<u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u>					
LIABILITIES:					
Accounts payable and accrued liabilities (Note 7)	\$1,704,247	\$232,533	\$59,738	\$16,295	\$112,794
Other current liabilities	432,118				
Unearned revenue	30,000				
Due to other funds				400,000	
Planning and engineering deposits	2,315,481				
<b>Total Liabilities</b>	<b>4,481,846</b>	<b>232,533</b>	<b>59,738</b>	<b>416,295</b>	<b>112,794</b>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue					
<b>Total Deferred Inflows of Resources</b>					
FUND BALANCES					
Fund balances (Note 10):					
Nonspendable	518,915				
Restricted		4,967,556	5,482	935,368	
Assigned	6,005,778				
Committed					894,626
Unassigned	12,443,762				
<b>Total fund balances</b>	<b>18,968,455</b>	<b>4,967,556</b>	<b>5,482</b>	<b>935,368</b>	<b>894,626</b>
<b>Total liabilities, Deferred Inflows and fund balance</b>	<b>\$23,450,301</b>	<b>\$5,200,089</b>	<b>\$65,220</b>	<b>\$1,351,663</b>	<b>\$1,007,420</b>

See accompanying notes to financial statements

Major Funds

Road Maintenance	Road Bonds 2014 Debt Service	Road Bonds 2016 Debt Service	Affordable Housing	Other Governmental Funds	Total
\$1,503,542			\$138,049	\$7,301,049	\$34,864,273
	\$1,093,280	\$1,479,451			2,572,731
				1,583,903	3,614,486
955	696	939	93	4,861	226,099
			2,050,000		2,050,000
				16,825	535,740
				61,870	1,151,517
					1,295,360
<u>\$1,504,497</u>	<u>\$1,093,976</u>	<u>\$1,480,390</u>	<u>\$2,188,142</u>	<u>\$8,968,508</u>	<u>\$46,310,206</u>
\$61,249	\$1,500			\$254,365	\$2,442,721
					432,118
					30,000
				895,360	1,295,360
					2,315,481
<u>61,249</u>	<u>1,500</u>			<u>1,149,725</u>	<u>6,515,680</u>
			<u>\$2,050,000</u>		<u>2,050,000</u>
			<u>2,050,000</u>		<u>2,050,000</u>
1,443,248	1,092,476	\$1,480,390	138,142	16,825	535,740
				6,927,906	16,990,568
				194,222	6,200,000
				679,830	1,574,456
					12,443,762
<u>1,443,248</u>	<u>1,092,476</u>	<u>1,480,390</u>	<u>138,142</u>	<u>7,818,783</u>	<u>37,744,526</u>
<u>\$1,504,497</u>	<u>\$1,093,976</u>	<u>\$1,480,390</u>	<u>\$2,188,142</u>	<u>\$8,968,508</u>	<u>\$44,260,206</u>

CITY OF ORINDA  
Reconciliation of the  
GOVERNMENTAL FUNDS - BALANCE SHEET  
with the  
STATEMENT OF NET POSITION  
JUNE 30, 2023

Fund balances of governmental funds	\$37,744,526
Amounts reported for governmental activities in the statement of net position are different because:	
CAPITAL ASSETS	
Capital assets have not been included in as financial resources in governmental fund activity:	
Capital assets, non depreciable	10,035,851
Capital assets, depreciated, net	103,292,093
LONG-TERM ASSETS, DEFERRED INFLOW, DEFERRED OUTFLOW, AND LIABILITIES	
The assets and liabilities below are not due and payable in the current period and therefore are not reported in the Funds:	
Bonds and COP payable	(44,161,597)
Compensated absences	(432,118)
Interest payable	(463,163)
Net OPEB liability, deferred inflows and deferred outflows	(248,251)
Internal service funds are used by management to charge the costs of certain activities, such as equipment management, to individual funds. The assets and liabilities of the internal service funds must be added to the statement of net position.	3,522,549
Net position of governmental activities	\$111,339,890

See accompanying notes to financial statements

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CITY OF ORINDA  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2023

	Major Funds					
	General Fund	Federal Grants	Wilder Facilities Endowment	CCTA	City Capital Projects Fund	Road Maintenance
Revenues						
Taxes:						
Property tax and assessments	\$9,496,591					
Sales tax	5,225,938					
Franchise tax	1,257,849					
Transient Occupancy Tax	27,958					
Property transfer tax	271,662					
Use of money and properties	472,100		\$1,201	\$12,511		\$23,150
Service fees:						
Business license registration	31,627					
Vehicle fees and parking fines	44,761					
NPDES						
Building inspection	809,818					
Parks and recreation	2,769,371					
Planning	243,942					
Public works and engineering	206,862					
Police	14,352					
Other agencies:						
Federal		\$2,840,270				
State and local						
Gasoline taxes						
Homeowners tax reimbursement	31,370					
Vehicle abatement	12,545					
CCTA return to source				727,103		
Development impact fees						1,269,662
Miscellaneous	346,483				\$123,351	
Total Revenues	<u>21,263,229</u>	<u>2,840,270</u>	<u>1,201</u>	<u>739,614</u>	<u>123,351</u>	<u>1,292,812</u>

See accompanying notes to financial statements

<u>Road Bonds 2,014 Debt Service</u>	<u>Road Bonds 2,016 Debt Service</u>	<u>Affordable Housing</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
\$1,216,866	\$1,735,878		\$1,098,365	\$13,547,700
				5,225,938
				1,257,849
				27,958
				271,662
12,615	16,879	\$2,507	120,110	661,073
				31,627
				44,761
			190,521	190,521
				809,818
			102,561	2,871,932
				243,942
			4,000	210,862
			165,271	179,623
				2,840,270
			691,016	691,016
			933,200	933,200
				31,370
				12,545
				727,103
			349,074	1,618,736
			513,483	983,317
<u>1,229,481</u>	<u>1,752,757</u>	<u>2,507</u>	<u>4,167,601</u>	<u>33,412,823</u>
				(Continued)

CITY OF ORINDA  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2023

	Major Funds					
	General Fund	Federal Grants	Wilder Facilities Endowment	CCTA	City Capital Projects Fund	Road Maintenance
Expenditures						
Current:						
City management	1,028,310					
City attorney	486,700					
City clerk	348,123	16,407				
Administrative services	1,165,047					
Parks and recreation	3,980,385					
Public works and engineering	2,463,569			6,150	13,182	
Police services	4,212,512					
Planning	1,475,148					
Capital improvements						
Lighting and landscaping district						
Library operations	57,214					
Capital outlay	3,974,785	291,545		437,352	945,495	730,994
Debt service:						
Interest and fiscal charges	215,419					
Principal	345,000					
Total Expenditures	<u>19,752,212</u>	<u>307,952</u>		<u>443,502</u>	<u>958,677</u>	<u>730,994</u>
Excess (deficiency) of revenues over expenditures	<u>1,511,017</u>	<u>2,532,318</u>	<u>1,201</u>	<u>296,112</u>	<u>(835,326)</u>	<u>561,818</u>
Other financing sources (uses):						
Transfers in (Note 8)	17,100					
Transfers out (Note 8)	<u>(972,737)</u>					
Total other financing sources (uses)	<u>(955,637)</u>					
Net changes in fund balance	555,380	2,532,318	1,201	296,112	(835,326)	561,818
Fund balance - beginning of year	<u>18,413,075</u>	<u>2,435,238</u>	<u>4,281</u>	<u>639,256</u>	<u>1,729,952</u>	<u>881,430</u>
Fund balance - end of year	<u>\$18,968,455</u>	<u>\$4,967,556</u>	<u>\$5,482</u>	<u>\$935,368</u>	<u>\$894,626</u>	<u>\$1,443,248</u>

See accompanying notes to financial statements

<u>Road Bonds 2,014 Debt Service</u>	<u>Road Bonds 2,016 Debt Service</u>	<u>Affordable Housing</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
				1,028,310
			3,704	490,404
				364,530
				1,165,047
			403,358	4,383,743
			487,766	2,970,667
			575,550	4,788,062
		1,800	98,873	1,575,821
			92,627	92,627
			453,146	510,360
			2,444,936	8,825,107
567,409	862,700			1,645,528
630,000	755,000			1,730,000
<u>1,197,409</u>	<u>1,617,700</u>	<u>1,800</u>	<u>4,559,960</u>	<u>29,570,206</u>
<u>32,072</u>	<u>135,057</u>	<u>707</u>	<u>(392,359)</u>	<u>3,842,617</u>
			726,143	743,243
			(70,506)	(1,043,243)
			655,637	(300,000)
32,072	135,057	707	263,278	3,542,617
<u>1,060,404</u>	<u>1,345,333</u>	<u>137,435</u>	<u>7,555,505</u>	<u>34,201,909</u>
<u>\$1,092,476</u>	<u>\$1,480,390</u>	<u>\$138,142</u>	<u>\$7,818,783</u>	<u>\$37,744,526</u>

CITY OF ORINDA  
Reconciliation of the  
NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS  
with the  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2023

Changes in fund balances of governmental funds \$3,542,617

Amounts reported for governmental activities in the statement of activities are different because:

CAPITAL ASSETS TRANSACTIONS

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expenses, whereas net position decrease by the amount of depreciation expense charged for the year.

Capital asset additions	8,825,107
Amount charged to Public Works	53,753
Depreciation expense	(7,018,413)

LONG-TERM DEBT PROCEEDS AND PAYMENTS

Bond proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Repayment of debt principal	1,730,000
Amortization of bond premium	167,384
Accrued interest	15,593

ACCRUAL OF NON-CURRENT ITEMS

The amounts below included in the Statement of Activities do not provide or require the use of current financial resources and therefore are not reported as revenue of expenditures in governmental funds (net change).

Compensated absences	(67,120)
Unavailable revenue	
Total OPEB Liabilities and related deferred inflow of resources	(11,724)

Internal service funds are used by management to charge the costs of certain activities, such as equipment management, to individual funds. The net revenues (expenses) of the internal services funds is reported with governmental activities.

585,839

Changes in net position of governmental activities

\$7,823,036

See accompanying notes to financial statements

## MAJOR PROPRIETARY FUNDS

### PROPRIETARY FUNDS

Proprietary funds recognize operating revenues and expenses separately from nonoperating items. The internal service funds are the City's only proprietary funds, and include charges to the City's other funds for services as operating revenue. Operating expenses include items such as depreciation on capital assets, administrative expenses, and insurance as operating expenses. All other revenues and expenses not meeting these definitions are reported as nonoperating items.

CITY OF ORINDA  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2023

<u>ASSETS</u>	<u>Total Internal Service Funds</u>
Current Assets:	
Cash, cash equivalents and investments (Note 3)	\$2,681,150
Interest receivable	1,976
Prepaid and deposits	<u>794</u>
Total Current Assets	<u>2,683,920</u>
Non-Current Assets	
Property and equipment net of accumulated depreciation (Note 6)	<u>868,239</u>
Total Assets	<u>3,552,159</u>
<u>LIABILITIES</u>	
Current Liabilities:	
Accounts payable	<u>29,610</u>
Total Liabilities	<u>29,610</u>
<u>NET POSITION</u>	
Net Position (Note 10):	
Investments in capital assets	868,239
Unrestricted	<u>2,654,310</u>
Total Net Position	<u><u>\$3,522,549</u></u>

See accompanying notes to financial statements

CITY OF ORINDA  
STATEMENT OF REVENUES, EXPENSES  
AND CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2023

	Total Internal Service Funds
Operating revenues	
Charges for services	\$1,024,770
Total operating revenues	1,024,770
Operating expenses	
Contract services	100,032
Services and supplies	136,274
Special department expenses	403,512
Capital Outlay	
Depreciation	144,715
Total operating expenses	784,533
Operating income (loss)	240,237
Non-operating revenues	
Investment income	54,264
Other revenue	13,856
Loss on disposal of capital asset	(22,518)
Total non-operating revenues	45,602
Other financing sources (uses):	
Transfers in (Note 8)	300,000
Total other financing sources (uses)	300,000
Change in net position	585,839
Net position at beginning of year	2,936,710
Net position at end of year	\$3,522,549

See accompanying notes to financial statements

CITY OF ORINDA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30,2023

	Total Internal Service Funds
Cash flows from operating activities:	
Cash received from department users	\$1,024,770
Cash payments to suppliers of goods and services	(229,380)
Cash payments to employees for services	(403,512)
	391,878
Cash flows from noncapital financing activities:	
Other revenue	13,856
Transfers from other funds	300,000
	313,856
Cash flows from capital and related financing activities:	
(Acquisition) of capital assets	(519,268)
	(519,268)
Cash flows from investing activities:	
Interest received on investments	53,989
	53,989
Net cash provided by investing activities	53,989
Net (decrease) in cash and cash equivalents	240,455
Cash and cash equivalents at beginning of year	2,440,695
Cash and cash equivalents at end of year	\$2,681,150
Reconciliation of operating income to net cash flows provided by operating activities:	
Operating income (loss)	\$240,237
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	144,715
(Increase) in prepaid items	(794)
(Decrease) in accounts payable	7,720
	7,720
Net cash provided by (used for) operating activities	\$391,878
Non-cash Transactions:	
Loss on disposal of capital asset	(\$22,518)

See accompanying notes to financial statements

<b>FIDUCIARY FUNDS</b>
------------------------

**FIDUCIARY FUNDS**

Fiduciary funds are used to account for assets held by the City as an agent or in trust for individuals, private organizations, and other governments. The financial activities of these funds are excluded from the Entity-wide financial statements, but are presented in separate Fiduciary Fund financial statements.

CITY OF ORINDA  
STATEMENT OF NET POSITION  
FIDUCIARY FUND  
JUNE 30, 2023

<u>ASSETS</u>	<u>GHAD Custodial Fund</u>
Cash, cash equivalents and investments (Note 3)	\$3,187,588
Accounts receivable	<u>110,193</u>
Total assets	<u>3,297,781</u>
<u>LIABILITIES</u>	
Accounts payable and accrued expenses	<u>24,727</u>
Total liabilities	<u>24,727</u>
<u>NET POSITION (Note 10)</u>	
Restricted for GHAD Improvements	<u>3,273,054</u>
Total net position	<u><u>\$3,273,054</u></u>

See accompanying notes to financial statements

CITY OF ORINDA  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND  
FOR THE YEAR ENDED JUNE 30, 2023

	GHAD Custodial Fund
Addition	
Contributions	
Property Tax	\$798,738
Total contributions	798,738
Investment Earnings	
Interest	38,679
Net investment earnings	38,679
Total additions	837,417
Deductions	
Administration and accounting	62,966
Maintenance and operations	138,662
Total deductions	201,628
Net increase in fiduciary net position	635,789
Net position at beginning of year	2,637,265
Net position at end of year	\$3,273,054

See accompanying notes to financial statements

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**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of Orinda have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as it applies to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

**A. *Financial Reporting Entity***

The financial statements of the City of Orinda (the “City”) include all the City’s financial activities over which the City Council exercises oversight responsibility. Oversight responsibility is determined on the basis of budget adoption, taxing authority, funding and appointment of the governing board (i.e., - all funds and entities for which the City Council is financially accountable).

**B. *Basis of Presentation***

*Government-wide Financial Statements:*

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, debt issuance and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for services. The City has no business-type activities as of June 30, 2023.

*Fund Financial Statements:*

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund balance, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary (business type), and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered *major* if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or proprietary fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or proprietary fund are at least 5 percent of the corresponding total for all governmental and proprietary funds combined.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The funds of the financial reporting entity are described below:

**Governmental funds**

*General Fund*

The General Fund is the primary operating fund of the City and is always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

*Special Revenue Funds*

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes. Most Special Revenue Funds of the City are categorized as "Nonmajor Special Revenue Funds" since they do not meet the criteria individually as a major fund. For the fiscal year ended June 30, 2023, the CCTA (Contra Costa Transportation Authority) Wilder Community Facilities District (CFD), Drainage Impact, Federal Grants, and Road Maintenance Garbage Co. Funds are considered major funds.

*Capital Project Funds*

Capital Project Funds are used to account for resources restricted for the acquisition or construction of specific capital projects or items. The reporting entity includes five Capital Project Funds which are used to account for the acquisition of capital assets with transfers made from the General Fund and other fund sources. For the fiscal year ended June 30, 2023 the City Capital Projects and Road Bonds 2016 Capital Projects Funds are considered major funds.

*Debt Service Funds*

Debt service funds are used to account for the collection of tax proceeds and the payment of debt services.

**Proprietary funds**

*Enterprise (Business-Type) Fund*

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges and the measurement of financial activity focuses on net income measurement similar to the private sector. The City has no enterprise funds.

*Internal Service Funds*

The internal service funds are used to account for the financing of goods or services provided by one department to other departments of the City, on a cost reimbursement basis. These funds are rolled into the governmental activities for the government-wide statements of net position and activities. The City uses these funds to account for the costs associated with information systems, building maintenance, vehicle replacement and risk management.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Fiduciary funds (not included in government-wide statements)**

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the City’s own programs. The accounting used for the fiduciary funds is much like that used for proprietary funds.

The City maintains one type of fiduciary fund. The Custodial Funds report resources, not in a trust that are held by the City for other parties outside of the City’s reporting entity. The Geologic Hazard Abatement Districts (GHAD) Custodial Fund accounts for monies held for the GHAD, an agency to which the City provides accounting and investing services, which is not held in a trust.

**Major and non-major funds**

The funds are further classified as major or non-major as follows:

<b><u>Fund</u></b>	<b><u>Brief Description</u></b>
Major:	
General Fund	Primary operating fund of the City.
Federal Grants	Accounts for federal grants
Wilder Facilities Endowment Fund	Accounts for the revenue received in lump sum from the Developer of Wilder to support expenses prior to the full implementation of the Wilder Community Facilities (CFD).
CCTA (Contra Costa Transportation Authority)	Accounts for the voter approved transportation sales tax used for voter approved transportation programs and projects as administered by the Contra Costa Transportation Authority.
Affordable Housing	Accounts for loan receivable and due in 2069 as well as minor administrative costs of administration of deed restricted units in the Pulte project.
City Capital Projects Fund	Accounts for transfers from the General Fund and Expenditures related to infrastructure improvements.
Road Maintenance Fund	Accounts for fees from the franchised garbage hauler based on a study of the allocated impact on street maintenance from garbage/recycling vehicles. The expenditures are for maintenance of public streets.
2016 Road Bonds Capital Projects	Accounts for costs associated with repair restoration and upgrade of the City’s roads and drains funded by the 2016 General Obligation Bonds.
Road Bonds 2014 Debt Service Fund	Accounts for the collection of tax proceeds and the payment of debt service for the 2014 General Obligation Bonds.
Non Major:	
Special Revenue Funds	Used to account for proceeds of specific sources that are restricted or committed for expenditures for specific purposes.
Capital Projects Funds	Used to account for specific capital improvements.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

**Measurement focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the current financial resources measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a *current financial resources* measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The proprietary fund (business-type utilize) an economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Proprietary fund equity is classified as net position. *The City has four internal service funds which are included in the Government-wide Statements. The City has no enterprise funds.*
- c. The fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

**Basis of accounting**

*Government-Wide Financial Statements*

These basic financial statements are presented on an economic resources measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- ❖ Charges for services
- ❖ Operating grants and contributions
- ❖ Capital grants and contributions

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Certain eliminations have been made in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities and Changes in Net Position, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities would not be eliminated. The following interfund activities have been eliminated:

- ❖ Due to/from other funds
- ❖ Advances to/from other funds
- ❖ Transfers in/out

The City applies all applicable GASB pronouncements for certain accounting and financial reporting guidance.

*Governmental Fund Financial Statements*

Governmental fund financial statements included a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balance as presented in these statements to the net position presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or current financial resources measurement focus and the modified accrual basis for accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except that revenues subject to modified accrual are recognized when due. The primary revenue sources accrued by the City are property tax, sales tax, franchise taxes, special assessments, intergovernmental revenues and other taxes. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred revenues arise when potential revenues do not meet both the measurable and available criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met or when the government has a legal claim to the resources, the deferred revenue is removed and revenue is recognized.

The Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach of GASB Statement No. 34.

All proprietary and fiduciary funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset is used.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***D. Assets, Liabilities, and Equity***

**Cash and investments**

For the purpose of the Statement of Net Position, cash and cash equivalents includes all cash accounts, savings accounts, certificates of deposits of the City, and the investment in the State of California fund called the Local Agency Investment Fund (LAIF) which is available for immediate withdrawal. For the purpose of the proprietary fund Statement of Cash Flows, cash and cash equivalents include all demand and savings accounts, investment in LAIF, and certificates of deposit or short-term investments with an original maturity of three months or less. Restricted cash is not considered a cash equivalent.

Investments are carried at fair value except for short-term U.S. Treasury obligations with a remaining maturity at the time of purchase of one year or less. Those investments are reported at amortized cost.

**Interfund receivables and payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as due to/from other funds. Short-term interfund loans are reported as interfund receivables and payables. Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

**Receivables**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances in the government-wide and fund receivable balances in the fund financial statements are substantially the same for the City.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as sales tax, transfer tax, franchise tax, and grants and other similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Interest and investment earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available.

**Capital assets**

All capital assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated capital assets which are recorded at their estimated acquisition value at the date of donation. Estimated historical cost was used to value the majority of the assets for which cost was not available.

Prior to July 1, 2002, governmental funds' infrastructure assets were not capitalized. These assets have been valued at estimated historical cost.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation.

The range of estimated useful lives by type of asset is as follows:

Type	Useful Life (years)
Land, easements, and right of way	N/A
Building, grounds and improvements	10-39
Infrastructure	15-80
Equipment and furniture	3-15

The City policy has set the capitalization threshold for reporting capital assets at \$5,000 and estimated useful lives in excess of three years, for general capital assets.

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

**Restricted assets**

Restricted assets include cash and investments that are legally restricted as to their use.

**Long-term debt**

The accounting treatment of long-term debt depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the governmental-wide fund financial statements.

All long-term debt to be repaid from governmental and business-type resources is reported as liabilities in the government-wide statements. The long-term debt consists primarily of a Certificate of Participation payable (COP) and General Obligation bonds.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principle and interest reported as expenditures. The accounting for a proprietary fund is the same in the fund statements as it is in the government-wide statements.

**Compensated absences**

The City's policies regarding paid time off permit employees to accumulate earned but unused general leave. The liability for these compensated absences is recorded as noncurrent liabilities in the government-wide statements. Compensated absences are liquidated primarily by the General Fund.

The changes in compensated absences were as follows:

Balance as of June 30, 2022	Additions	Reductions	Balance as of June 30, 2023	Current Portion
\$364,998	\$91,093	\$23,973	\$432,118	\$86,424

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**E. Fair value measurements**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels based on the extent to which inputs used in measuring fair value are observable in the market.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.

Level 2 inputs are inputs – other than quoted prices included within level 1 – that are observable for an asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for an asset or liability.

If the fair value of an asset or liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

**F. Use of Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**G. Revenues, Expenditures, and Expenses**

**Property tax and assessments**

State of California ("State") Constitution Article XIII provides for a maximum general property tax rate statewide of \$1.00 per \$100 of assessed value. Assessed value is calculated at 100% of market value as defined by Article XIII. The State Legislature has determined the method of distribution of receipts from the \$1.00 levy among the counties, cities, school districts and other districts. Counties, cities and school districts may levy such additional tax rate as is necessary to provide for voter approved debt service. The county uses the following calendar to assess properties, and to bill for, collect, and distribute property taxes.

	Secured	Unsecured
Lien dates	January 1	January 1
Levy dates	July 1	July 1
Due dates	50% on November 1 50% on February 1	July 1
Delinquent as of	December 10 April 10	August 31

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

The term "unsecured" refers to taxes on personal property other than real estate, land and buildings. Secured taxes are secured by liens on the property being taxed.

The City is part of the Teeter Plan. The Teeter Plan allows California counties to finance property tax receipts for local agencies by borrowing money to advance cash to each taxing jurisdiction (including the city) in an amount equal to the current year's delinquent property taxes. In exchange, the counties receive the penalties and interest on the delinquent taxes when collected.

**Sales tax**

The sales tax levied in the city of Orinda is 9.75% of taxable sales within the City of which 2.0% is allocated to the City. The sales tax is collected by the State and remitted to the City. State makes advances based on estimates with quarterly settlements since the City receives the sales tax approximately one to three months after collection by vendors. Sales taxes collected by the State in June and July (which represent sales for May and June) and received by the City in July and August have been accrued and are included under the caption "Accounts Receivable". The 9.75% sales tax includes some transportation funds which are allocated to the City pursuant to street/pavement needs as approved by the Contra Costa Transportation Authority (CCTA). It also includes a 1.0% add-on tax approved by the Orinda voters in November 2020. The add-on tax (Measure R) sunsets in 2041.

**Other revenues**

Other revenues as realized by the City include recreation fees, planning fees, public works/engineering fees, franchise taxes, property transfer taxes, vehicle license fees and vehicle and parking fines.

**Expenditures / expenses**

In the government-wide financial statements, expenses are classified by function for governmental activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds-By Character:	Current (further classified by function)
	Capital Outlay
	Debt Service

In the fund financial statements, governmental funds report expenditures of financial resources.

**Interfund transfers**

Permanent reallocations of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, which consists of consolidated governmental funds, all interfund transfers between individual governmental funds have been eliminated.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

*H. Budgetary Accounting*

In accordance with the state code, the City of Orinda prepares a biennial budget for City government operations that begins with a July 1 fiscal year. This budget is prepared on a modified accrual basis. In developing the biennial budget, City departments analyzed existing service levels and potential services in light of the strategic priorities and financial constraints and modified their proposed budgets accordingly. The City's operating budget summarizes planned expenditures and revenues for all City departments and programs. The detail is structured to summarize each department's costs by type, division and funding sources.

The biennial budget process sets forth planned expenditures and revenues for two consecutive fiscal years. Year 1 and 2 expenditure and revenue plans are presented to Council in a single document. At the conclusion of the biennial budget review and deliberation process, Year 1 of the biennial budget is approved and appropriated by Council, which sets the level of authorized funding for the fiscal year. The Year 2 budget is also approved but is subject to mid-cycle review and appropriation action in the following year. Funds not expended in Year 1 do not automatically roll into Year 2. During the mid-cycle review, staff proposes changes (if any). At that time, Council will consider the proposed changes and recommendations. At the conclusion of the deliberations, the Council will approve and appropriate funds for Year 2 of the budget.

In addition to the annual budget process, the Council reviews expenditures and revenues at the mid-year and makes changes as needed. The legal level of budgetary control has been established at the fund level.

The following funds had expenditures in excess of appropriations in fiscal year 2022-23:

Fund	Amount
City Capital Projects Fund	\$114,927
Road Bonds 2014 Debt Service Fund	641
Recycling Special Revenue Fund	15,114
Assessment District M-9 Special Revenue Fund	1,551
Assessment District M-11 Special Revenue Fund	4,691
Wilder CFD Special Revenue Fund	172,559

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**I. *Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

The City only has one item that qualifies for reporting in this category, deferred outflows related to Other Post-Employment Benefits (OPEB). For further discussion see Note 12.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

The City only has one item that qualifies for reporting in this category, deferred inflows related to Other Post-Employment Benefits (OPEB). For further discussion see Note 12.

**J. *Lease Accounting***

**As Lessor:** At the commencement of a lease, the City will initially measure the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term. Currently the City has no recognized lease receivable.

**As Lessee:** At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Currently the City has no recognized lease amortization.

As of June 30, 2023, the City does not have leases which exceeded the City's materiality threshold which is based on a two percent of the five year average of annual total assets in governmental fund.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**K. New Accounting Principles**

**GASB Statement No. 96** - In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. The objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The provisions of this Statement were implemented during fiscal year 2023. As part of the implementation of this Statement, the City accounted for all subscription transactions and has determined that there are no subscriptions that meet these requirements to be disclosed in the financial statement. In addition, the City has established a threshold which is based on a two percent of the five year average of annual total assets in governmental fund.

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

**A. Fund Accounting Requirements**

The legally required funds used by the City include the following:

<u>Fund</u>	<u>Required By</u>
Gas tax	State law – included in Special Revenue
Transportation impact	Local ordinance – included in Special Revenue
Drainage impact	Local ordinance – included in Special Revenue
Library	Local ordinance – included in Special Revenue
Park dedication	Local ordinance – included in Special Revenue
Tree mitigation	Local ordinance – included in Special Revenue
Creek mitigation	Local ordinance – included in Special Revenue
Community Facility Endowment	Local ordinance – included in Special Revenue
General Plan Surcharge	Local ordinance – included in Special Revenue
State of CA Grants	Local ordinance – included in Special Revenue
Recycling	State law – included in Special Revenue
SLES (AB 3229)	State law – included in Special Revenue
Light and landscaping districts	Local ordinance - included in Special Revenue
Wilder Community Facilities District	Local ordinance – included in Special Revenue
Stormwater (NPDES)	State law – included in Special Revenue
Affordable Housing	State law – included in in Special Revenue
CCTA (Contra Costa Transportation Authority)	County proposition – included in Special Revenue
TDA Grants	State law – included in Special Revenue
Road Maintenance – Garbage Co.	Local ordinance – included in Special Revenue
Federal Grants	Federal law – included in Special Revenue
Field Maintenance Surcharge	Local ordinance – included in Special Revenue
Facility Improvement Surcharge	Local ordinance – included in Special Revenue
Permit Technology Surcharge	Local ordinance – included in Special Revenue

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)**

**B. Deposits and Investments Laws and Regulations**

The City's policy, as well as the California Government Code, requires that a financial institution secure deposits by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law requires financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits, and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105% of the secured deposits. The City may waive collateral requirements for cash deposits, which are fully insured up to \$250,000 by the Federal Deposit Insurance Corporation (the "FDIC"). It is the City's practice not to waive the collateral requirements.

**C. Revenue Restrictions**

The City has various restrictions placed over certain revenue sources by state or local agencies. The primary restricted revenue sources include:

<u>Revenue Source</u>	<u>Legal Restrictions of Use</u>
Gasoline tax	Street purposes
CCTA tax (part of sales tax)	Street purposes
Assessment districts	Lighting, landscaping, and community facilities
Development impact fees	Transportation, drainage and park capital projects
Library assessment	Library service supplement
Supplemental law enforcement	Police
Tree mitigation	Tree replacement
Creek mitigation	Creek improvements
Stormwater	Pollution control
Grants	Federal or State projects
Recycling	Recycle efforts
Road maintenance – Garbage Co.	Street purposes
Field Maintenance Surcharge	Sports field improvements
Facility Improvement Surcharge	Recreation facility improvements
Permit Technology Surcharge	Permit system improvements

**NOTE 3 – CASH AND INVESTMENTS**

**A. Policies**

The California Government Code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

The City follows the practice of pooling cash and investments of all funds, except for funds required to be held by fiscal agents under the provisions of bond indentures. Interest income earned on pooled cash and investments is allocated on a quarterly basis to the various funds based on average daily cash and investment balances. Interest income from cash and investments with fiscal agents is credited directly to the related fund.

The City maintains a cash deposit and investment pool that is available for use by all funds. It is not used for the deferred compensation plans.

**B. Classifications**

The City had the following cash and investments at June 30, 2023:

**Reconciliation to Financial Statements:**

*Governmental Funds Balance Sheet:*

Cash, cash equivalents and investments	\$34,864,273
Restricted cash	<u>2,572,731</u>
Subtotal	37,437,004

*Internal Service Funds:*

Cash, cash equivalents and investments	2,681,150
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*Custodial Funds:*

Cash, cash equivalents and investments	<u>3,187,588</u>
Total cash and investments	<u><u>\$43,305,742</u></u>

*Statement of Net Position:*

Cash, cash equivalents and investments	\$37,545,423
Restricted cash	2,572,731

*Statement of Fiduciary Net Position:*

Custodial Funds - cash, cash equivalents and investments	<u>3,187,588</u>
	<u><u>\$43,305,742</u></u>

The City is a participant in the Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California. The City reports its investment in LAIF at the fair value amount provided by LAIF, which is the same as the value of the pool share. The balance is available for withdrawal on demand, and is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis. For withdrawals of \$10 million or more, one day prior notice to LAIF is required. Included in LAIF's investment portfolio are collateralized mortgage obligations, mortgage-backed securities, other asset-backed securities, loans to certain state funds, United States Treasury Notes and Bills, and floating rate securities issued by federal agencies, government-sponsored enterprises, and corporations. At June 30, 2023, these investments matured in an average of 260 days.

At June 30, 2023, the book amount of the City's deposits were \$3,440,489 which was collateralized or insured with securities held by the pledging financial institutions in the City's name as discussed below.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

*C. Investment Authorized by the California Government Code and the City's Investment Policy*

City Investment Policy

The City is authorized by State statutes and in accordance with the City's investment Policy to invest in the following:

Authorized Investment Type	Maximum Limit of Pool
Securities of the U.S. Government, or its agencies	100%
Certificates of Deposit (of Time Deposits) placed with commercial banks and/or savings and loan companies not to exceed maximum allowed by FDIC per institution	100%
Local Agency Investment Fund (State Pool) Demand Deposits	100%
Passbook Savings Account Demand Deposits not to exceed the maximum allowed by FDIC per institution	100%
Shares of beneficial interest issued by Diversified Management Companies (Mutual funds). No more than 10% in any one mutual fund	20%
Money Market Demand Accounts	100%
Bankers Acceptances, maximum of 180 days (maximum 30% of pool with 1 agency)	40%
Commercial Paper, maximum 270 days of Prime Quality (not more than 10% of outstanding paper of an issuing corporation)	25%
Medium-term corporate notes, maximum of 5 years	30%

California Government Code also allows investments in the following:

Investment Type	Maximum Maturity	Minimum Credit Quality	Maximum Limit of Pool	Maximum per Issuer
Repurchase agreements	1 year	none	none	none
Reverse repurchase agreements	92 days	none	20%	none
Negotiable certificates of deposit	5 years	none	30%	none
Bonds issued by local agencies	5 years	none	none	none
State warrants, treasury notes, and bonds	5 years	none	none	none
Mortgage securities	5 years	Aa2/AA	20%	none
Supranationals	5 years	AA	30%	10%
Asset-Backed Securities	5 years	AA	20%	5%

The City's criteria for selecting investments are, in order of priority: (1) Safety, (2) Liquidity, and (3) Yield. All applicable investments are required to have an AA rating or higher. The City's investments comply with established policy.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

**D. Interest Rate Risk**

Interest rate risk is the risk that changes in economic markets will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City’s investments (including investments held with fiscal agents) to market interest rate fluctuations is provided by the following table that shows the distribution of the City’s investments by maturity:

Investment Type	12 Months or less	13 to 24 Months	25 to 36 Months	36 to 60 Months	Total
U.S. Treasury Notes	\$1,161,634	\$1,619,833	\$1,340,982	\$920,644	\$5,043,093
U.S. Government Agency Securities	1,398,996	451,783	330,704	757,892	2,939,375
Medium-Term Corporate Notes	759,143	756,255	259,686	120,422	1,895,506
Money Market	10,595				10,595
Local Agency Investment Fund	28,808,288				28,808,288
Asset-Backed Securities	810	166,057	296,809	129,990	593,666
Supranational	63,710	160,166			223,876
Total Investments	<u>\$32,203,176</u>	<u>\$3,154,094</u>	<u>\$2,228,181</u>	<u>\$1,928,948</u>	39,514,399
Cash on Hand and Cash in Bank					<u>3,791,343</u>
Total Cash and Investments					<u>\$43,305,742</u>

**E. Disclosures Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the City of Orinda’s actual Standard and Poor’s rating as of June 30, 2023 for each investment type:

	Fair Value	AAA/AAAm	AA+/AA/AA-	A+/A/A-	Not Rated
U.S. Government Agency Securities	\$2,939,375	\$117,899	\$2,703,300		\$118,176
Medium-Term Corporate Notes	1,895,506		81,492	\$1,814,014	
Money Market	10,595	10,595			
Local Agency Investment Fund	28,808,288				28,808,288
Asset-Backed Securities	593,666	401,515			192,151
Supranational	223,876	223,876			
Total Investments	<u>34,471,306</u>	<u>\$753,885</u>	<u>\$2,784,792</u>	<u>\$1,814,014</u>	<u>\$29,118,615</u>
Exempt:					
U.S. Treasury Notes	5,043,093				
Cash on Hand and Cash in Bank	<u>3,791,343</u>				
Total Cash and Investments	<u>\$43,305,742</u>				

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

Investment income shall accrue solely to the General Fund except where required by law, in which case interest shall accrue to other funds based upon the fund's proportionate ratio of balances to total pooled cash. Investment income shall not be credited to individual reserve accounts, except where required by law. By policy the City has allocated interest to other funds in the same manner, without a legal requirement.

The City portfolio value fluctuates in an inverse relationship to any change in interest rate. Accordingly, if interest rates have risen, the portfolio value will have declined. If interest rates have fallen, the portfolio value will have risen.

Under the current accounting standard, the portfolio for year-end reporting purposes is treated as if it were all sold. Therefore, fund balance must reflect the portfolio's change in value. These portfolio value changes are unrealized unless sold. The City's policy is to buy and hold investments until their maturity dates.

**F. Concentration of Credit Risk**

Investments in the securities of any individual issuers, other than U.S. Treasury securities mutual funds, the California Local Agency Investment Fund and the California Asset management Program, that represent 5% or more of total Government-wide investments, are as follows at June 30, 2023:

Issuer	Investment Type	Amount
Federal National Mortgage Association	Federal Agency Securities	\$406,786
Federal Home Loan Bank	Federal Agency Securities	1,143,426
Federal Farm Credit Bank	Federal Agency Securities	270,844
Federal Home Loan Mortgage Corporation	Federal Agency Securities	1,118,319

**G. Fair Value Hierarchy**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 3 – CASH AND INVESTMENTS (Continued)**

The following is a summary of the fair value hierarchy of the fair value of investments of the City as of June 30, 2023:

**Investments By Fair Value Level:**

	Level 2	Note
U.S. Treasury Notes	\$5,043,093	(A)
U.S. Government Agency Securities	2,939,375	(A)
Medium-Term Corporate Notes	1,895,506	(A)
Asset-Backed Securities	593,666	(A)
Supranational	223,876	(A)
Total By Fair Value Level	10,695,516	

**Investments Measured at Amortized Cost:**

Money Market	10,595	
Investment Exempt from Fair Value Hierarchy:		
Local Agency Investment Fund	28,808,288	(B)
Total Investments	39,514,399	
Cash on Hand and Cash in Bank	3,791,343	
Total Cash and Investments	\$43,305,742	

Note:

(A) The valuation method for Level 2 inputs are significant other observable inputs. These inputs include: a) Quoted prices for similar assets in active markets; b) Quoted prices for identical or similar assets in markets that are not active; and c) Inputs other than quoted prices that are observable for an asset.

(B) The Local Agency Investment Fund (LAIF) the valuation method is based on the fair value factor, provided by the Treasurer of the State of California, which is calculated as fair value divided by the amortized cost of the investment pool.

Fair value is defined as the quoted market value on the last trading day of the period. These above prices are obtained from various pricing sources by the City's custodian bank.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 4 – ACCOUNTS RECEIVABLE**

Accounts receivable for the governmental activities consist of various reimbursements, taxes and fees dated June 30 and prior received subsequent to June 30, 2023. They included:

State of California	\$938,114
Wilder Assessment	1,017,481
Contra Costa County	351,709
Other Government Agencies	482,487
Comcast/Franchise Fees	87,225
Park and Rec Field Rentals	161,878
Miscellaneous	575,592
Total	\$3,614,486

**NOTE 5 – LOAN RECEIVABLE**

In 2012, the City contributed a parcel of land and received a note in the amount of \$2,050,000 from Eden Irwin Way, LLC for the development of Monteverde Senior Apartments (Development), a rental housing development for affordable senior units. The loan, funded from the Affordable Housing Loan, does not include interest payments. The entire balance of the loan is payable in full upon the fifty-fifth (55<sup>th</sup>) anniversary of the date upon which the City issues the final certificate of occupancy, December 2069. The entire outstanding balance of the loan shall be fully due and payable (i) upon the transfer of all or any part of the development or interest therein other than a transfer permitted without City consent, (ii) a financing encumbrance without City consent, (iii) or any case of default as outlined in the agreement.

During the fiscal year ending June 30, 2023 the City did not have any additional loan transactions involving City assets.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 6 – CAPITAL ASSETS**

**Capital Assets**

Capital asset activities for the year ended June 30, 2023, were as follows:

	Balance June 30, 2022	Additions	Disposals and adjustments	Transfers	Balance June 30, 2023
Capital assets not being depreciated					
Land	\$2,442,087				\$2,442,087
Parkland and improvements	1,295,205				1,295,205
Work in progress	7,020,379	\$4,371,405		(\$5,093,225)	6,298,559
Total capital assets not being depreciated	<u>10,757,671</u>	<u>4,371,405</u>		<u>(5,093,225)</u>	<u>10,035,851</u>
Capital assets being depreciated					
Buildings, grounds and improvements	37,469,853	100,941		42,848	37,613,642
Furniture and equipment	2,618,690	526,648	(\$225,106)		2,920,232
Infrastructure	155,590,097	4,406,514		5,050,377	165,046,988
Total capital assets being depreciated	<u>195,678,640</u>	<u>5,034,103</u>	<u>(225,106)</u>	<u>5,093,225</u>	<u>205,580,862</u>
Accumulated depreciation					
Buildings, grounds and improvements	14,864,157	1,205,909			16,070,066
Furniture and equipment	2,044,226	155,367	(195,207)		2,004,386
Infrastructure	77,544,227	5,801,851			83,346,078
Total accumulated depreciation	<u>94,452,610</u>	<u>7,163,127</u>	<u>(195,207)</u>		<u>101,420,530</u>
Net capital assets being depreciated	<u>101,226,030</u>	<u>(2,129,024)</u>	<u>(29,899)</u>	<u>5,093,225</u>	<u>104,160,332</u>
Total net capital assets	<u>\$111,983,701</u>	<u>\$2,242,381</u>	<u>(\$29,899)</u>		<u>\$114,196,183</u>

Depreciation expense was charged to the functions/programs of the governmental activities of the primary government as follows:

<b>Governmental Activities:</b>	
General government	\$321,136
Public safety	1,131
Public works	5,801,851
Culture and recreation	894,294
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	<u>144,715</u>
Total depreciation expense - governmental activities	<u>\$7,163,127</u>

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 7 – ACCOUNTS PAYABLE**

Accounts payable in the governmental funds are composed of payables to various vendors during the normal course of business. At June 30, 2023, the most significant general fund payable was the payable to Contra Costa County totaling \$684,121.

**NOTE 8 – INTERFUND TRANSFERS**

With Council approval, resources may be transferred from one City fund to another. Transfers between funds during the fiscal year ended June 30, 2023 were as follows:

Fund Making Transfer	Fund Receiving Transfers	Amount
General Fund	<b>Special Revenue Funds:</b>	
	Special Assessment District L-42 Fund	\$240 B
	Special Assessment District M-9 Fund	40 B
	Special Assessment District M-11 Fund	52,313 B
	Stormwater	320,144 B
	<b>Capital Project Funds:</b>	
	Slope Emergency Stabalization	300,000 A
	Internal Service Funds	300,000 A
TDA Grant Fund	Transportation Impact Fund Special Revenue	53,406 B
Nonmajor Governmental Funds	General Fund	<u>17,100 B</u>
		<u><u>\$1,043,243</u></u>

A: To fund capital projects

B: To finance programs

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 9 – LONG-TERM DEBT**

**Legal Debt Margin**

The City is subject to a debt limit that is 15% of the total assessed value of property, net of exempt real property. At June 30, 2023 that amount was \$331,454,308 and total debt subject to limitation was \$36,115,000 which is 10.9% of the limit. The City's debt issues and transactions are summarized below and discussed in detail thereafter.

Type of Obligation	Original Issue Amount	Balance at June 30, 2022	Retirements	Balance at June 30, 2023	Current Portion
2015 Refunding Certificates of Participation, 2% to 5.0%, due 7/1/2035	\$7,945,000	\$6,065,000	(\$345,000)	\$5,720,000	\$355,000
Add: Unamortized Bond Premium		159,287	(10,619)	148,668	10,619
2014 General Obligation Bonds, Series A 2.0 to 4.0%, due 9/1/35	10,000,000	6,625,000	(310,000)	6,315,000	330,000
Add: Unamortized Bond Premium		235,234	(16,802)	218,432	16,802
2014 General Obligation Bonds, Series B 1.4% to 5.0%, due 9/1/37	10,000,000	9,380,000	(320,000)	9,060,000	325,000
Add: Unamortized Bond Premium		454,688	(30,312)	424,376	30,312
2016 General Obligation Bonds, Series A 1.4% to 5.0%, due 9/1/37	25,000,000	21,495,000	(755,000)	20,740,000	865,000
Add: Unamortized Bond Premium		1,644,772	(109,651)	1,535,121	109,651
Total		<u>\$46,058,981</u>	<u>(\$1,897,384)</u>	<u>\$44,161,597</u>	<u>\$2,042,384</u>

**2015 Refunding Certificates of Participation**

In September 2005 Certificates of Participation relating to the City Offices Project totaling \$9,800,000 were issued pursuant to Resolution No. 50-05 which approved lease financing of the new city offices.

Lease payments are to be paid pursuant to a site lease between the City and the Orinda Facilities Financing Corporation (Corporation), which was formed under laws of the State of California for the purpose of providing financial assistance to the City in financing the acquisition, construction and improvement of public buildings, equipment and facilities.

The City entered into a lease with the Corporation (site lease) and agreed to leaseback the new City offices site (facilities lease) after the completion of the City offices. At the end of the lease in 2035, the offices will belong to the City, thus, the offices are assets of the City as a "lease-purchase". Payments are made from the General Fund.

As provided in Section 4(b)(iii) of the Continuing Disclosure Agreement for the 2015 Refunding COP, the City is providing an update of "City Financing Information - General Fund Revenues - Summary of Revenue Sources" for the period ending June 30, 2023.

General Fund Key Revenues	2022-2023 Revenue	Percent of Total
Property Taxes	\$6,775,738	42%
Property Tax in Lieu VLF	2,720,853	17%
Sales Tax	5,225,938	33%
Franchise Taxes	1,257,849	8%
Total	<u>\$15,980,378</u>	

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 9 – LONG-TERM DEBT (Continued)**

In July 2015, the City issued \$7,945,000 in 2015 Refunding Certificates of Participation with interest rates ranging from 2% to 5%. The proceeds were used to repay \$8,030,000 of the City’s outstanding 2005 Certificates of Participation. The reacquisition price of the 2015 Certificates was less than the net carrying amount of the old debt by \$85,000. As result, total debt service payments over 20 years was reduced by \$1,135,690 and obtained an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$833,769. The Certificates are payable from any source of available funds of the City. The financing covenants contain events of default that require the revenue of the City to be applied by the Trustee as specified in the terms of the agreement if any of the following conditions occur: default on debt service payments; the failure of the City to observe or perform the conditions, covenants, or agreement terms of the debt; bankruptcy filing by the City; or if any court or competent jurisdiction shall assume custody or control of the City.

**2015 Refunding Certificate of Participation**

	Principal	Interest
2024	\$355,000	\$204,919
2025	370,000	190,344
2026	385,000	175,319
2027	395,000	163,619
2028	405,000	151,619
2029-2033	2,235,000	538,447
2034-2036	1,575,000	96,100
Total	5,720,000	\$1,520,367
Premium, net of amortization	148,668	
	\$5,868,668	

**2014 General Obligation Bonds, Series A**

In March of 2015, the City issued General Obligation Bonds, Election of 2014, Series A, in the amount of \$10,000,000. The Bonds are the first series of bonds to be issued from an aggregate authorized amount of \$20,000,000 duly approved by at least two-thirds of the voters voting on Measure J at an election held on June 3, 2014 to provide funds to repair failing roads and storm drains, restore and upgrade other roadways and storm drains, fix potholes, and improve safety on the City's public streets. The Bonds bear interest at 2.0% - 4.0% and are due semi-annually on March 1 and September 1 commencing September 2, 2015. Principal payments are due annually on September 1 through 2035. The Bonds are payable from a special ad valorem property tax rate the City is authorized by the voter approval of Measure J and obligated to levy as described in the financing documents, for the payment of principal and interest on the Bonds when due. The taxes are collected by Contra Costa County and distributed to the City.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 9 – LONG-TERM DEBT (Continued)**

**2014 General Obligation Bonds, Series A**

	<u>Principal</u>	<u>Interest</u>
2024	\$330,000	\$212,912
2025	355,000	201,662
2026	380,000	187,962
2027	405,000	173,262
2028	430,000	157,562
2029-2033	2,535,000	584,410
2034-2036	1,880,000	167,337
Total	6,315,000	<u>\$1,685,107</u>
Premium, net of amortization	<u>218,432</u>	
	<u>\$6,533,432</u>	

**2014 General Obligation Bonds, Election of 2014, Series B**

In April of 2017, the City issued General Obligation Bonds, Election of 2014, Series B, in the amount of \$10,000,000. These Bonds are the second series of bonds to be issued from an aggregate authorized amount of \$20,000,000 of bonds duly approved by at least two-thirds of the voters voting on Measure J at an election held on June 3, 2014. The Bonds were issued to provide funds to repair failing roads and storm drains, restore and upgrade other roadways and storm drains, fix potholes and improve safety on the City's public streets. The Bonds bear interest at 1.4% - 5.0%. Interest payments are due semi-annually on March 1 and September 1 commencing September 1, 2017. Principal payments are due annually on September 1 through 2037. The Bonds are payable from a special ad valorem property tax rate the City is authorized by the voter approval of Measure J and obligated to levy as described in the financing documents, for the payment of principal and interest on the Bonds when due. The taxes are collected by Contra Costa County and distributed to the City.

	<u>Principal</u>	<u>Interest</u>
2024	\$325,000	\$343,025
2025	325,000	326,775
2026	355,000	313,775
2027	385,000	296,025
2028	425,000	276,775
2029-2033	2,585,000	1,121,125
2034-2037	4,660,000	588,601
Total	9,060,000	<u>\$3,266,101</u>
Premium, net of amortization	<u>424,376</u>	
	<u>\$9,484,376</u>	

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 9 – LONG-TERM DEBT (Continued)**

**2016 General Obligation Bonds, Election of 2016, Series A**

In April of 2017, the City issued General Obligation Bonds, Election of 2016, Series A, in the amount of \$25,000,000. These Bonds are the first and only series of bonds to be issued in an aggregate authorized amount of \$25,000,000 of bonds duly approved by at least two-thirds of the voters voting on Measure L at an election held on June 7, 2016. The Bonds were issued to provide funds to repair failing roads and storm drains, restore and upgrade other roadways and storm drains, fix potholes and improve safety on the City’s public streets. The Bonds bear interest at 1.4% - 5.0%. Interest payments are due semi-annually on March 1 and September 1 commencing September 1, 2017. Principal payments are due annually on September 1 through 2037. The Bonds are payable from a special ad valorem property tax rate the City is authorized by the voter approval of Measure L and obligated to levy as described in the financing documents, for the payment of principal and interest on the Bonds when due. The taxes are collected by Contra Costa County and distributed to the City.

**2016 General Obligation Bonds, Series A**

	Principal	Interest
2024	\$865,000	\$840,600
2025	955,000	823,300
2026	1,080,000	775,550
2027	1,055,000	721,550
2028	1,110,000	668,800
2029-2033	6,725,000	2,581,300
2034-2037	8,950,000	1,123,400
Total	20,740,000	\$7,534,500
Premium, net of amortization	1,535,121	
	\$22,275,121	

**NOTE 10 – NET POSITION AND FUND BALANCES**

**A. Equity classifications**

*Government-wide Statements*

Equity is classified as net position and displayed in three components:

- a. *Net Investment in Capital Assets* - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. *Restricted net position* - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

- c. *Unrestricted net position* - All other portions of net position that do not meet the definition of "restricted" or "net investment in capital assets."

*Fund Balance Reporting*

Fund Balances for governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The City Council, as the highest level of decision-making authority of the City, has the power to commit and rescind the commitment of fund balances through resolutions. The Council has designated certain members of management staff to assign fund balances. Those staff members can assign fund balances when the City intends to use those funds for specific projects/purposes. These captions apply only to Fund Balance classifications:

- *Nonspendable fund balances* are those amounts that cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact.
- *Restricted fund balances* are those amounts that should be reported as restricted when constraints placed on the use of resources are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- *Committed fund balances* are those amounts that cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- *Assigned fund balances* are those amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, except for stabilization arrangements.
- *Unassigned fund balances* are those residual funds that have not been assigned to other funds, are not nonspendable, restricted, committed, or assigned to specific purposes. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

It is the policy of the City to spend funds in order from restricted to unassigned, as listed above.

*Reserve Policy*

On June 1, 2021 the City Council adopted Resolution 25-21 which provides for an updated policy related to reserves. It continued to be based on an analytical framework developed by the Government Finance Officers Association (GFOA). The tool applies local judgement examining the range of reserves an agency may need based on eight areas of financial risk. These criteria for Contingency and Emergency can be summarized in three key categories: Cash Flow Needs, Economic Uncertainty, and Emergency Disaster Reserves. After review and consultation by the citizen Finance Advisory Committee it was recommended to increase targeted General Fund Emergency and Contingency reserve balance to 50% of the subsequent fiscal year general fund budgeted expenditures.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 10 – NET POSITION AND FUND BALANCES (Continued)**

The emergency / contingency reserve is \$7,940,766 as of June 30, 2022 and per the policy this is shown as an unassigned balance as required by accounting standards. The City has met the stated target based on 50% of the adopted Fiscal Year 2021-2022 general fund budget. In the table that follows additional designations have also been made within the “unassigned category” to add additional information.

The City Council policy also established an additional target goal of \$850,000 for Road and Slope Stabilization. As of June 30, 2022, balance for future capital projects in the Road Stabilization fund of \$759,751 and \$300,000 in the General Fund. The Road Stabilization fund is consolidated as part of the Other Governmental funds in the schedule below. The City Council has identified the need to program \$90,000 of the current balance in the upcoming fiscal year.

Detailed classifications of the City’s Fund Balances, as of June 30, 2023, are stated below:

	General Fund	Federal Grants	Community Facilities Maintenance	CCTA	City Capital Projects Fund	Road Maintenance Fund	2014 GO Bond Debt Service	2016 GO Bond Debt Service	Affordable Housing	Other Governmental Funds	Total
<b>Nonspendable:</b>											
Prepaid items	\$518,915									\$16,825	\$535,740
Total nonspendable	518,915									16,825	535,740
<b>Restricted:</b>											
Streets and roads				\$935,368		\$1,443,248				1,457,049	3,835,665
Debt service							\$1,092,476	\$1,480,390			2,572,866
Public facilities			\$5,482							1,339,719	1,345,201
Parks development improvements										1,023,580	1,023,580
Trees and landscaping										13,762	13,762
Police										186,149	186,149
Affordable housing									\$138,142		138,142
Storm drain										1,486,645	1,486,645
Library										473,419	473,419
Traffic mitigation										947,583	947,583
Total restricted			5,482	935,368		1,443,248	1,092,476	1,480,390	138,142	6,927,906	12,023,012
<b>Committed:</b>											
Streets and trails					\$584,189					679,830	1,264,019
City facility improvements					(59,595)						(59,595)
Drainage		\$4,967,556			370,032						5,337,588
Total committed		4,967,556			894,626					679,830	6,542,012
<b>Assigned:</b>											
Long term and general plan	437,377									194,222	631,599
Add-on sales tax (Measure L)	925,107										925,107
Add-on sales tax (Measure R)	4,643,294										4,643,294
Total assigned	6,005,778									194,222	6,200,000
<b>Unassigned:</b>											
Contingency / emergency	7,940,766										7,940,766
Unassigned	4,422,996										4,422,996
OPEB Retiree Medical	80,000										80,000
Total unassigned	12,443,762										12,443,762
Total Fund Balances	\$18,968,455	\$4,967,556	\$5,482	\$935,368	\$894,626	\$1,443,248	\$1,092,476	\$1,480,390	\$138,142	\$7,818,783	\$37,744,526

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 11 – RETIREMENT PLANS**

**Defined contribution plans (Internal Revenue Code Section 401 (a) Plans)**

The employees of the City accumulate retirement benefits through three defined contribution plans with the ICMA Retirement Corporation. The City makes bi-weekly contributions to a 401(a) plan for each regular employee working a minimum of 20 hours per week. The base contribution by the city for all eligible employees is 13%. In addition, for unrepresented employees the city will match up to a 3% employee contribution for a maximum of 16%. Vesting occurs over a three year period, with the exception of those employees over 50 years old who are fully vested from the first month of employment. The benefit terms are established by the City Council in accordance with the most current memorandum of understanding between the City and the General Employees bargaining unit. The Plans are administered and held in trust for the exclusive benefit of participants and are not assets of the City.

Balance at June 30, 2022	\$7,767,642
Contributions	684,844
Loans, net	1,355
Disbursements, net	(121,957)
Earnings	851,942
Balance at June 30, 2023	<u>\$9,183,826</u>

**Deferred compensation plan (Internal Revenue Code Section 457)**

For the fiscal year ended June 30, 2023, employees had an option of participating in a deferred compensation plan where contributions are from employee earnings at a maximum of 25% of earnings. For employees represented by Teamsters Local No.856, the city will match up to 3% of an employee contribution, provided the total contributions do not exceed the IRS limit. The Plan provides for the deferral of a portion of the employee's compensation until retirement, termination, or certain other events. Under Internal Revenue Code 457, the amounts deferred under a deferred compensation plan maintained by a state or local government must be held in a trust (or custodial account or annuity contract) for the exclusive benefit of plan participants and their beneficiaries. The assets are not considered assets of the City, thus have been excluded from these financial statements.

Balance at June 30, 2022	\$6,444,251
Contributions	469,579
Disbursements, net	(276,923)
Earnings	607,046
Balance at June 30, 2023	<u>\$7,243,953</u>

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 12 – POST EMPLOYMENT HEALTH CARE BENEFITS**

**A. General Information about the City’s Other Post Employment Benefit (OPEB) Plan**

**Plan Description** – The City administers a defined-benefit post-employment healthcare plan. In fiscal year 2019-20 the City established an irrevocable exclusive agent multiemployer benefit trust which is administered by Public Agency Retirement Services (PARS). The trust is used to accumulate and invest assets necessary to reimburse retirees. No separate financial reports are issued by PARS for the OPEB plan.

**Benefits Provided** – The following is a summary of Plan benefits by employee group as of June 30, 2023:

Active Employee Coverage

Integrated medical/prescription drug coverage is provided through CalPERS under the Public Employees' Medical and Hospital Care Act (PEMHCA). Employees can choose from a variety of HMO and PPO options providing comprehensive medical and prescription drug coverage. For purposes of its contract with PEMHCA, the City uses a statutory schedule to determine its monthly contribution on behalf of each active employee. The statutory amount is \$143 for 2021 and \$149 for 2022, and will be indexed by the Medical CPI each year thereafter.

Post-retirement Coverage

The City offers the same medical plans to its retirees and surviving spouses as to its active employees, with the exception that once a retiree becomes eligible for Medicare, he or she must join a Medicare HMO or a Medicare Supplement plan, with Medicare becoming the primary payer.

	Hired prior to 11/1/2019	Hired on or after 11/1/2019
Benefit types provided	Medical	Medical
Duration of Benefits	Lifetime	Lifetime
Required Service	7 years	15 years
Minimum Age	55	60
Dependent Coverage	Yes	Yes
City Cap*	PEMHCA minimum employer contribution	PEMHCA minimum employer contribution

**Employees Covered by Benefit Terms** – Membership in the plan consisted of the following at the measurement date of June 30, 2022:

Active employees	37
Inactive employees or beneficiaries currently receiving benefit payments	2
Inactive employees entitled to but not yet receiving benefit payments	
Total	39

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 12 – POST EMPLOYMENT HEALTH CARE BENEFITS (Continued)**

**B. Net OPEB Liability**

*Actuarial Methods and Assumptions* – The City’s total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation that was rolled forward using standard update procedures to determine the total OPEB liability as of the measurement date based on the following dates, actuarial methods and assumptions:

	Actuarial Assumptions
Valuation Date	June 30, 2023
Measurement Date	June 30, 2023
Actuarial Cost Method	Entry Age, Level Percent of Pay
Actuarial Assumptions:	
Discount Rate	6.00%
Inflation	2.50%
Payroll Growth	2.75%
Mortality Rate	The mortality assumptions are based on the 2021 CalPERS Mortality for Miscellaneous and Schools Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

The long-term expected rate of return (LTROR) on OPEB plan investments of 6.00% was determined by PARS and US Bank using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The discount rate of 6.00% is based on the long-term rate of return. It was determined that the LTROR was an appropriate basis for selection of the discount rate based on the results of a cross-over test performed by the plan’s actuaries, PCA, as of the valuation date, which shows the plan assets, together with expected future contributions, will be sufficient to pay all expected future benefits.

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 12 – POST EMPLOYMENT HEALTH CARE BENEFITS (Continued)**

**C. Changes in Net OPEB Liability**

The changes in the net OPEB liability follows:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balance at July 1, 2022	\$358,683	\$255,325	\$103,358
Changes Recognized for the Measurement Period:			
Service cost	37,663		37,663
Interest on the total OPEB liability	22,448	20,652	1,796
Employer contributions*		6,762	(6,762)
Benefit payments*	(6,762)	(6,762)	
Administrative expenses		(1,505)	1,505
Experience (gains)/losses	(78,500)		(78,500)
Changes in assumptions	3,112		3,112
Other			
Net change	(22,039)	19,147	(41,186)
Balance at June 30, 2023 (Measurement Date)	\$336,644	\$274,472	\$62,172

**D. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates**

The following presents the net OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

Net OPEB Liability/(Asset)		
Discount Rate -1%	Current Discount Rate	Discount Rate +1%
\$109,383	\$62,172	\$23,081

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

Current Healthcare Cost		
1 % Decrease	Trend Rates	1% Increase
\$10,617	\$62,172	\$127,158

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 12 – POST EMPLOYMENT HEALTH CARE BENEFITS (Continued)**

***E. OPEB Expenses and Deferred Outflows/Inflows of Resources Related to OPEB***

For the year ended June 30, 2023, the City recognized OPEB expense of \$26,880. At June 30, 2023, the City reported deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between actual and expected experience		(\$199,400)
Changes of assumptions	\$43,738	(50,446)
Net difference between projected and actual return on assets	20,029	
Total	\$63,767	(\$249,846)

Amounts reported as deferred inflows of resources related to OPEB will be recognized as part of OPEB expense as follows:

Year Ended June 30	Annual Amortization
2024	(\$27,855)
2025	(29,435)
2026	(25,473)
2027	(35,696)
2028	(34,617)
Thereafter	(33,003)
Total	(\$186,079)

**CITY OF ORINDA**  
**Notes to Financial Statements**  
**For the Year Ended June 30, 2023**

**NOTE 13 – RISK MANAGEMENT**

**Insurance coverage**

The City purchases its insurance through the Municipal Pooling Authority (MPA) of Northern California of which the City is a member.

The following is a summary of coverage as of June 30, 2023:

	Participating Cities' Total Coverage	Deductible (City Portion)
All risk fire and property	\$1,000,000,000	\$25,000*
Boiler and machinery	100,000,000	10,000
Cyber liability	2,000,000	50,000
Excess cyber liability	3,000,000	2,000,000
Public Entity Pollution Liability	2,000,000	250,000
Government crime	5,000,000	2,500
Alliant deadly weapons response	500,000	10,000
General Liability	34,500,000	5,000
Employment liability	2,000,000	50,000
Auto-physical damage (Police Dept.)	250,000	3,000
Auto-physical damage (other)	250,000	2,000
Workers' compensation	Statutory Limit	No deductible

\* Deductible for water claims is \$150,000

The total coverage includes the City's deductible, the portion underwritten by MPA and other participating public agency insurance pools and the portion underwritten by other insurance companies.

Management believes such coverage is sufficient to preclude any significant uninsured losses to the City. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

**NOTE 14 – COMMITMENTS AND CONTINGENCIES**

**Claims involving the City of Orinda**

The City is a defendant in lawsuits arising in the normal course of business. The MPA is providing coverage for litigation against the City; however, some litigation costs are covered by the City's insurance fund, where the City has provided additional reserves. As of June 30, 2023, the risk management fund had net position of \$238,278.

**Grant programs**

The City participates in several federal and state grant programs. These programs have been audited when required by the City's independent accountants in accordance with the provisions of the federal Single Audit Act as amended and applicable State requirements. No cost disallowances were proposed as a result of these audits. However, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

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**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF ORINDA**  
**SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS**  
City of Orinda OPEB Plan - Agent Multiple Employer  
Last 10 fiscal years\*

Measurement Date	6/30/2018 (1)	6/30/2019 (1)	6/30/2020	6/30/2021	6/30/2022	6/30/2023
<b>Total OPEB Liability (1)</b>						
Service Cost	\$44,208	\$42,927	\$23,572	\$24,279	\$36,655	\$37,663
Interest	15,049	17,516	30,444	16,603	19,362	22,448
Differences between expected and actual experience	(1,843)	(5,409)	(171,172)	(40,314)		(78,500)
Changes of assumptions	(16,988)	27,443	(90,802)	47,471		3,112
Benefit payments	(6,381)	(6,131)	(9,245)	(13,063)	(3,418)	(6,762)
<b>Net change in total OPEB liability</b>	<u>34,045</u>	<u>76,346</u>	<u>(217,203)</u>	<u>34,976</u>	<u>52,599</u>	<u>(22,039)</u>
<b>Total OPEB liability - beginning (a)</b>	<u>377,920</u>	<u>411,965</u>	<u>488,311</u>	<u>271,108</u>	<u>306,084</u>	<u>358,683</u>
<b>Total OPEB liability - ending (b)</b>	<u><u>\$411,965</u></u>	<u><u>\$488,311</u></u>	<u><u>\$271,108</u></u>	<u><u>\$306,084</u></u>	<u><u>\$358,683</u></u>	<u><u>\$336,644</u></u>
<b>Plan fiduciary net position</b>						
Contributions - employer			\$116,245	\$151,863	\$21,918	\$6,762
Contributions - employee						
Interest				30,229	(34,259)	20,652
Net investment income			5,598			
Difference between expected and actual investment income			(7,901)			
Administrative expense			(218)	(766)	(1,658)	(1,505)
Benefit payments			(9,245)	(13,063)	(3,418)	(6,762)
<b>Net change in plan fiduciary net position</b>			<u>104,479</u>	<u>168,263</u>	<u>(17,417)</u>	<u>19,147</u>
<b>Plan fiduciary net position - beginning (c)</b>			<u>104,479</u>	<u>104,479</u>	<u>272,742</u>	<u>255,325</u>
<b>Plan fiduciary net position - ending (d)</b>			<u><u>\$104,479</u></u>	<u><u>\$272,742</u></u>	<u><u>\$255,325</u></u>	<u><u>\$274,472</u></u>
Net OPEB liability - beginning (a)-(c)			<u>\$488,311</u>	<u>\$166,629</u>	<u>\$33,342</u>	<u>\$103,358</u>
Net OPEB liability - ending (b)-(d)			<u>\$166,629</u>	<u>\$33,342</u>	<u>\$103,358</u>	<u>\$62,172</u>
Plan fiduciary net position as a percentage of the total OPEB liability			39%		71%	82%
Covered-employee payroll	<u>\$3,489,277</u>	<u>\$3,593,955</u>	<u>\$3,724,660</u>	<u>\$3,427,722</u>	<u>\$3,486,581</u>	<u>\$3,942,282</u>
Net OPEB liability as a percentage of covered-employee payroll	11.81%	13.59%	7.28%	8.93%	10.29%	8.54%

**Notes to Schedule:**

(1) No assets were accumulated in a trust that meets the criteria in paragraph 4 of Governmental Accounting Standards Board Statement No. 75.

\* Fiscal year 2018 was the first year of implementation.

**CITY OF ORINDA**  
**SCHEDULE OF CONTRIBUTIONS**  
City of Orinda OPEB plan - Agent Multiple Employer  
Last 10 fiscal years\*

Fiscal Year Ended June 30,	2020	2021	2022	2023
Actuarially determined required contribution	\$116,245	\$151,863	\$21,918	\$6,762
Contributions in relation to the actuarially required contributions	116,245	151,863	21,918	6,762
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
Covered-employee payroll	\$3,724,660	\$3,427,722	\$3,486,581	\$3,942,282
Contributions as a percentage of covered-employee payroll	3.12%	4.43%	0.63%	0.17%

**Notes to Schedule:**

Valuation Date	July 1, 2019	July 1, 2021	July 1, 2022	June 30, 2023
Measurement Date	June 30, 2020	June 30, 2021	June 30, 2022	June 30, 2023
Actuarial Cost Method	Entry Age, Level Percent of Pay	Entry Age, Level Percent of Pay	Entry Age, Level Percent of Pay	Entry Age, Level Percent of Pay
Actuarial Assumptions:				
Discount Rate	6.00%	6.00%	6.00%	6.00%
Inflation	2.50%	2.50%	2.50%	2.50%
Payroll Growth	2.75%	2.75%	2.75%	2.75%
Mortality Rate	Mortality rates were based on the RP-2014 Employee and Healthy Annuitant Mortality Tables for Males or Females, as appropriate, projected using a generational projection based on 100% of scale MP-2016 for years 2014 through 2029, 50% of MP-2016 for years 2030 through 2049, and 20% of MP-2016 for 2050 and thereafter. 6.00% for 2019-20, decreasing to 4.5% for 2021-22 and Healthcare Trend Rates after.	The mortality assumptions are based on the 2017 CalPERS Mortality for Miscellaneous and Schools Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.	The mortality assumptions are based on the 2017 CalPERS Mortality for Miscellaneous and Schools Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.	The mortality assumptions are based on the 2021 CalPERS Mortality for Miscellaneous and Schools Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
General Fund  
For the year ended June 30, 2023

	Original Budget	Amended Budget	Actual	Variance
Revenues				
Taxes				
Property tax and assessments	\$6,385,675	\$6,385,675	\$6,775,738	\$390,063
Property tax in lieu of VLF	2,755,000	2,755,000	2,720,853	(34,147)
Sales tax	4,732,750	4,732,750	5,225,938	493,188
Franchise tax	1,225,000	1,225,000	1,257,849	32,849
Transient Occupancy Tax	35,000	35,000	27,958	(7,042)
Property transfer tax	600,000	600,000	271,662	(328,338)
Rent and interest	212,535	212,535	472,100	259,565
Service fees				
Business license registration	18,100	18,100	31,627	13,527
Vehicle and parking fines	50,000	50,000	44,761	(5,239)
Building inspection	700,000	700,000	809,818	109,818
Parks and recreation	1,957,000	1,957,000	2,769,371	812,371
Planning	400,000	400,000	243,942	(156,058)
Public works and engineering	160,000	160,000	206,862	46,862
Police	4,000	4,000	14,352	10,352
Other agencies				
Federal				
Homeowners tax reimbursement	31,850	31,850	31,370	(480)
Vehicle abatement	8,000	8,000	12,545	4,545
Miscellaneous	344,100	344,100	346,483	2,383
Total revenues	<u>19,619,010</u>	<u>19,619,010</u>	<u>21,263,229</u>	<u>1,644,219</u>
Expenditures				
Current:				
City management	1,446,472	1,446,472	1,028,310	418,162
City attorney	650,000	650,000	486,700	163,300
City clerk	375,957	375,957	348,123	27,834
Administrative services	1,341,603	1,341,603	1,165,047	176,556
Police services	5,563,570	5,563,570	4,212,512	1,351,058
Public works/ engineering	2,625,389	2,848,389	2,463,569	384,820
Parks and recreation	3,554,599	3,884,049	3,980,385	(96,336)
Planning	1,445,364	1,445,364	1,475,148	(29,784)
Library operations	39,680	39,680	57,214	(17,534)
Capital outlay	2,293,500	5,163,753	3,974,785	1,188,968
Debt Service:				
Interest and fiscal charges	215,419	215,419	215,419	
Principal	345,000	345,000	345,000	
Total expenditures	<u>19,896,553</u>	<u>23,319,256</u>	<u>19,752,212</u>	<u>3,567,044</u>
Excess (deficiency) of revenues over expenditures	<u>(277,543)</u>	<u>(3,700,246)</u>	<u>1,511,017</u>	<u>5,211,263</u>
Other financing sources (uses)				
Transfers in	17,340	17,340	17,100	(240)
Transfers out	(47,668)	(647,668)	(972,737)	(325,069)
Total other financing sources (uses)	<u>(30,328)</u>	<u>(630,328)</u>	<u>(955,637)</u>	<u>(325,309)</u>
Net changes in fund balance	<u>(\$307,871)</u>	<u>(\$4,330,574)</u>	555,380	<u>\$4,885,954</u>
Fund balance - beginning of year			<u>18,413,075</u>	
Fund balance - end of year			<u>\$18,968,455</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Federal Grants Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Amended Budget	Actual	Variance
Revenues				
Grants	\$4,152,361	\$4,152,361	\$2,840,270	(\$1,312,091)
Miscellaneous				
Total revenues	<u>4,152,361</u>	<u>4,152,361</u>	<u>2,840,270</u>	<u>(1,312,091)</u>
Expenditures				
Current:				
City Clerk			16,407	(16,407)
Capital Outlay	<u>1,258,000</u>	<u>1,468,000</u>	<u>291,545</u>	<u>1,176,455</u>
Total expenditures	<u>1,258,000</u>	<u>1,468,000</u>	<u>307,952</u>	<u>1,160,048</u>
Excess (deficiency) of revenues over expenditures	<u>2,894,361</u>	<u>2,684,361</u>	<u>2,532,318</u>	<u>(152,043)</u>
Net changes in fund balance	<u><u>\$2,894,361</u></u>	<u><u>\$2,684,361</u></u>	<u>2,532,318</u>	<u><u>(\$152,043)</u></u>
Fund balance - beginning of year			<u>2,435,238</u>	
Fund balance - end of year			<u><u>\$4,967,556</u></u>	

CITY OF ORINDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
 Wilder Facilities Endowment Special Revenue Fund  
 For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance</u>
Revenues				
Interest			\$1,201	\$1,201
Total revenues			1,201	1,201
Excess (deficiency) of revenues over expenditures			1,201	1,201
Net changes in fund balance			1,201	<u>\$1,201</u>
Fund balance - beginning of year			<u>4,281</u>	
Fund balance - end of year			<u><u>\$5,482</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
CCTA Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance</u>
Revenues				
Rent and interest	\$2,200	\$2,200	\$12,511	\$10,311
CCTA Return to Source	<u>539,380</u>	<u>539,380</u>	<u>727,103</u>	<u>187,723</u>
Total revenues	<u>541,580</u>	<u>541,580</u>	<u>739,614</u>	<u>198,034</u>
Expenditures				
Current:				
Public works and engineering	5,400	5,400	6,150	(750)
Capital outlay	<u>647,500</u>	<u>647,500</u>	<u>437,352</u>	<u>210,148</u>
Total expenditures	<u>652,900</u>	<u>652,900</u>	<u>443,502</u>	<u>209,398</u>
Excess (deficiency) of revenues over expenditures	<u>(111,320)</u>	<u>(111,320)</u>	<u>296,112</u>	<u>407,432</u>
Net changes in fund balance	<u><u>(\$111,320)</u></u>	<u><u>(\$111,320)</u></u>	<u>296,112</u>	<u><u>\$407,432</u></u>
Fund balance - beginning of year			<u>639,256</u>	
Fund balance - end of year			<u><u>\$935,368</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Affordable Housing Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Interest	\$500	\$500	\$2,507	\$2,007
Miscellaneous	<u>500</u>	<u>500</u>		<u>(500)</u>
Total revenues	<u>1,000</u>	<u>1,000</u>	<u>2,507</u>	<u>1,507</u>
Expenditures:				
Current:				
Planning	<u>2,000</u>	<u>2,000</u>	<u>1,800</u>	<u>200</u>
Total expenditures	<u>2,000</u>	<u>2,000</u>	<u>1,800</u>	<u>200</u>
Excess (deficiency) of revenues over expenditures	<u>(1,000)</u>	<u>(1,000)</u>	<u>707</u>	<u>1,707</u>
Net changes in fund balance	<u><u>(\$1,000)</u></u>	<u><u>(\$1,000)</u></u>	<u>707</u>	<u><u>\$1,707</u></u>
Fund balance at beginning of year			<u>137,435</u>	
Fund balance at end of year			<u><u>\$138,142</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Road Maintenance Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Rent and interest	\$2,000	\$2,000	\$23,150	\$21,150
Development impact fees	<u>1,100,000</u>	<u>1,100,000</u>	<u>1,269,662</u>	<u>169,662</u>
Total revenues	<u>1,102,000</u>	<u>1,102,000</u>	<u>1,292,812</u>	<u>190,812</u>
Expenditures:				
Current:				
Capital outlay	<u>493,000</u>	<u>777,988</u>	<u>730,994</u>	<u>46,994</u>
Total expenditures	<u>493,000</u>	<u>777,988</u>	<u>730,994</u>	<u>46,994</u>
Excess (deficiency) of revenues over expenditures	<u>609,000</u>	<u>324,012</u>	<u>561,818</u>	<u>237,806</u>
Net changes in fund balance	<u>\$609,000</u>	<u>\$324,012</u>	561,818	<u>\$237,806</u>
Fund balance at beginning of year			<u>881,430</u>	
Fund balance at end of year			<u>\$1,443,248</u>	

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**CITY OF ORINDA**  
**Notes to Required Supplementary Information**

**NOTE 1 - Budgets and budgetary accounting**

The City operates under the general laws of the State of California ("State") and annually adopts a budget to be effective July 1 of the ensuing fiscal year. The City adopts an annual budget for General, Special Revenue and Capital Projects Funds. The legal level of budgetary control has been established at the fund level. Budgets are subject to a public hearing before they are adopted by the City Council. Budgets are prepared on the cash basis and are not materially different from budgets prepared under accounting principles generally accepted in the United States of America.

All annual appropriations lapse at fiscal year-end. Budgets submitted to the City Council include both proposed appropriations and the means of financing them. The City Council approves total appropriations on a fund-by-fund basis.

The City Manager is authorized to transfer budget appropriations within the same fund in conformance with the adopted policies set by the City Council. Additional appropriations or interfund transfers not included in the original budget resolutions require approval by the City Council. Budgeted amounts shown reflect the annual operating budget as originally passed and include an additional appropriation for equipment replacement made in mid-year. Encumbrance accounting, a method of recording purchase commitments, is not used by the City.

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**OTHER SUPPLEMENTARY INFORMATION**

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
City Capital Projects Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance</u>
Revenues:				
Miscellaneous			\$123,351	\$123,351
Total revenues			<u>123,351</u>	<u>123,351</u>
Expenditures:				
Current:				
Public works and engineering			13,182	(13,182)
Capital outlay	\$826,950	\$843,750	945,495	(101,745)
Total expenditures	<u>826,950</u>	<u>843,750</u>	<u>958,677</u>	<u>(114,927)</u>
Excess (deficiency) of revenues over expenditures	<u>(826,950)</u>	<u>(843,750)</u>	<u>(835,326)</u>	<u>8,424</u>
Net changes in fund balance	<u><u>(\$826,950)</u></u>	<u><u>(\$843,750)</u></u>	<u>(835,326)</u>	<u><u>\$8,424</u></u>
Fund balance - beginning of year			<u>1,729,952</u>	
Fund balance - end of year			<u><u>\$894,626</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Road Bonds 2014 Debt Service Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property tax and assessments	\$1,225,000	\$1,225,000	\$1,216,866	(\$8,134)
Interest	5,000	5,000	12,615	7,615
Total revenues	1,230,000	1,230,000	1,229,481	(519)
Expenditures:				
Debt service:				
Principal	630,000	630,000	630,000	
Interest and fiscal charges	566,768	566,768	567,409	(641)
Total expenditures	1,196,768	1,196,768	1,197,409	(641)
Excess (deficiency) of revenues over expenditures	33,232	33,232	32,072	(1,160)
Net changes in fund balance	\$33,232	\$33,232	32,072	(\$1,160)
Fund balance at beginning of year			1,060,404	
Fund balance at end of year			\$1,092,476	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Road Bonds 2016 Debt Service Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property tax and assessments	\$1,700,000	\$1,700,000	\$1,735,878	\$35,878
Interest	7,000	7,000	16,879	9,879
Total revenues	<u>1,707,000</u>	<u>1,707,000</u>	<u>1,752,757</u>	<u>45,757</u>
Expenditures:				
Debt Service:				
Principal	755,000	755,000	755,000	
Interest and fiscal charges	863,390	863,390	862,700	690
Total expenditures	<u>1,618,390</u>	<u>1,618,390</u>	<u>1,617,700</u>	<u>690</u>
Excess (deficiency) of revenues over expenditures	<u>88,610</u>	<u>88,610</u>	<u>135,057</u>	<u>46,447</u>
Net changes in fund balance	<u>\$88,610</u>	<u>\$88,610</u>	135,057	<u>\$46,447</u>
Fund balance at beginning of year			<u>1,345,333</u>	
Fund balance at end of year			<u>\$1,480,390</u>	

**CITY OF ORINDA, CALIFORNIA**  
**COMBINING FUNDS**  
**FISCAL YEAR ENDED JUNE 30, 2022**

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Fund	Description
<p>The General Fund is the City’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The General Fund is comprised of the following:</p>	
General Purpose	Accounts for most discretionary resources except those that require separate accounting for local, state or federal reporting and accountability purposes. Primary sources of General Purpose Fund revenue include property tax, sales tax, franchise fees, parks and recreation fees, as well as transfers in from other funds for eligible uses.
Add-On Sales Tax ( <b>Measure L</b> )	Accounts for all revenue received from Measure L which was approved by the voters in November 2012 and collected between April 1, 2013 – March 31, 2021. This measure provided a local ½ cent add-on sales tax. Expenses are appropriated separately as part of the City Council adoption of the Budget.
Add-On Sales Tax ( <b>Measure R</b> )	Accounts for all revenue received from Measure R which was approved by the voters in November 2020 and collected beginning April 1, 2021. The tax has a 20 year sunset (March 31, 2041). This measure replaced the tax levied under Measure L and consists of a local 1 cent add-on sales tax. Expenses are appropriated separately as part of the City Council adoption of the Budget.

CITY OF ORINDA  
Combining Balance Sheet  
General Fund  
June 30, 2023

	<u>General Purpose</u>	<u>Add - On Sales Tax (Measure L)</u>	<u>Add - On Sales Tax (Measure R)</u>	<u>Total</u>
ASSETS				
Cash, cash equivalents and investments	\$14,816,536	\$857,776	\$4,073,041	\$19,747,353
Accounts receivable	905,273	74,870	690,439	1,670,582
Accrued interest receivable	214,942	605	2,544	218,091
Prepaid items and deposits	518,714		201	518,915
Due from other funds	1,295,360			1,295,360
	<u>17,750,825</u>	<u>933,251</u>	<u>4,766,225</u>	<u>23,450,301</u>
Total assets				
LIABILITIES AND FUND BALANCES				
Accounts payable and accrued liabilities	\$1,573,172	\$8,144	\$122,931	\$1,704,247
Other current liabilities	432,118			432,118
Unearned revenue	30,000			30,000
Planning and engineering deposits	2,315,481			2,315,481
	<u>4,350,771</u>	<u>8,144</u>	<u>122,931</u>	<u>4,481,846</u>
Total liabilities				
Fund balances:				
Nonspendable	518,915			518,915
Assigned	437,377	925,107	4,643,294	6,005,778
Unassigned	12,443,762			12,443,762
	<u>13,400,054</u>	<u>925,107</u>	<u>4,643,294</u>	<u>18,968,455</u>
Total fund balances				
Total liabilities and fund balance	<u>\$17,750,825</u>	<u>\$933,251</u>	<u>\$4,766,225</u>	<u>\$23,450,301</u>

CITY OF ORINDA  
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance  
General Fund  
For the year ended June 30, 2023

	<u>General Purpose</u>	<u>Add - On Sales Tax (Measure L)</u>	<u>Add - On Sales Tax (Measure R)</u>	<u>Total</u>
Revenues				
Taxes				
Property tax and assessments	\$9,496,591			\$9,496,591
Sales tax	1,411,983	\$10,708	\$3,803,247	5,225,938
Franchise tax	1,257,849			1,257,849
Transient Occupancy Tax	27,958			27,958
Property transfer tax	271,662			271,662
Use of money and properties	379,374	32,514	60,212	472,100
Service fees				
Business license registration	31,627			31,627
Vehicle fees and parking fines	44,761			44,761
Building inspection	809,818			809,818
Parks and recreation	2,769,371			2,769,371
Planning	243,942			243,942
Public works and engineering	206,862			206,862
Police	14,352			14,352
Other agencies				
Federal				
Homeowners tax reimbursement	31,370			31,370
Vehicle abatement	12,545			12,545
Miscellaneous	346,483			346,483
<b>Total Revenues</b>	<b>17,356,548</b>	<b>43,222</b>	<b>3,863,459</b>	<b>21,263,229</b>
Expenditures				
Current:				
City management	584,111		444,199	1,028,310
City attorney	481,747		4,953	486,700
City clerk	348,123			348,123
Administrative services	1,161,003	993	3,051	1,165,047
Parks and recreation	3,794,700		185,685	3,980,385
Public works and engineering	2,218,776		244,793	2,463,569
Police services	4,211,925		587	4,212,512
Planning	1,475,148			1,475,148
Library operations	57,214			57,214
Capital outlay	46,225	2,244,551	1,684,009	3,974,785
Debt Service:				
Interest	215,419			215,419
Principal payments on bonds	345,000			345,000
<b>Total Expenditures</b>	<b>14,939,391</b>	<b>2,245,544</b>	<b>2,567,277</b>	<b>19,752,212</b>
Excess (deficiency) of revenues over expenditures	2,417,157	(2,202,322)	1,296,182	1,511,017
Other financing sources (uses):				
Transfers in	17,100			17,100
Transfers out	(972,737)			(972,737)
<b>Total other financing sources (uses)</b>	<b>(955,637)</b>			<b>(955,637)</b>
Net changes in fund balance	1,461,520	(2,202,322)	1,296,182	555,380
Fund balance - beginning of year	11,938,534	3,127,429	3,347,112	18,413,075
Fund balance - end of year	<b>\$13,400,054</b>	<b>\$925,107</b>	<b>\$4,643,294</b>	<b>\$18,968,455</b>

CITY OF ORINDA  
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
General Fund  
For the year ended June 30, 2023

	General Purpose			
	Original Budget	Amended Budget	Actual	Variance
Revenues				
Taxes				
Property tax and assessments	\$6,385,675	\$6,385,675	\$6,775,738	\$390,063
Property tax in lieu of VLF	2,755,000	2,755,000	2,720,853	(34,147)
Sales tax	1,340,000	1,340,000	1,411,983	71,983
Franchise tax	1,225,000	1,225,000	1,257,849	32,849
Transient Occupancy Tax	35,000	35,000	27,958	(7,042)
Property transfer tax	600,000	600,000	271,662	(328,338)
Rent and interest	205,235	205,235	379,374	174,139
Service fees				
Business License Registration	18,100	18,100	31,627	13,527
Vehicle and parking fines	50,000	50,000	44,761	(5,239)
Building inspection	700,000	700,000	809,818	109,818
Parks and recreation	1,957,000	1,957,000	2,769,371	812,371
Planning	400,000	400,000	243,942	(156,058)
Public works and engineering	160,000	160,000	206,862	46,862
Police	4,000	4,000	14,352	10,352
Other agencies				
Federal				
Homeowners tax reimbursement	31,850	31,850	31,370	(480)
Vehicle abatement	8,000	8,000	12,545	4,545
Miscellaneous	344,100	344,100	346,483	2,383
Total revenues	<u>16,218,960</u>	<u>16,218,960</u>	<u>17,356,548</u>	<u>1,137,588</u>
Expenditures				
Current:				
City management	558,992	558,992	584,111	(25,119)
City attorney	645,000	645,000	481,747	163,253
City clerk	375,957	375,957	348,123	27,834
Finance/ administrative services	1,337,603	1,337,603	1,161,003	176,600
Police services	5,362,070	5,362,070	4,211,925	1,150,145
Public works/ engineering	2,269,179	2,492,179	2,218,776	273,403
Parks and recreation	3,509,599	3,839,049	3,794,700	44,349
Planning	1,445,364	1,445,364	1,475,148	(29,784)
Library operations	39,680	39,680	57,214	(17,534)
Capital outlay			46,225	(46,225)
Debt service:				
Interest	215,419	215,419	215,419	
Principal payments on bonds	345,000	345,000	345,000	
Total expenditures	<u>16,103,863</u>	<u>16,656,313</u>	<u>14,939,391</u>	<u>1,716,922</u>
Excess (deficiency) of revenues over expenditures	<u>115,097</u>	<u>(437,353)</u>	<u>2,417,157</u>	<u>2,854,510</u>
Other financing sources (uses)				
Transfers in	17,340	17,340	17,100	(240)
Transfers out	(47,668)	(647,668)	(972,737)	(325,069)
Total Other Financing Sources (Uses)	<u>(30,328)</u>	<u>(630,328)</u>	<u>(955,637)</u>	<u>(325,309)</u>
Net changes in fund balance	<u>\$84,769</u>	<u>(\$1,067,681)</u>	1,461,520	<u>\$2,529,201</u>
Fund balance - beginning of year			11,938,534	
Fund balance - end of year			<u>\$13,400,054</u>	

Add - On Sales Tax (Measure L)				Add - On Sales Tax (Measure R)			
Original Budget	Amended Budget	Actual	Variance	Original Budget	Amended Budget	Actual	Variance
		\$10,708	\$10,708	\$3,392,750	\$3,392,750	\$3,803,247	\$410,497
\$1,000	\$1,000	32,514	31,514	6,300	6,300	60,212	53,912
<u>1,000</u>	<u>1,000</u>	<u>43,222</u>	<u>42,222</u>	<u>3,399,050</u>	<u>3,399,050</u>	<u>3,863,459</u>	<u>464,409</u>
				887,480	887,480	444,199	443,281
				5,000	5,000	4,953	47
		993	(993)	4,000	4,000	3,051	949
				45,000	45,000	587	44,413
				356,210	356,210	244,793	111,417
				201,500	201,500	185,685	15,815
2,203,500	2,623,644	2,244,551	379,093	90,000	2,540,109	1,684,009	856,100
<u>2,203,500</u>	<u>2,623,644</u>	<u>2,245,544</u>	<u>378,100</u>	<u>1,589,190</u>	<u>4,039,299</u>	<u>2,567,277</u>	<u>1,472,022</u>
<u>(2,202,500)</u>	<u>(2,622,644)</u>	<u>(2,202,322)</u>	<u>420,322</u>	<u>1,809,860</u>	<u>(640,249)</u>	<u>1,296,182</u>	<u>1,936,431</u>
<u>(\$2,202,500)</u>	<u>(\$2,622,644)</u>	<u>(2,202,322)</u>	<u>\$420,322</u>	<u>\$1,809,860</u>	<u>(\$640,249)</u>	1,296,182	<u>\$1,936,431</u>
		<u>3,127,429</u>				<u>3,347,112</u>	
		<u>\$925,107</u>				<u>\$4,643,294</u>	

CITY OF ORINDA  
Combining Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
General Fund  
For the year ended June 30, 2023

	Total			
	Original Budget	Amended Budget	Actual	Variance
Revenues				
Taxes				
Property tax and assessments	\$6,385,675	\$6,385,675	\$6,775,738	\$390,063
Property tax in lieu of VLF	2,755,000	2,755,000	2,720,853	(34,147)
Sales tax	4,732,750	4,732,750	5,225,938	493,188
Franchise tax	1,225,000	1,225,000	1,257,849	32,849
Transient Occupancy Tax	35,000	35,000	27,958	(7,042)
Property transfer tax	600,000	600,000	271,662	(328,338)
Rent and interest	212,535	212,535	472,100	259,565
Service fees				
Business License Registration	18,100	18,100	31,627	13,527
Vehicle and parking fines	50,000	50,000	44,761	(5,239)
Building inspection	700,000	700,000	809,818	109,818
Parks and recreation	1,957,000	1,957,000	2,769,371	812,371
Planning	400,000	400,000	243,942	(156,058)
Public works and engineering	160,000	160,000	206,862	46,862
Police	4,000	4,000	14,352	10,352
Other agencies				
Federal				
Homeowners tax reimbursement	31,850	31,850	31,370	(480)
Vehicle abatement	8,000	8,000	12,545	4,545
Miscellaneous	344,100	344,100	346,483	2,383
Total revenues	<u>19,619,010</u>	<u>19,619,010</u>	<u>21,263,229</u>	<u>1,644,219</u>
Expenditures				
Current:				
City management	1,446,472	1,446,472	1,028,310	418,162
City attorney	650,000	650,000	486,700	163,300
City clerk	375,957	375,957	348,123	27,834
Finance/ administrative services	1,341,603	1,341,603	1,165,047	176,556
Police services	5,563,570	5,563,570	4,212,512	1,351,058
Public works/ engineering	2,625,389	2,848,389	2,463,569	384,820
Parks and recreation	3,554,599	3,884,049	3,980,385	(96,336)
Planning	1,445,364	1,445,364	1,475,148	(29,784)
Library operations	39,680	39,680	57,214	(17,534)
Capital outlay	2,293,500	5,163,753	3,974,785	1,188,968
Debt service:				
Interest	215,419	215,419	215,419	
Principal payments on bonds	345,000	345,000	345,000	
Total expenditures	<u>19,896,553</u>	<u>23,319,256</u>	<u>19,752,212</u>	<u>3,567,044</u>
Excess (deficiency) of revenues over expenditures	<u>(277,543)</u>	<u>(3,700,246)</u>	<u>1,511,017</u>	<u>5,211,263</u>
Other financing sources (uses)				
Transfers in	17,340	17,340	17,100	(240)
Transfers out	(47,668)	(647,668)	(972,737)	(325,069)
Total Other Financing Sources (Uses)	<u>(30,328)</u>	<u>(630,328)</u>	<u>(955,637)</u>	<u>(325,309)</u>
Net changes in fund balance	<u>(\$307,871)</u>	<u>(\$4,330,574)</u>	555,380	<u>\$4,885,954</u>
Fund balance - beginning of year			<u>18,413,075</u>	
Fund balance - end of year			<u>\$18,968,455</u>	

**CITY OF ORINDA, CALIFORNIA**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FISCAL YEAR ENDED JUNE 30, 2023**

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Fund	Description
SPECIAL REVENUE FUNDS:	
Gas Tax	Accounts for the excise tax used for street maintenance and related capital projects.
Transportation Impact	Accounts for the fee imposed on new development to help fund construction of expansion of roads, bikeways, sidewalks, and traffic signals.
Library	Accounts for the voter approved special library parcel tax revenue used to provide additional hours of operation at the Orinda library.
Park Dedication	Accounts for the fee imposed on new development to provide funding for new parklands, facilities, and rehabilitation of existing parks and facilities.
Tree Mitigation	Accounts for fees charged to developers when construction related activity may remove or destroy a protected tree.
Creek Mitigation	Accounts for fees charged to developers when construction related activity may affect the creek system in the City.
Recycling	Accounts for the California Recycle and Recovery grant used to promote recycling of beverage containers.
Supplemental Law Enforcement (SLES)	Accounts for funds received from the State's COPS program for front-line municipal police services.
Assessment Districts L-42, M-9, M-11	These funds account for the revenue received from benefited properties and the associated expenses to operate and maintain street lights and common areas.

**CITY OF ORINDA, CALIFORNIA**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FISCAL YEAR ENDED JUNE 30, 2023**

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Fund	Description
Wilder Community Facilities (CFD)	Accounts for revenue received from parcels in the District and expenses associated with maintenance of public playfields and police service.
Stormwater	Accounts for fees collected by the County and passed through to the City for activities necessary to comply with stormwater program elements.
TDA Grants	Accounts for State grant monies focused on projects addressing construction of pedestrian and bicycle improvements, including master plans and education programs.
General Plan Surcharge	Accounts for fees added as a surcharge to Planning Permits and used to fund updates of the General Plan including the required Housing Element.
Field Maintenance Surcharge	Accounts for user fees collected from Parks and Recreation field and sports program participants and used to fund field maintenance improvements.
Facility Improvement Surcharge	Accounts for user fees collected from Parks and Recreation class and program participants and used to fund facility maintenance improvements.
Permit Technology Surcharge	Accounts for surcharge collected from applications for permits submitted to Development Services and used to fund Permit System costs.

**CITY OF ORINDA, CALIFORNIA**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FISCAL YEAR ENDED JUNE 30, 2023**

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Fund	Description
<b>CAPITAL PROJECTS FUNDS</b>	
Oaksprings Assessment District Improvements	Accounts for activities related to the Oaksprings Assessment District improvements.
State Grants	Accounts for grant revenues made available by the planning and development of projects that promote sustainable communities
Other Grants	Accounts for the grant revenue received from BART for improving access ramps.
Road Stabilization	Accounts for activities related to unpredictable road failures due to erosion or other earth-moving events.

CITY OF ORINDA  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2023

<b>Special Revenue Funds</b>				
	Gas Tax	Transportation Impact	Drainage Impact	Library
<u>ASSETS</u>				
Cash, cash equivalents and investments	\$1,089,293	\$984,987	\$1,301,792	\$520,944
Accounts receivable	119,739		3,581	
Interest receivable	538	690	872	381
Prepaid items	108			16,548
Due from other agencies				
Total assets	\$1,209,678	\$985,677	\$1,306,245	\$537,873
<u>LIABILITIES AND FUND BALANCES</u>				
Accounts payable and accrued liabilities	\$37,070	\$38,094	\$245	\$47,906
Due to other funds				
Total liabilities	37,070	38,094	245	47,906
Fund balance				
Nonspendable	108			16,548
Restricted	1,172,500	947,583	1,306,000	473,419
Committed				
Assigned				
Total fund balance	1,172,608	947,583	1,306,000	489,967
Total liabilities and fund balance	\$1,209,678	\$985,677	\$1,306,245	\$537,873

**Special Revenue Funds**

Park Dedication	Tree Mitigation	Creek Mitigation	Recycling	Supplemental Law Enforcement (S.L.E.S.)	Assessment District L-42
\$1,018,981	\$13,753	\$4,008	\$525,075	\$185,978	\$15,167
689	9	1	355	171	11
<u>\$1,019,670</u>	<u>\$13,762</u>	<u>\$4,009</u>	<u>\$525,430</u>	<u>\$186,149</u>	<u>\$15,178</u>
\$99					\$329
<u>99</u>					<u>329</u>
1,019,571	\$13,762	\$4,009	\$525,430	\$186,149	14,849
<u>1,019,571</u>	<u>13,762</u>	<u>4,009</u>	<u>525,430</u>	<u>186,149</u>	<u>14,849</u>
<u>\$1,019,670</u>	<u>\$13,762</u>	<u>\$4,009</u>	<u>\$525,430</u>	<u>\$186,149</u>	<u>\$15,178</u>

(Continued)

CITY OF ORINDA  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2023

	<b>Special Revenue Funds</b>			
	Assessment District M-9	Assessment District M-11	Wilder CFD	Stormwater
<u>ASSETS</u>				
Cash and cash equivalents	\$2,441	\$7,342		
Accounts receivable			\$1,017,481	\$191,647
Interest receivable	2			
Prepaid items				169
Due from other agencies				
Total assets	\$2,443	\$7,342	\$1,017,481	\$191,816
<u>LIABILITIES AND FUND BALANCES</u>				
Accounts payable and accrued liabilities	\$1,922	\$7,342	\$56,979	\$11,002
Due to other funds			638,681	
Total liabilities	1,922	7,342	695,660	11,002
Fund balance				
Nonspendable				169
Restricted	521		321,821	180,645
Committed				
Assigned				
Total fund balance	521		321,821	180,814
Total liabilities and fund balance	\$2,443	\$7,342	\$1,017,481	\$191,816

**Special Revenue Funds**

TDA Grants	General Plan Surcharge	Field Maintenance Surcharge	Facility Improvement Surcharge	Permit Technology Surcharge
	\$191,615	\$273,216	\$142,116	\$47,386
\$149,801	2,478	12,180	79	743
	129	176	94	32
<u>\$149,801</u>	<u>\$194,222</u>	<u>\$285,572</u>	<u>\$142,289</u>	<u>\$48,161</u>
\$475				
<u>149,326</u>				
<u>149,801</u>				
		\$285,572	\$142,289	\$48,161
	<u>\$194,222</u>			
	194,222	285,572	142,289	48,161
<u>\$149,801</u>	<u>\$194,222</u>	<u>\$285,572</u>	<u>\$142,289</u>	<u>\$48,161</u>

(Continued)

CITY OF ORINDA  
Combining Balance Sheet  
Nonmajor Governmental Funds  
June 30, 2023

**Capital Project Funds**

	Oaksprings Assessments District			Road	Total
	Improvements	State Grants	Other Grants	Stabilization	
<b><u>ASSETS</u></b>					
Cash and cash equivalents	\$284,357		\$1,076	\$691,522	\$7,301,049
Accounts receivable		\$86,174			1,583,903
Interest receivable	192			519	4,861
Prepaid items					16,825
Due from other agencies		61,870			61,870
<b>Total assets</b>	<b>\$284,549</b>	<b>\$148,044</b>	<b>\$1,076</b>	<b>\$692,041</b>	<b>\$8,968,508</b>
<b><u>LIABILITIES AND FUND BALANCES</u></b>					
Accounts payable and accrued liabilities		\$40,691		\$12,211	\$254,365
Due to other funds		107,353			895,360
<b>Total liabilities</b>		<b>148,044</b>		<b>12,211</b>	<b>1,149,725</b>
Fund balance					
Nonspendable					16,825
Restricted	\$284,549		\$1,076		6,927,906
Committed				679,830	679,830
Assigned					194,222
<b>Total fund balance</b>	<b>284,549</b>		<b>1,076</b>	<b>679,830</b>	<b>7,818,783</b>
<b>Total liabilities and fund balance</b>	<b>\$284,549</b>	<b>\$148,044</b>	<b>\$1,076</b>	<b>\$692,041</b>	<b>\$8,968,508</b>

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CITY OF ORINDA  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the year ended June 30, 2023

	<b>Special Revenue Funds</b>			
	Gas Tax	Transportation Impact	Drainage Impact	Library
<b>Revenues</b>				
Property tax and assessments				\$527,091
Interest	\$8,060	\$18,298	\$24,655	7,451
Parks and recreation				
Gasoline taxes	933,200			
State and local grants	399,980			
Development impact fees		38,082	156,999	
C.O.P.S. - State AB 3229				
Federal agencies				
NPDES revenue				
Public works and engineering				
Miscellaneous			1,056	
Total revenue	<u>1,341,240</u>	<u>56,380</u>	<u>182,710</u>	<u>534,542</u>
<b>Expenditures</b>				
Current:				
Administrative services				
City attorney	3,704			
Parks and Recreation				
Public works and engineering	142,714		4,908	
Police				
Planning				
Landscaping and street maintenance				
Library services				453,146
Capital outlay	591,520	108,475	701,388	
Debt service:				
Interest and fiscal charges				
Principal				
Total expenditures	<u>737,938</u>	<u>108,475</u>	<u>706,296</u>	<u>453,146</u>
Excess (deficiency) of revenues over expenditures	<u>603,302</u>	<u>(52,095)</u>	<u>(523,586)</u>	<u>81,396</u>
Transfers in		53,406		
Transfers out				
Net transfers in (out)		<u>53,406</u>		
Net changes in fund balance	603,302	1,311	(523,586)	81,396
Fund balances at beginning of year	<u>569,306</u>	<u>946,272</u>	<u>1,829,586</u>	<u>408,571</u>
Fund balances at end of year	<u>\$1,172,608</u>	<u>\$947,583</u>	<u>\$1,306,000</u>	<u>\$489,967</u>

**Special Revenue Funds**

Park Dedication	Tree Mitigation	Creek Mitigation	Recycling	Supplemental Law Enforcement (S.L.E.S.)
\$18,399	\$248	\$9	\$4,433	\$5,475
153,368	625		5,203	165,271
		4,000	460,084	
171,767	873	4,009	469,720	170,746
			139,114	200,000
104,655				
104,655			139,114	200,000
67,112	873	4,009	330,606	(29,254)
67,112	873	4,009	330,606	(29,254)
952,459	12,889		194,824	215,403
\$1,019,571	\$13,762	\$4,009	\$525,430	\$186,149

(Continued)

CITY OF ORINDA  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the year ended June 30, 2023

	<b>Special Revenue Funds</b>			
	Assessment District L-42	Assessment District M-9	Assessment District M-11	Wilder CFD
Revenues				
Property tax and assessments	\$9,042	\$11,944	\$37,238	\$513,050
Use of money and properties	247	29		649
Parks and recreation				
Gasoline tax				
State and local grants				
Development impact fees				
C.O.P.S. - State AB 3229				
Federal agencies				
NPDES				
Public works and engineering				
Miscellaneous				
Total revenue	<u>9,289</u>	<u>11,973</u>	<u>37,238</u>	<u>513,699</u>
Expenditures				
Current:				
Administrative services				
City attorney				
Parks and Recreation				264,244
Public works and engineering				
Police				375,550
Planning				
Landscaping and street maintenance	5,885	13,691	73,051	
Library services				
Capital outlay				
Debt service:				
Interest and fiscal charges				
Principal				
Total expenditures	<u>5,885</u>	<u>13,691</u>	<u>73,051</u>	<u>639,794</u>
Excess (deficiency) of revenues over expenditures	<u>3,404</u>	<u>(1,718)</u>	<u>(35,813)</u>	<u>(126,095)</u>
Transfers in	240	40	52,313	
Transfers out	<u>(600)</u>		<u>(16,500)</u>	
Net transfers in (out)	<u>(360)</u>	<u>40</u>	<u>35,813</u>	
Net changes in fund balance	3,044	(1,678)		(126,095)
Fund balances at beginning of year	<u>11,805</u>	<u>2,199</u>		<u>447,916</u>
Fund balances at end of year	<u><u>\$14,849</u></u>	<u><u>\$521</u></u>		<u><u>\$321,821</u></u>

**Special Revenue Funds**

Stormwater	TDA Grants	General Plan Surcharge	Field Maintenance Surcharge	Facility Improvement Surcharge	Permit Technology Surcharge
\$1,189		\$3,250	\$5,031 55,608	\$2,395 46,953	\$792
	\$100,700				
190,521					
358		40,086			11,899
192,068	100,700	43,336	60,639	49,348	12,691
313,946					
152,980	47,294		51,312	30,424	
466,926	47,294		51,312	30,424	
(274,858)	53,406	43,336	9,327	18,924	12,691
320,144	(53,406)				
320,144	(53,406)				
45,286		43,336	9,327	18,924	12,691
135,528		150,886	276,245	123,365	35,470
\$180,814		\$194,222	\$285,572	\$142,289	\$48,161

(Continued)

CITY OF ORINDA  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the year ended June 30, 2023

	<b>Capital Project Funds</b>				<b>Total</b>
	Oaksprings Assessments District Improvements	State Grants	Other Grants	Road Stabilization	
<b>Revenues</b>					
Property tax and assessments					\$1,098,365
Interest	\$5,629			\$13,871	120,110
Parks and recreation					102,561
Gasoline tax					933,200
State and local grants		\$148,053	\$37,080		691,016
Development impact fees					349,074
C.O.P.S. - State AB 3229					165,271
Federal agencies					
NPDES revenue					190,521
Public works and engineering					4,000
Miscellaneous					513,483
<b>Total revenue</b>	<b>5,629</b>	<b>148,053</b>	<b>37,080</b>	<b>13,871</b>	<b>4,167,601</b>
<b>Expenditures</b>					
<b>Current:</b>					
Administrative services					
City attorney					3,704
Parks and Recreation					403,358
Public works and engineering		38,349		950	500,867
Police					575,550
Planning		62,869	36,004		98,873
Landscaping and street maintenance					92,627
Library services					453,146
Capital outlay		250,945		392,842	2,431,835
<b>Debt service:</b>					
Interest and fiscal charges					
Principal					
<b>Total expenditures</b>		<b>352,163</b>	<b>36,004</b>	<b>393,792</b>	<b>4,559,960</b>
<b>Excess (deficiency) of revenues over expenditures</b>	<b>5,629</b>	<b>(204,110)</b>	<b>1,076</b>	<b>(379,921)</b>	<b>(392,359)</b>
Transfers in				300,000	726,143
Transfers out					(70,506)
<b>Net transfers in (out)</b>				<b>300,000</b>	<b>655,637</b>
<b>Net changes in fund balance</b>	<b>5,629</b>	<b>(204,110)</b>	<b>1,076</b>	<b>(79,921)</b>	<b>263,278</b>
<b>Fund balances at beginning of year</b>	<b>278,920</b>	<b>204,110</b>		<b>759,751</b>	<b>7,555,505</b>
<b>Fund balances at end of year</b>	<b>\$284,549</b>		<b>\$1,076</b>	<b>\$679,830</b>	<b>\$7,818,783</b>

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Gas Tax Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Amended Budget</u>	<u>Actual</u>	<u>Variance</u>
Revenues				
Gasoline taxes	\$1,027,000	\$1,027,000	\$933,200	(\$93,800)
State and local grants			399,980	399,980
Interest	3,000	3,000	8,060	5,060
Miscellaneous				
Total revenue	<u>1,030,000</u>	<u>1,030,000</u>	<u>1,341,240</u>	<u>311,240</u>
Expenditures				
Current:				
City attorney			3,704	(3,704)
Public works and engineering	260,500	295,500	129,613	165,887
Capital outlay	<u>324,000</u>	<u>889,000</u>	<u>604,621</u>	<u>284,379</u>
Total expenditures	<u>584,500</u>	<u>1,184,500</u>	<u>737,938</u>	<u>446,562</u>
Excess (deficiency) of revenues over expenditures	<u>445,500</u>	<u>(154,500)</u>	<u>603,302</u>	<u>757,802</u>
Net changes in fund balance	<u>\$445,500</u>	<u>(\$154,500)</u>	603,302	<u>\$757,802</u>
Fund balance at beginning of year			<u>569,306</u>	
Fund balance at end of year			<u>\$1,172,608</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Transportation Impact Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Development impact fees	\$40,000	\$40,000	\$38,082	(\$1,918)
Interest	5,000	5,000	18,298	13,298
State and local	300,000	300,000		(300,000)
Total revenues	345,000	345,000	56,380	(288,620)
Expenditures:				
Current:				
Public works and engineering	17,500	17,500		17,500
Capital outlay	1,065,000	1,110,000	108,475	1,001,525
Total expenditures	1,082,500	1,127,500	108,475	1,001,525
Other financing sources:				
Transfers in			53,406	53,406
Total other financing sources			53,406	53,406
Excess (deficiency) of revenues over expenditures	(737,500)	(782,500)	1,311	766,311
Net changes in fund balance	(\$737,500)	(\$782,500)	1,311	\$766,311
Fund balance at beginning of year			946,272	
Fund balance at end of year			\$947,583	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Drainage Impact Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Development impact fees	\$150,000	\$150,000	\$156,999	\$6,999
Interest	500	500	24,655	24,155
Miscellaneous			1,056	1,056
	<u>150,500</u>	<u>150,500</u>	<u>182,710</u>	<u>32,210</u>
Total revenues				
Expenditures:				
Current:				
Public works and engineering	15,000	15,000	4,908	10,092
Capital Outlay	1,163,500	963,500	701,388	262,112
	<u>1,178,500</u>	<u>978,500</u>	<u>706,296</u>	<u>272,204</u>
Total expenditures				
Excess (deficiency) of revenues over expenditures	<u>(1,028,000)</u>	<u>(828,000)</u>	<u>(523,586)</u>	<u>304,414</u>
Net changes in fund balance	<u>(\$1,028,000)</u>	<u>(\$828,000)</u>	<u>(523,586)</u>	<u>\$304,414</u>
Fund balance at beginning of year			<u>1,829,586</u>	
Fund balance at end of year			<u>\$1,306,000</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Library Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Property tax and assessments	\$523,848	\$523,848	\$527,091	\$3,243
Interest	<u>1,000</u>	<u>1,000</u>	<u>7,451</u>	<u>6,451</u>
Total revenues	<u>524,848</u>	<u>524,848</u>	<u>534,542</u>	<u>9,694</u>
Expenditures:				
Current:				
Parks and recreation	382,770	382,770	453,146	(70,376)
Capital Outlay	<u>467,500</u>	<u>467,500</u>	<u></u>	<u>467,500</u>
Total expenditures	<u>850,270</u>	<u>850,270</u>	<u>453,146</u>	<u>397,124</u>
Excess (deficiency) of revenues over expenditures	<u>(325,422)</u>	<u>(325,422)</u>	<u>81,396</u>	<u>406,818</u>
Net changes in fund balance	<u><u>(\$325,422)</u></u>	<u><u>(\$325,422)</u></u>	<u>81,396</u>	<u><u>\$406,818</u></u>
Fund balance at beginning of year			<u>408,571</u>	
Fund balance at end of year			<u><u>\$489,967</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Park Dedication Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$1,000	\$1,000	\$18,399	\$17,399
Development impact fees	<u>50,000</u>	<u>50,000</u>	<u>153,368</u>	<u>103,368</u>
Total revenues	<u>51,000</u>	<u>51,000</u>	<u>171,767</u>	<u>120,767</u>
Expenditures:				
Current:				
Parks and Recreation	135,000	135,000		135,000
Capital Outlay	<u>447,000</u>	<u>447,000</u>	<u>104,655</u>	<u>342,345</u>
Total expenditures	<u>582,000</u>	<u>582,000</u>	<u>104,655</u>	<u>477,345</u>
Excess (deficiency) of revenues over expenditures	<u>(531,000)</u>	<u>(531,000)</u>	<u>67,112</u>	<u>598,112</u>
Net changes in fund balance	<u><u>(\$531,000)</u></u>	<u><u>(\$531,000)</u></u>	67,112	<u><u>\$598,112</u></u>
Fund balance at beginning of year			<u>952,459</u>	
Fund balance at end of year			<u><u>\$1,019,571</u></u>	

CITY OF ORINDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
 Tree Mitigation Special Revenue Fund  
 For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$100	\$100	\$248	\$148
Fees	500	500	625	125
Total revenues	600	600	873	273
Excess (deficiency) of revenues over expenditures	600	600	873	273
Net changes in fund balance	\$600	\$600	873	\$273
Fund balance at beginning of year			12,889	
Fund balance at end of year			\$13,762	

CITY OF ORINDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
 Creek Mitigation Special Revenue Fund  
 For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest			\$9	\$9
Public works and engineering			4,000	4,000
Total revenues			4,009	4,009
Excess (deficiency) of revenues over expenditures			4,009	4,009
Net changes in fund balance			4,009	\$4,009
Fund balance at beginning of year				
Fund balance at end of year			\$4,009	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Recycling Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
State and local	\$5,000	\$5,000	\$5,203	\$203
Interest			4,433	4,433
Miscellaneous			460,084	460,084
			<u>469,720</u>	<u>464,720</u>
Total revenues	<u>5,000</u>	<u>5,000</u>	<u>469,720</u>	<u>464,720</u>
Expenditures:				
Current:				
Parks and recreation	124,000	124,000	139,114	(15,114)
			<u>139,114</u>	<u>(15,114)</u>
Total expenditures	<u>124,000</u>	<u>124,000</u>	<u>139,114</u>	<u>(15,114)</u>
Excess (deficiency) of revenues over expenditures	<u>(119,000)</u>	<u>(119,000)</u>	330,606	449,606
Net changes in fund balance	<u>(\$119,000)</u>	<u>(\$119,000)</u>	330,606	<u>\$449,606</u>
Fund balance at beginning of year			<u>194,824</u>	
Fund balance at end of year			<u>\$525,430</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Supplemental Law Enforcement (S.L.E.S.F.) Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
C.O.P.S. - State AB 3229	\$135,000	\$135,000	\$165,271	\$30,271
Interest	1,000	1,000	5,475	4,475
Total revenues	136,000	136,000	170,746	34,746
Expenditures:				
Current:				
Police	200,000	200,000	200,000	
Total expenditures	200,000	200,000	200,000	
Excess (deficiency) of revenues over expenditures	(64,000)	(64,000)	(29,254)	34,746
Net changes in fund balance	(\$64,000)	(\$64,000)	(29,254)	\$34,746
Fund balance at beginning of year			215,403	
Fund balance at end of year			\$186,149	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Assessment District L-42 Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Property tax and assessments	\$8,825	\$8,825	\$9,042	\$217
Interest	<u>10</u>	<u>10</u>	<u>247</u>	<u>237</u>
Total revenues	<u>8,835</u>	<u>8,835</u>	<u>9,289</u>	<u>454</u>
Expenditures:				
Current:				
Landscaping and street maintenance	<u>7,365</u>	<u>7,365</u>	<u>5,885</u>	<u>1,480</u>
Total expenditures	<u>7,365</u>	<u>7,365</u>	<u>5,885</u>	<u>1,480</u>
Excess (deficiency) of revenues over expenditures	<u>1,470</u>	<u>1,470</u>	<u>3,404</u>	<u>1,934</u>
Other financing sources (uses):				
Transfers in	240	240	240	
Transfers out	<u>(600)</u>	<u>(600)</u>	<u>(600)</u>	
Total other financing sources (uses)	<u>(360)</u>	<u>(360)</u>	<u>(360)</u>	
Net changes in fund balance	<u><u>\$1,110</u></u>	<u><u>\$1,110</u></u>	3,044	<u><u>\$1,934</u></u>
Fund balance at beginning of year			<u>11,805</u>	
Fund balance at end of year			<u><u>\$14,849</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Assessment District M-9 Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Property tax and assessments	\$11,300	\$11,650	\$11,944	\$294
Interest	<u>10</u>	<u>10</u>	<u>29</u>	<u>19</u>
Total revenues	<u>11,310</u>	<u>11,660</u>	<u>11,973</u>	<u>313</u>
Expenditures:				
Current:				
Landscaping and street maintenance	<u>12,140</u>	<u>12,140</u>	<u>13,691</u>	<u>(1,551)</u>
Total expenditures	<u>12,140</u>	<u>12,140</u>	<u>13,691</u>	<u>(1,551)</u>
Excess (deficiency) of revenues over expenditures	<u>(830)</u>	<u>(480)</u>	<u>(1,718)</u>	<u>(1,238)</u>
Other financing sources:				
Transfers in	<u>40</u>	<u>40</u>	<u>40</u>	
Total other financing sources	<u>40</u>	<u>40</u>	<u>40</u>	
Net changes in fund balance	<u><u>(\$790)</u></u>	<u><u>(\$440)</u></u>	<u>(1,678)</u>	<u><u>(\$1,238)</u></u>
Fund balance at beginning of year			<u>2,199</u>	
Fund balance at end of year			<u><u>\$521</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Assessment District M-11 Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Property tax and assessments	<u>\$37,712</u>	<u>\$37,712</u>	<u>\$37,238</u>	<u>(\$474)</u>
Total revenues	<u>37,712</u>	<u>37,712</u>	<u>37,238</u>	<u>(474)</u>
Expenditures:				
Current:				
Landscaping and street maintenance	<u>68,360</u>	<u>68,360</u>	<u>73,051</u>	<u>(4,691)</u>
Total expenditures	<u>68,360</u>	<u>68,360</u>	<u>73,051</u>	<u>(4,691)</u>
Excess (deficiency) of revenues over expenditures	<u>(30,648)</u>	<u>(30,648)</u>	<u>(35,813)</u>	<u>(5,165)</u>
Other financing sources:				
Transfers in	47,388	47,388	52,313	4,925
Transfers out	<u>(16,740)</u>	<u>(16,740)</u>	<u>(16,500)</u>	<u>240</u>
Total other financing sources	<u>30,648</u>	<u>30,648</u>	<u>35,813</u>	<u>5,165</u>
Net changes in fund balance	<u>=====</u>	<u>=====</u>		<u>=====</u>
Fund balance at beginning of year			<u>=====</u>	
Fund balance at end of year			<u>=====</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Wilder CFD Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property tax and assessments	\$467,235	\$467,235	\$513,050	\$45,815
Interest	300	300	649	349
Total revenues	467,535	467,535	513,699	46,164
Expenditures:				
Current:				
Police	190,550	190,550	375,550	(185,000)
Landscaping and street maintenance	276,685	276,685	264,244	12,441
Total expenditures	467,235	467,235	639,794	(172,559)
Excess (deficiency) of revenues over expenditures	300	300	(126,095)	(126,395)
Net changes in fund balance	\$300	\$300	(126,095)	(\$126,395)
Fund balance at beginning of year			447,916	
Fund balance at end of year			\$321,821	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Stormwater Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$500	\$500	\$1,189	\$689
NPEDES revenue	300,000	300,000	190,521	(109,479)
Miscellaneous	500	500	358	(142)
Total revenues	301,000	301,000	192,068	(108,932)
Expenditures:				
Current:				
Public works and engineering	267,834	267,834	313,946	(46,112)
Capital outlay	270,000	301,000	152,980	148,020
Total expenditures	537,834	568,834	466,926	101,908
Excess (deficiency) of revenues over expenditures	(236,834)	(267,834)	(274,858)	(7,024)
Other financing sources:				
Transfers in			320,144	320,144
Total other financing sources			320,144	320,144
Net changes in fund balance	(\$236,834)	(\$267,834)	45,286	\$313,120
Fund balance at beginning of year			135,528	
Fund balance at end of year			\$180,814	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
TDA Grants Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
State and local grants	\$80,000	\$80,000	\$100,700	\$20,700
Total revenues	<u>80,000</u>	<u>80,000</u>	<u>100,700</u>	<u>20,700</u>
Expenditures:				
Capital outlay	195,000	195,000	47,294	147,706
Total expenditures	<u>195,000</u>	<u>195,000</u>	<u>47,294</u>	<u>147,706</u>
Excess (deficiency) of revenues over expenditures	<u>(115,000)</u>	<u>(115,000)</u>	<u>53,406</u>	<u>168,406</u>
Other financing sources (uses)				
Transfer out			(53,406)	53,406
Total other financing sources (uses)			<u>(53,406)</u>	<u>53,406</u>
Net changes in fund balance	<u>(\$115,000)</u>	<u>(\$115,000)</u>		<u>\$221,812</u>
Fund balance at beginning of year			<u>                    </u>	
Fund balance at end of year			<u>                    </u>	

CITY OF ORINDA  
 Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
 General Plan Special Revenue Fund  
 For the year ended June 30, 2023

	Original Budget	Amended Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$900	\$900	\$3,250	\$2,350
Miscellaneous	50,000	50,000	40,086	(9,914)
Total revenue	<u>50,900</u>	<u>50,900</u>	<u>43,336</u>	<u>(7,564)</u>
Excess (deficiency) of revenues over expenditures	<u>50,900</u>	<u>50,900</u>	<u>43,336</u>	<u>(7,564)</u>
Net changes in fund balance	<u><u>\$50,900</u></u>	<u><u>\$50,900</u></u>	43,336	<u><u>(\$7,564)</u></u>
Fund balance at beginning of year			<u>150,886</u>	
Fund balance at end of year			<u><u>\$194,222</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Field Maintenance Surcharge Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Interest	\$500	\$500	\$5,031	\$4,531
Recreation fees	<u>30,000</u>	<u>30,000</u>	<u>55,608</u>	<u>25,608</u>
Total revenues	<u>30,500</u>	<u>30,500</u>	<u>60,639</u>	<u>30,139</u>
Expenditures:				
Capital outlay	<u>40,000</u>	<u>55,000</u>	<u>51,312</u>	<u>3,688</u>
Total expenditures	<u>40,000</u>	<u>55,000</u>	<u>51,312</u>	<u>3,688</u>
Excess (deficiency) of revenues over expenditures	<u>(9,500)</u>	<u>(24,500)</u>	<u>9,327</u>	<u>33,827</u>
Net changes in fund balance	<u><u>(\$9,500)</u></u>	<u><u>(\$24,500)</u></u>	<u>9,327</u>	<u><u>\$33,827</u></u>
Fund balance at beginning of year			<u>276,245</u>	
Fund balance at end of year			<u><u>\$285,572</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Facility Improvement Surcharge Special Revenue Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$500	\$500	\$2,395	\$1,895
Recreation fees	<u>50,250</u>	<u>50,250</u>	<u>46,953</u>	<u>(3,297)</u>
Total revenues	<u>50,750</u>	<u>50,750</u>	<u>49,348</u>	<u>(1,402)</u>
Expenditures:				
Current:				
Parks and recreation	15,000	15,000		15,000
Capital Outlay	<u>75,000</u>	<u>75,000</u>	<u>30,424</u>	<u>44,576</u>
Total expenditures	<u>90,000</u>	<u>90,000</u>	<u>30,424</u>	<u>59,576</u>
Excess (deficiency) of revenues over expenditures	<u>(39,250)</u>	<u>(39,250)</u>	<u>18,924</u>	<u>58,174</u>
Net changes in fund balance	<u><u>(\$39,250)</u></u>	<u><u>(\$39,250)</u></u>	<u>18,924</u>	<u><u>\$58,174</u></u>
Fund balance at beginning of year			<u>123,365</u>	
Fund balance at end of year			<u><u>\$142,289</u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Permit Technology Surcharge Special Revenue Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$100	\$100	\$792	\$692
Miscellaneous	18,500	18,500	11,899	(6,601)
Total revenues	18,600	18,600	12,691	(5,909)
Excess (deficiency) of revenues over expenditures	18,600	18,600	12,691	(5,909)
Net changes in fund balance	\$18,600	\$18,600	12,691	(\$5,909)
Fund balance at beginning of year			35,470	
Fund balance at end of year			\$48,161	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Oaksprings Assessments District Improvements Capital Projects Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$500	\$500	\$5,629	\$5,129
Total Revenues	500	500	5,629	5,129
Excess (deficiency) of revenues over expenditures	500	500	5,629	5,129
Net changes in fund balance	<u>\$500</u>	<u>\$500</u>	\$5,629	<u>\$5,129</u>
Fund balance at beginning of year, as adjusted			<u>278,920</u>	
Fund balance at end of year			<u>\$284,549</u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
State Grants Fund  
For the year ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
Revenues:				
Grants	\$297,000	\$297,000	\$148,053	(\$148,947)
Total revenues	<u>297,000</u>	<u>297,000</u>	<u>148,053</u>	<u>(148,947)</u>
Expenditures:				
Public works and engineering			38,349	(38,349)
Planning	8,000	8,000	62,869	(54,869)
Capital outlay	<u>1,037,551</u>	<u>1,037,551</u>	<u>250,945</u>	<u>786,606</u>
Total expenditures	<u>1,045,551</u>	<u>1,045,551</u>	<u>352,163</u>	<u>693,388</u>
Excess (deficiency) of revenues over expenditures	<u>(748,551)</u>	<u>(748,551)</u>	<u>(204,110)</u>	<u>544,441</u>
Net changes in fund balance	<u>(\$748,551)</u>	<u>(\$748,551)</u>	<u>(204,110)</u>	<u>\$544,441</u>
Fund balance at beginning of year			<u>204,110</u>	
Fund balance at end of year			<u><u>                    </u></u>	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Other Grants Capital Projects Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Grants - Local	\$200,000	\$200,000	\$37,080	(\$162,920)
Miscellaneous	170,000	170,000		(170,000)
Total revenues	370,000	370,000	37,080	(332,920)
Expenditures:				
Current:				
Planning			36,004	(36,004)
Capital outlay	805,000	805,000		805,000
Total expenditures	805,000	805,000	36,004	768,996
Excess (deficiency) of revenues over expenditures	(435,000)	(435,000)	1,076	(1,101,916)
Net changes in fund balance	(\$435,000)	(\$435,000)	1,076	\$436,076
Fund balance at beginning of year				
Fund balance at end of year			\$1,076	

CITY OF ORINDA  
Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget to Actual  
Road Stabilization Capital Projects Fund  
For the year ended June 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest	\$5,000	\$5,000	\$13,871	\$8,871
Total Revenues	5,000	5,000	13,871	8,871
Expenditures:				
Current:				
Public works and engineering	73,000	73,000	950	72,050
Capital outlay	290,000	566,000	392,842	173,158
Total expenditures	363,000	639,000	393,792	245,208
Excess (deficiency) of revenues over expenditures	(358,000)	(634,000)	(379,921)	254,079
Other financing sources (uses):				
Transfers in		300,000	300,000	
Total other financing sources (uses)		300,000	300,000	
Net changes in fund balance	(\$358,000)	(\$334,000)	(79,921)	\$254,079
Fund balance at beginning of year			759,751	
Fund balance at end of year			\$679,830	

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**CITY OF ORINDA, CALIFORNIA**  
**INTERNAL SERVICE FUNDS**  
**FISCAL YEAR ENDED JUNE 30, 2022**

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<u>Fund</u>	<u>Description</u>
Information Systems	Accounts for activities related to the City's computer system and related software.
Building Maintenance	Accounts for activities related to the maintenance and capital outlays required to maintain the City facilities.
Vehicle Replacement	Accounts for activities related to the City's replacement of vehicles and motorized equipment.
Risk Management	Accounts for activities related to unfunded claims and litigation losses.

CITY OF ORINDA  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF NET POSITION  
JUNE 30, 2023

	<u>Information Systems</u>	<u>Buildings Maintenance</u>	<u>Vehicle Replacement</u>	<u>Risk Management</u>	<u>Total</u>
<b>Assets</b>					
Current Assets:					
Cash, cash equivalents and investments	\$589,425	\$1,152,990	\$698,462	\$240,273	\$2,681,150
Accounts receivable					
Interest receivable	410	782	621	163	1,976
Prepays and deposits	794				794
<b>Total Current Assets</b>	<u>590,629</u>	<u>1,153,772</u>	<u>699,083</u>	<u>240,436</u>	<u>2,683,920</u>
Non-current assets:					
Capital assets, net of Accumulated depreciation	36,235	24,650	807,354		868,239
<b>Total Assets</b>	<u>626,864</u>	<u>1,178,422</u>	<u>1,506,437</u>	<u>240,436</u>	<u>3,552,159</u>
<b>Liabilities</b>					
Current Liabilities:					
Accounts payable	26,214	1,238		2,158	29,610
<b>Total Liabilities</b>	<u>26,214</u>	<u>1,238</u>		<u>2,158</u>	<u>29,610</u>
<b>Net Position</b>					
Net position:					
Net investments in capital assets	36,235	24,650	807,354		868,239
Unrestricted	564,415	1,152,534	699,083	238,278	2,654,310
<b>Total Net Position</b>	<u>\$600,650</u>	<u>\$1,177,184</u>	<u>\$1,506,437</u>	<u>\$238,278</u>	<u>\$3,522,549</u>

CITY OF ORINDA  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN FUND NET POSITION  
FOR THE YEAR ENDED JUNE 30, 2023

	<u>Information Systems</u>	<u>Buildings Maintenance</u>	<u>Vehicle Replacement</u>	<u>Risk Management</u>	<u>Total</u>
Operating revenues:					
Charges for services	\$235,160	\$183,420	\$142,280	\$463,910	\$1,024,770
Total operating revenues	<u>235,160</u>	<u>183,420</u>	<u>142,280</u>	<u>463,910</u>	<u>1,024,770</u>
Operating expenses:					
Contract services	100,032				100,032
Services and supplies	101,668	34,606			136,274
Special department expenses				403,512	403,512
Capital outlay					
Depreciation	<u>33,623</u>	<u>10,938</u>	<u>100,154</u>		<u>144,715</u>
Total operating expenses	<u>235,323</u>	<u>45,544</u>	<u>100,154</u>	<u>403,512</u>	<u>784,533</u>
Operating income (loss)	<u>(163)</u>	<u>137,876</u>	<u>42,126</u>	<u>60,398</u>	<u>240,237</u>
Non-operating revenues (expenses):					
Investment income	13,005	20,821	16,654	3,784	54,264
Other revenue				13,856	13,856
Gain on disposal of capital asset			<u>(22,518)</u>		<u>(22,518)</u>
Total non-operating revenues	<u>13,005</u>	<u>20,821</u>	<u>(5,864)</u>	<u>17,640</u>	<u>45,602</u>
Other financing sources (uses):					
Transfers in			<u>300,000</u>		<u>300,000</u>
Total other financing sources (uses)			<u>300,000</u>		<u>300,000</u>
Change in net position	12,842	158,697	336,262	78,038	585,839
Net position at beginning of year	<u>587,808</u>	<u>1,018,487</u>	<u>1,170,175</u>	<u>160,240</u>	<u>2,936,710</u>
Net position at end of year	<u>\$600,650</u>	<u>\$1,177,184</u>	<u>\$1,506,437</u>	<u>\$238,278</u>	<u>\$3,522,549</u>

CITY OF ORINDA  
INTERNAL SERVICE FUNDS  
COMBINING STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED JUNE 30, 2023

	Equipment and Information Systems	Buildings Maintenance	Vehicle Replacement	Risk Management	Total
Cash flows from operating activities:					
Cash received from department users	\$235,160	\$183,420	\$142,280	\$463,910	\$1,024,770
Cash payments to suppliers of goods and services	(197,337)	(34,201)		2,158	(229,380)
Cash payments to employees for services				(403,512)	(403,512)
Net cash provided by (used for) operating activities	<u>37,823</u>	<u>149,219</u>	<u>142,280</u>	<u>62,556</u>	<u>391,878</u>
Cash flows from noncapital financing activities:					
Other revenue				13,856	13,856
Transfers from other funds			300,000		300,000
Net cash provided by noncapital financing activities			<u>300,000</u>	<u>13,856</u>	<u>313,856</u>
Cash flows from capital and related financing activities:					
(Acquisition) of capital assets			(519,268)		(519,268)
Net cash (used for) capital and related financing activities			<u>(519,268)</u>		<u>(519,268)</u>
Cash flows from investing activities:					
Interest received on investments	12,973	20,723	16,561	3,732	53,989
Net cash provided by investing activities	<u>12,973</u>	<u>20,723</u>	<u>16,561</u>	<u>3,732</u>	<u>53,989</u>
Net increase (decreased) in cash and cash equivalents	50,796	169,942	(60,427)	80,144	240,455
Cash and cash equivalents at beginning of year	538,629	983,048	758,889	160,129	2,440,695
Cash and cash equivalents at end of year	<u>\$589,425</u>	<u>\$1,152,990</u>	<u>\$698,462</u>	<u>\$240,273</u>	<u>\$2,681,150</u>
Reconciliation of operating income to net cash flows provided by operating activities:					
Operating income (loss)	(\$163)	\$137,876	\$42,126	\$60,398	\$240,237
Adjustments to reconcile operating income to net cash provided by operating activities:					
Decrease in accounts receivable					
Depreciation	33,623	10,938	100,154		144,715
Decrease in prepaid items	(794)				(794)
Increase (decreased) in accounts payable	5,157	405		2,158	7,720
Net cash provided by (used for) operating activities	<u>\$37,823</u>	<u>\$149,219</u>	<u>\$142,280</u>	<u>\$62,556</u>	<u>\$391,878</u>
Non-cash transactions:					
Loss on disposal of capital asset			\$22,518		\$22,518

***STATISTICAL SECTION***

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**CITY OF ORINDA, CALIFORNIA**  
**STATISTICAL SECTION**  
**FISCAL YEAR ENDED JUNE 30, 2022**

This part of the City of Orinda's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, footnotes, and required supplementary information says about the City's overall financial health.

<b>Contents</b>	<b>Page(s)</b>
<b>Financial Trends</b>	
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	144-150
<b>Revenue Capacity</b>	
These schedules contain information to help the reader assess the City's ability to generate revenues. Property taxes, sales and use taxes, charges for services, licenses, permits and fees and intergovernmental revenue are the City's most significant revenue sources.	152-156
<b>Debt Capacity</b>	
These schedules contain information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	158-162
<b>Demographic and Economic Information</b>	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	164
<b>Operating Information</b>	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	165-169

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year. The fiscal year 2013 report was the City's first Annual Comprehensive Financial Report, therefore information is available beginning with the year ended June 30, 2013 for the financial trend schedules.

City of Orinda  
 Net Position By Component  
 Ten Fiscal Years\*  
 Fiscal year ended June 30, 2023  
 (Accrual basis of accounting)

Fiscal Year Ended June 30,

	2014	2015	2016	2017
<b>Primary government:</b>				
<b>Governmental activities:</b>				
Net Investment in capital assets	\$ 40,022,920	\$ 31,242,089	\$ 42,026,180	\$ 49,771,041
Restricted	6,693,791	17,424,073	7,753,790	9,768,262
Unrestricted	8,394,982	9,622,488	10,916,822	6,621,778
<b>Total primary government</b>	<b>\$ 55,111,693</b>	<b>\$ 58,288,650</b>	<b>\$ 60,696,792</b>	<b>\$ 66,161,081</b>

Source: City of Orinda Finance Department.  
 The City has no Business Type activities to report.

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

Fiscal Year Ended June 30,

2018	2019	2020	2021	2022	2023
\$ 52,843,727	\$ 62,085,833	\$ 62,775,273	\$ 63,759,559	\$ 65,924,720	\$ 70,034,586
10,697,044	11,769,764	14,727,541	14,774,896	15,788,834	18,776,071
8,723,981	10,819,487	13,825,598	18,136,483	21,803,300	22,529,233
<u>\$ 72,264,752</u>	<u>\$ 84,675,084</u>	<u>\$ 91,328,412</u>	<u>\$ 96,670,938</u>	<u>\$ 103,516,854</u>	<u>\$ 111,339,890</u>

City of Orinda  
 Changes in Net Position  
 Ten Fiscal Years\*  
 Fiscal year ended June 30, 2023  
 (Accrual basis of accounting)

Fiscal Year Ended June 30,

	2014	2015	2016	2017
<b>Expenses</b>				
<b>Governmental Activities</b>				
General Government	\$ 2,125,066	\$ 2,709,476	\$ 2,593,399	\$ 2,299,303
Police Services	3,777,584	3,938,840	4,027,414	4,102,948
Public works and engineering	4,079,063	3,520,175	4,972,953	2,919,281
Parks, recreation and library	2,661,469	3,331,865	3,519,154	3,677,620
Planning	746,236	894,001	1,011,480	908,403
Interest on bonds payable	379,260	496,430	767,185	721,750
Total governmental activities	13,768,678	14,890,787	16,891,585	14,629,305
<b>Program Revenues</b>				
<b>Governmental activities:</b>				
Charges for services:				
General government	42,302	724,694	-	-
Police Services	136,247	127,821	163,897	128,437
Public works and engineering	2,010,224	1,672,036	2,215,638	1,779,708
Parks, recreation and library	2,089,129	2,272,615	2,426,005	2,364,387
Planning	980,002	980,448	1,318,350	1,039,671
Operating grants and contributions	936,273	431,776	1,254,815	168,031
Capital grants and contributions	1,615,848	2,171,109	795,526	2,904,294
Total governmental activities	7,810,025	8,380,499	8,174,231	8,384,528
Net revenues (expenses):	(5,958,653)	(6,510,288)	(8,717,354)	(6,244,777)
<b>General revenues and other changes in net position:</b>				
<b>Governmental activities:</b>				
Taxes:				
Property taxes	5,227,355	5,686,724	6,123,408	7,648,593
Sales taxes	2,071,438	2,067,331	2,121,297	2,106,881
Franchise taxes	1,009,114	1,034,647	1,082,218	1,118,568
Transfer taxes	235,119	316,208	250,992	262,260
Transient occupancy tax	-	-	-	-
Shared intergovernmental revenues	7,605	7,994	7,510	-
Interest income	117,578	168,378	225,216	282,691
Unrealized gain (loss) on sale of assets	(10,345)	(10,550)	27,411	-
Miscellaneous	411,858	416,513	154,494	290,073
Total governmental activities	9,069,722	9,687,245	9,992,546	11,709,066
<b>Changes in net position</b>	<b>\$ 3,111,069</b>	<b>\$ 3,176,957</b>	<b>\$ 1,275,192</b>	<b>\$ 5,464,289</b>

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

Fiscal Year Ended June 30,

	2018	2019	2020	2021	2022	2023
\$	2,336,578	\$ 2,612,766	\$ 2,716,501	\$ 2,893,144	\$ 2,949,215	\$ 3,412,913
	4,175,273	4,407,099	4,236,572	4,439,418	4,503,300	4,744,263
	3,946,827	7,335,169	6,511,462	7,311,925	8,337,279	8,779,559
	3,997,130	4,411,986	4,725,088	4,169,449	5,183,902	5,697,235
	879,871	1,012,380	1,102,985	1,020,329	1,364,738	1,547,530
	1,559,887	1,394,652	1,602,013	1,551,387	1,515,731	1,462,551
	16,895,566	21,174,052	20,894,621	21,385,652	23,854,165	25,644,051
	-	-	-	-	-	-
	160,729	219,717	115,137	166,466	168,893	179,623
	1,662,106	2,075,783	2,486,667	2,931,859	1,540,397	3,011,543
	3,262,864	3,059,501	2,583,734	2,524,123	3,320,051	3,912,073
	1,237,921	1,261,469	982,722	1,338,978	1,079,966	1,085,387
	902,369	275,290	867,374	331,698	540,158	735,777
	756,620	9,876,949	3,505,205	1,017,913	4,254,383	3,611,288
	7,982,609	16,768,709	10,540,839	8,311,037	10,903,848	12,535,691
	(8,912,957)	(4,405,343)	(10,353,782)	(13,074,615)	(12,950,317)	(13,108,360)
	8,633,632	9,795,495	10,350,583	10,824,872	11,585,920	12,449,335
	2,281,872	2,277,395	2,449,156	3,139,364	5,188,474	5,225,938
	1,139,414	1,127,003	1,152,773	1,161,418	1,198,111	1,257,849
	316,381	301,824	296,104	519,674	488,348	271,662
	58,658	79,128	49,763	34,660	42,920	27,958
	-	-	-	-	-	-
	561,504	1,231,128	1,067,239	106,663	(506,563)	715,337
	-	-	-	-	-	-
	2,403,087	2,003,702	1,510,369	2,630,490	1,799,023	983,317
	15,394,548	16,815,675	16,875,987	18,417,141	19,796,233	20,931,396
\$	6,481,591	\$ 12,410,332	\$ 6,522,205	\$ 5,342,526	\$ 6,845,916	\$ 7,823,036

City of Orinda  
Fund Balances, Governmental Funds  
Ten Fiscal Years\*  
Fiscal year ended June 30, 2023  
(Modified accrual basis of accounting)

Fiscal Year Ended June 30,

	2014	2015	2016	2017
<b>General Fund:</b>				
Non-Spendable	\$ 119,037	\$ -	\$ 99,088	\$ 98,306
Restricted	-	-	-	-
Committed	-	-	-	5,532,561
Assigned	-	-	-	695,539
Unassigned	7,590,562	7,972,055	9,204,680	612,209
<b>Total general fund</b>	<b>7,709,599</b>	<b>7,972,055</b>	<b>9,303,768</b>	<b>6,938,615</b>
<b>All Other Governmental Funds:</b>				
Non-Spendable	\$ -	\$ -	\$ 5,339	\$ 4,490
Restricted	5,554,221	17,424,073	13,322,144	44,485,762
Committed	155,594	-	-	1,196,263
Assigned	-	-	-	-
Unassigned	-	-	(460)	(729,717)
<b>Total all other governmental funds</b>	<b>5,709,815</b>	<b>17,424,073</b>	<b>13,327,023</b>	<b>44,956,798</b>
<b>Total all governmental funds</b>	<b>\$ 13,419,414</b>	<b>\$ 25,396,128</b>	<b>\$ 22,630,791</b>	<b>\$ 51,895,413</b>

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

Fiscal Year Ended June 30,

2018	2019	2020	2021	2022	2023
\$ 49,122	\$ 495,087	\$ 485,345	\$ 483,516	\$ 487,298	\$ 518,915
-	-	-	-	-	-
5,586,807	6,098,187	350,637	-	-	-
1,895,656	3,175,604	4,532,706	4,999,826	6,923,684	6,005,778
1,434,723	1,080,000	7,938,597	9,772,014	11,002,093	12,443,762
8,966,308	10,848,878	13,307,285	15,255,356	18,413,075	18,968,455
\$ 294,666	\$ 119,729	\$ 11,903	\$ 121,494	\$ 122,953	\$ 16,825
35,110,833	25,128,833	15,642,291	11,669,888	13,025,294	16,990,568
-	801,346	2,364,424	2,983,514	2,489,702	1,574,456
-	21,513	-	-	150,886	194,222
1,722,506	-	-	-	-	-
37,128,005	26,071,421	18,018,618	14,774,896	15,788,835	18,776,071
\$ 46,094,313	\$ 36,920,299	\$ 31,325,903	\$ 30,030,252	\$ 34,201,910	\$ 37,744,526

City of Orinda  
 Changes in Fund Balances, Governmental Funds  
 Ten Fiscal Years\*  
 Fiscal year ended June 30, 2023  
 (Modified accrual basis of accounting)

	Fiscal Year Ended June 30,			
	2014	2015	2016	2017
<b>Revenues:</b>				
Taxes and assessments	\$ 9,092,586	\$ 10,411,611	\$ 11,665,853	\$ 11,858,635
Licenses, permits and fees	1,043,059	920,153	1,375,557	1,364,512
Fines and forfeitures	111,785	127,821	92,549	95,347
Intergovernmental	3,153,262	3,438,680	2,638,744	3,697,094
Use of money and property	150,931	149,198	241,144	173,572
Charges for services	2,917,662	2,587,144	3,112,393	2,505,242
Other revenues	390,722	424,507	162,004	390,992
<b>Total revenues</b>	<b>16,860,007</b>	<b>18,059,114</b>	<b>19,288,244</b>	<b>20,085,394</b>
<b>Expenditures:</b>				
General Government	1,907,113	1,834,515	2,047,563	2,016,142
Police Services	3,783,388	3,959,757	4,033,935	4,112,216
Public works and engineering	1,402,895	2,808,965	2,913,730	4,108,748
Parks and recreation	2,156,909	2,386,392	2,557,929	2,761,601
Planning	795,674	903,543	1,007,036	922,311
Special districts	378,606	-	-	339,516
Library operations	324,230	350,263	341,982	299,905
Capital improvements	3,511,348	2,845,381	8,334,648	600,017
Capital Outlay	-	-	-	12,368,781
Bond Issuance	-	136,770	-	-
Debt Service:				
Interest on bonds payable & fiscal charges	379,260	369,660	439,759	858,822
Principle payment on bonds	240,000	250,000	8,345,000	1,360,000
<b>Total expenditures</b>	<b>14,879,423</b>	<b>15,845,246</b>	<b>30,021,582</b>	<b>29,748,059</b>
<b>Reconciliation of Governmental Revenues</b>				
Less Expenditures to Fund Equity:				
Revenues over (under) expenditures	1,980,584	2,213,868	(10,733,338)	(9,662,665)
Other financing sources (uses):				
Transfers in	1,667,208	571,703	416,357	2,782,818
Transfers out	(1,679,208)	(1,171,703)	(616,357)	(2,782,818)
Proceeds from long-term debt	-	10,000,000	7,945,000	35,000,000
Premium on bonds issued	-	362,848	223,001	2,908,926
Total other financing sources (uses)	(12,000)	9,762,848	7,968,001	37,908,926
Net change in fund balances	\$ 1,968,584	\$ 11,976,716	\$ (2,765,337)	\$ 28,246,261
Debt service as a percentage of noncapital expenditures	5.45%	4.77%	40.51%	12.77%

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

Source: City of Orinda Finance Department

Fiscal Year Ended June 30,

2018	2019	2020	2021	2022	2023
\$ 13,197,191	\$ 14,639,971	\$ 15,307,257	\$ 16,661,861	\$ 19,622,160	\$ 20,362,477
1,366,535	1,606,422	1,807,932	2,476,037	1,145,609	2,460,181
110,859	130,675	78,346	30,175	40,779	44,761
2,431,226	2,549,007	5,348,766	2,375,336	5,692,434	5,394,655
553,626	1,207,421	1,032,624	85,296	(522,171)	661,073
3,306,755	2,744,798	2,296,917	2,447,616	2,906,639	3,506,359
2,403,087	1,994,783	1,510,369	580,490	1,799,023	983,317
23,369,279	24,873,077	27,382,211	24,656,811	30,684,473	33,412,823
1,910,182	2,245,745	2,520,202	2,676,936	2,727,966	3,143,757
4,196,825	4,561,519	4,333,927	4,481,608	4,539,572	4,788,061
2,061,156	2,626,771	2,647,239	2,744,631	2,823,798	2,914,311
2,947,811	3,257,467	3,577,291	2,961,143	3,989,236	4,370,111
911,161	1,127,138	1,159,179	1,050,736	1,399,293	1,480,358
331,063	417,423	89,104	80,504	105,143	92,627
440,347	474,501	427,188	424,038	469,358	510,360
245,508	1,780,242	272,361	1,813	-	-
13,410,450	14,382,940	14,398,928	8,422,147	7,078,679	8,895,093
-	-	-	-	-	-
1,727,271	1,698,345	1,781,866	1,733,015	1,695,565	1,645,528
1,220,000	1,475,000	1,875,000	1,320,000	1,505,000	1,730,000
29,401,774	34,047,091	33,082,285	25,896,571	26,333,610	29,570,206
(6,032,495)	(9,174,014)	(5,700,074)	(1,239,760)	4,350,863	3,842,617
2,870,343	817,981	662,105	64,637	53,584	743,243
(2,638,948)	(817,981)	(687,550)	(120,528)	(232,790)	(1,043,243)
-	-	-	-	-	-
-	-	-	-	-	-
231,395	-	(25,445)	(55,891)	(179,206)	(300,000)
\$ (5,801,100)	\$ (9,174,014)	\$ (5,725,519)	\$ (1,295,651)	\$ 4,171,657	\$ 3,542,617
18.43%	16.14%	19.57%	17.47%	16.62%	16.33%

City of Orinda  
Assessed Value of Taxable Property  
For the last ten fiscal years

	<u>Secured</u>	<u>Unsecured</u>	<u>Less:</u> <u>Exemptions</u>	<u>Taxable</u> <u>Assessed Value</u>	<u>Total Direct</u> <u>Tax Rate</u>
FY 2013-14	\$ 4,973,624,380	\$ 43,870,136	\$ 75,486,075	\$ 4,942,008,441	7.3270%
FY 2014-15	5,451,859,224	31,430,055	96,238,114	5,387,051,165	7.3670%
FY 2015-16	5,904,386,501	28,225,803	97,482,835	5,835,129,469	7.3680%
FY 2016-17	6,222,416,276	34,227,058	99,065,221	6,157,578,113	7.3680%
FY 2017-18	6,563,379,892	31,674,579	100,972,956	6,494,081,515	7.3680%
FY 2018-19	6,999,868,227	33,858,885	102,752,297	6,930,974,815	7.3690%
FY 2019-20	7,468,305,703	32,670,267	105,994,210	7,394,981,760	7.3910%
FY 2020-21	7,855,455,822	33,581,157	115,203,562	7,773,833,417	7.3910%
FY 2021-22	8,241,762,070	40,137,411	116,397,009	8,165,502,472	7.3910%
FY 2022-23	8,953,708,515	39,654,860	118,726,919	8,874,636,456	7.3690%

Note: In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a total maximum rate of 1% based upon the assessed value of the property being taxed. Each year, the assessed value may be increased by an "inflation factor" (limited to a maximum of 2%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

**Source:** Contra Costa County Assessor 2013/14 - 2022/23 Combined Tax Rolls

City of Orinda  
Direct and Overlapping Debt  
As of June 30, 2023

City Assessed Valuation		\$ 8,874,636,456	
	Percentage Applicable (1)	Outstanding Debt 6/30/2023	Estimated Share of Overlapping Debt
<b><u>DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT:</u></b>			
Bay Area Rapid Transit District	0.932%	\$ 2,484,285,000	\$ 23,153,536
Contra Costa Community College District	3.529%	649,015,000	22,903,739
Acalanes Union High School District	19.855%	131,369,470	26,083,408
Lafayette School District	0.180%	66,735,000	120,123
Moraga School District	0.026%	28,200,000	7,332
Orinda Union School District	99.371%	86,285,000	85,742,267
East Bay Regional Park District	1.475%	175,955,000	2,595,336
<b>California Statewide Communities Development Authority</b>			
<b>Communication Facilities District No. 2007-1</b>	<b>100.000%</b>	<b>8,250,000</b>	<b>8,250,000</b>
<b>City of Orinda General Obligation Bonds</b>	<b>100.000%</b>	<b>36,115,000</b>	<b>36,115,000</b>
<b>TOTAL DIRECT AND OVERLAPPING TAX AND ASSESSMENT DEBT</b>			<b>204,970,741</b>
<b><u>DIRECT AND OVERLAPPING GENERAL FUND DEBT:</u></b>			
Contra Costa County General Fund Obligations	3.518%	193,515,000	6,807,858
Moraga School District Certificates of Participation	0.026%	6,961,673	1,810
Orinda Union School District General Fund Obligation	99.371%	2,365,000	2,350,124
Moraga Orinda Fire Pension Obligation Bonds	62.089%	2,350,000	1,459,092
<b>City of Orinda Certificates of Participation</b>	<b>100.000%</b>	<b>5,720,000</b>	<b>5,720,000</b>
<b>TOTAL GROSS DIRECT AND OVERLAPPING GENERAL FUND DEBT</b>			<b>16,338,884</b>
Less: Contra Costa County General Fund Obligations (supported)			1,791,695
<b>TOTAL NET DIRECT AND OVERLAPPING GENERAL FUND DEBT</b>			<b>14,547,189</b>
<b>TOTAL DIRECT DEBT</b>			<b>41,835,000</b>
<b>TOTAL GROSS OVERLAPPING DEBT</b>			<b>219,517,930</b>
<b>TOTAL NET OVERLAPPING DEBT</b>			<b>177,682,930</b>

- (1) The percentage of overlapping debt applicable to the City is estimated using taxable assessed property value. Applicable percentages were estimated by determining the portion of the overlapping district's assessed value that is within the boundaries of the City by the district's total taxable assessed value. Includes debt repaid through voter approved tax indebtedness. It excludes mortgage revenue, tax allocation bonds, interim financing obligations, non-bonded capital lease obligations and certificates of participation unless provided by the City.

Source: HdL Coren & Cone, Contra Cost County Assessor and Auditor

City of Orinda  
Top Ten Principal Property Tax Payers  
Current Year and Nine Years Ago

<u>Assessed Valuation Level</u>	<u>FY 2022-23</u>			<u>FY 2013-14</u>		
	<u>Taxable</u> <u>Assessed Value</u>	<u>Rank</u>	<u>% of</u> <u>Total</u>	<u>Taxable</u> <u>Assessed Value</u>	<u>Rank</u>	<u>% of</u> <u>Total</u>
OPG Partners LLC	\$ 35,904,389	1	0.40%			
Orinda Dunhill LLC	35,573,792	2	0.40%			
Orinda Country Club	13,694,316	4	0.15%			
YSMA LLC	13,134,474	3	0.15%			
Comcast	10,350,186	5	0.12%			
Barbara June Novogradac Revocable Trust	10,121,560	6	0.11%			
Charles and Ivette Esserman Trust	9,401,230	7	0.11%			
Volwood Farms LLC	9,241,307	8	0.10%			
Raymond L and Julie Quon	9,107,258	9	0.10%			
Motels Mission Sierra Inc	9,099,346	10	0.10%			
OG Property Owner, LLC				\$ 96,538,408	1	1.94%
Taylor Morrison of California				33,550,000	2	0.67%
MAC 2007 Family Trust				26,091,604	3	0.52%
GLL BVK Properties LP				25,000,000	4	0.50%
Pine Grove LLC				19,379,350	5	0.39%
Orinda Country Club				10,307,163	6	0.21%
Kathryn K Wiley Trust				6,800,000	7	0.14%
Kara Singleton Trust				6,617,286	8	0.13%
Scott C. and Lisa A. Kovalik Trust				6,597,500	9	0.13%
John H. and Wendy Lou Hammergren				6,454,164	10	0.13%
Total	<u>\$ 155,627,858</u>		<u>1.74%</u>	<u>\$ 237,335,475</u>		<u>4.76%</u>

**Source:** Contra Costa County Assessor 2022/23 and 2013/14 Combined Tax Rolls

City of Orinda  
 Schedule of Top 25 Principal Sales Tax Remitters  
 Current Year and Nine Years Ago

(listed in alphabetical order)

2022 (represents 79.28% of total sales tax)	2013* (represents 79.40% of total sales tax)
76 Orinda	BevMo
Acquire	Casa Orinda
Benefit Marketing	Chevron
BevMo	CVS Pharmacy
Casa Orinda	Energy Comm
Chevron	Europa Hofbrau, Deli & Pub
CVS Pharmacy	Fourth Bore Tap Room & Grill
Energy Comm	Insight Resource Group
Europa Hofbrau	La Piazza
Fourth Bore Tap Room & Grill	Maria Tenaglia Design
Keepcool Usa Llc	McCaulou's
Mash Gas & Food 5	McDonnell Nursery
McDonnell Nursery	Nation's Giant Hamburgers
Nation's Giant Hamburgers	Orinda 76
Orinda Country Club	Orinda Country Club
Orinda Hardware & Rental	Orinda Hardware & Rental
Orinda Motors	Orinda Motors
Orinda Shell	Orinda Shell
P & M Window Co	P & M Window Co
Rite Aid	Rite Aid
Roundstone Solutions Inc	Safeway
Safeway	Siam Orchid
Siam Orchid	Smart Security Solutions
Sushi Island	Village Inn Café
Szechwan Restaurant	Wild Magnolia

\*The City of Orinda prepared its first CAFR for the fiscal year ended June 30, 2013  
 Therefore, a comparison is only provided for the years data was available

Note: The lists are arranged in alphabetical order which is a requirement under California law for  
 Retail Sales Tax information. Disclosure of actual sales tax by permittee is also confidential.

**Source:** State Board of Equalization

City of Orinda  
Property Tax Levies and Collections  
For the last ten fiscal years

Fiscal Year Ended <u>June 30,</u>	Taxes Levied for the <u>Fiscal Year</u>	Collected within the Fiscal Year of the Levy		Collections in Subsequent <u>Years</u>	Total Collections to Date	
		<u>Amount</u>	<u>Percentage of Levy</u>		<u>Amount</u>	<u>Percentage of Levy</u>
2014	\$ 3,748,789	\$ 3,748,789	100%	\$ -	\$ 3,748,789	100%
2015	4,082,388	4,082,388	100%	-	4,082,388	100%
2016	4,424,432	4,424,432	100%	-	4,424,432	100%
2017	4,656,163	4,656,163	100%	-	4,656,163	100%
2018	4,933,170	4,933,170	100%	-	4,933,170	100%
2019	5,132,064	5,132,064	100%	-	5,132,064	100%
2020	5,458,894	5,458,894	100%	-	5,458,894	100%
2021	5,749,358	5,749,358	100%	-	5,749,358	100%
2022	6,023,764	6,023,764	100%	-	6,023,764	100%
2023	6,569,970	6,569,970	100%	-	6,569,970	100%

Note: Amounts are reported and collected under the Teeter Plan in which all taxes are distributed to the City in the year of the levy with the County retaining any interest or penalties on uncollected balances.

Source: Contra Costa County Auditor-Controller's Office

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City of Orinda  
 Direct and Overlapping Tax Rates  
 For the last ten fiscal years  
 (Rate per \$100 of assessed value)

	City Direct Rates		Overlapping Rates			
	Basic Rate	Total Direct	Acalanes Union	BART Bond	CCC Community College	East Bay Regional Park Bond
FY 2013-14	1.00000	1.00000	0.03610	0.00750	0.01330	0.00780
FY 2014-15	1.00000	1.00000	0.03500	0.00450	0.02520	0.00850
FY 2015-16	1.00000	1.00000	0.03320	0.00260	0.02200	0.00670
FY 2016-17	1.00000	1.00000	0.03230	0.00800	0.01200	0.00320
FY 2017-18	1.00000	1.00000	0.03250	0.00840	0.01140	0.00210
FY 2018-19	1.00000	1.00000	0.03230	0.00700	0.01100	0.00210
FY 2019-20	1.00000	1.00000	0.03260	0.01200	0.01880	0.00940
FY 2020-21	1.00000	1.00000	0.03270	0.01390	0.01610	0.00140
FY 2021-22	1.00000	1.00000	0.03360	0.00600	0.01760	0.00200
FY 2022-23	1.00000	1.00000	0.03250	0.01400	0.01620	0.00580

Note: In 1978, California voters passed Proposition 13, which sets the property tax rate at a 1.00% fixed amount. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of voter approved bonds.

The City of Orinda 1% share is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. ERAF tax shifts may not be included in ratio.

Source: Contra Costa County Assessor 2013/14 - 2022/23 Tax Rate Table and HdL Coren & Cone

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Overlapping Rates

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Lafayette Elementary <u>Bond</u>	Moraga Elementary <u>Bond</u>	Orinda Elementary <u>Bond</u>	Orinda Roads <u>Bond</u>	Total Tax <u>Rate</u>	<b>City's Share of 1% Levy Per Prop 13</b>
0.02670	0.02640	0.02550		1.14330	<b>0.07393</b>
0.02410	0.02430	0.02320	0.01300	1.15780	<b>0.07393</b>
0.02090	0.02290	0.01900	0.01850	1.14580	<b>0.07391</b>
0.04370	0.02240	0.01650	0.01690	1.15500	<b>0.07391</b>
0.04190	0.04830	0.01440	0.02500	1.18400	<b>0.07391</b>
0.04120	0.04480	0.01460	0.03350	1.18650	<b>0.07391</b>
0.04010	0.04520	0.07240	0.03250	1.26300	<b>0.07391</b>
0.03810	0.02810	0.06030	0.03220	1.22280	<b>0.07391</b>
0.02290	0.03870	0.06170	0.03300	1.21550	<b>0.07391</b>
0.02410	0.02330	0.05500	0.03110	1.20200	<b>0.07391</b>

City of Orinda  
Outstanding Debt  
For the last ten fiscal years

Fiscal Year Ending June	<u>General Obligation Bonds</u>			<u>CERTIFICATES OF PARTICIPATION</u>		% of Total Outstanding Debt Personal Income
	Debt Outstanding (1), (2)	Debt Per Capita	Ratio Debt To Assessed Value of Property	Debt Outstanding (3)	Debt Per Capita	
2014	\$ -	\$ -	0.00%	\$ 8,280,000	\$ 461	0.6%
2015	10,352,848	570.72	0.19%	8,030,000	443	1.3%
2016	10,021,046	537.41	0.17%	8,168,001	438	1.2%
2017	46,738,519	2,481.08	0.76%	7,862,382	417	3.4%
2018	45,661,754	2,378.34	0.70%	7,551,763	393	3.0%
2019	44,029,989	2,260.85	0.64%	7,231,144	371	2.7%
2020	42,313,224	2,225.96	0.57%	6,905,525	363	2.3%
2021	41,161,459	2,157.54	0.53%	6,569,906	344	2.3%
2022	39,834,694	2,045.11	0.49%	6,224,287	320	2.0%
2023	36,115,000	1,878.54	0.41%	5,720,000	298	1.7%

**Notes:**

(1) In March 2015, the City issued General Obligation Bonds in the amount of \$10 million. The bonds were Series A of an aggregate voter authorized amount of \$20 million (2014 Road Bonds)

(2) In April 2017 the City issued Series B \$10 million the final authorization of the 2014 Road Bonds and also issued \$25 million authorized by the voters under the 2016 Road Bonds.

(3) In September 2005 \$9.8 million of Certificates of Participation were issued to fund City Offices In July of 2015 Refunding Certificates of Participation were issued in the amount of \$7,945,000. The Refunding COP's fully retired the outstanding 2005 COP's.

**Source:** City of Orinda Finance Department, Population - California Department of Finance  
Income - US Census Bureau

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City of Orinda  
 Legal Debt Margin Information  
 For the last ten fiscal years

Fiscal Year Ended June 30,

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Assessed Value Secured	\$ 4,942,008,441	\$ 5,387,051,165	\$ 5,835,129,469	\$ 6,172,625,746
Conversion Percentage	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>
Adjusted Assessed Value	1,235,502,110	1,346,762,791	1,458,782,367	1,543,156,437
Debt Limit Percentage	<u>15%</u>	<u>15%</u>	<u>15%</u>	<u>15%</u>
Debt Limit	185,325,317	202,014,419	218,817,355	231,473,465
Total net debt applicable to limit	-	10,000,000	9,685,000	43,620,000
Legal debt margin	<u>\$ 185,325,317</u>	<u>\$ 212,014,419</u>	<u>\$ 209,132,355</u>	<u>\$ 187,853,465</u>
Total net debt applicable to the limit as a percentage of debt limit	0%	4.95%	4.43%	18.84%

Note: The Government Code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). The computations shown above reflect a conversion of assessed valuation data for each fiscal year from the current full valuation perspective to the 25% level that was in effect at the time the legal debt margin was enacted by the State of California for local governments.

Source: City of Orinda Finance Department

Fiscal Year Ended June 30,

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$ 6,537,156,590	\$ 6,904,577,718	\$ 7,369,358,656	\$ 7,748,564,991	\$ 8,133,060,130	\$ 8,838,781,553
<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>	<u>25%</u>
1,634,289,148	1,726,144,430	1,842,339,664	1,937,141,248	2,033,265,033	2,209,695,388
<u>15%</u>	<u>15%</u>	<u>15%</u>	<u>15%</u>	<u>15%</u>	<u>15%</u>
245,143,372	258,921,664	276,350,950	290,571,187	304,989,755	331,454,308
42,700,000	44,029,989	39,665,000	41,161,459	39,834,694	36,115,000
<u>\$ 202,443,372</u>	<u>\$ 214,891,675</u>	<u>\$ 236,685,950</u>	<u>\$ 249,409,728</u>	<u>\$ 265,155,061</u>	<u>\$ 295,339,308</u>

17.42%	17.01%	14.35%	14.17%	13.06%	10.90%
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City of Orinda  
Demographic and Economic Statistics  
For the last ten years

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<u>Year</u>	<u>Population</u>	Personal Income City of Orinda (in thousands)	Per Capita Personal Income	Unemployment Rate City of Orinda	Median Age	% of Pop 25+ with High School Degree	% of Pop 25+ with Bachelor's Degree
2013	18,089	\$ 1,399,166	\$ 77,349	2.3%	46.1	98.1%	78.4%
2014	18,109	1,403,900	77,525	3.0%	46.3	97.8%	77.9%
2015	18,749	1,562,879	83,357	2.4%	46.4	98.0%	78.2%
2016	18,935	1,627,772	85,966	2.1%	47.1	98.8%	79.2%
2017	19,199	1,787,130	93,084	2.2%	48.1	98.6%	80.4%
2018	19,475	1,907,280	97,934	1.9%	48.3	98.3%	80.8%
2019	19,009	2,099,515	110,448	1.8%	48.4	98.3%	83.1%
2020	19,078	2,056,137	107,775	6.4%	48.7	98.4%	82.6%
2021	19,478	2,312,495	118,723	3.7%	49.2	98.4%	85.2%
2022	19,225	2,502,008	130,143	1.9%	49.0	98.8%	87.0%

**Sources:** Population: California State Department of Finance  
 Unemployment Data: California Employment Development Department  
 2010 and later Income, Age and Education Data: - US Census Bureau, most recent American  
 Community Survey

City of Orinda  
Capital Asset Statistics by Function  
Last Ten Years

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<u>Function</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Police*										
Stations	1	1	1	1	1	1	1	1	1	1
Fire**										
Stations	3	3	3	3	3	3	3	3	3	3
Public works										
Streets (miles)	92.70	92.70	92.70	92.70	92.70	92.70	92.70	94.12	93.48	93.19
Streetlights***										
Parks and recreation										
Parks	5	5	5	5	5	5	5	5	5	5
Community centers	1	1	1	1	1	2	2	2	2	2
Public Tennis Courts	3	3	3	3	3	3	3	3	3	3
Water**										
Sewer**										

\* Police services are provided pursuant to an agreement with the Contra Costa County Sheriffs Office

\*\* Fire, water, and sewer services are provided by Special Districts which are separate from the City.

\*\*\* Streetlights in the City are owned and maintained by PG&E

**Source:** City of Orinda Finance Department

City of Orinda  
 Operating Indicators by Function  
 Last Ten Fiscal Years\*  
 Fiscal year ended June 30, 2023

Fiscal Year Ended June 30,

<u>Function</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Police**				
Arrests	204	215	154	119
Parking citations issued	405	1,161	1,561	2,415
Public works				
Street resurfacing (miles)	-	2.87	10.09	10.82
Encroachment permits	322	335	411	383
Parks and recreation				
Recreation classes (enrollment)	8,523	9,056	9,590	10,046
Facility rental hours	2,414	4,873	5,022	5,780
Sports field rental hours - City	6,852	8,270	9,870	9,925
Sports field rental hours - OUSD***	-	-	-	-
Building Valuations				
Commercial/Industrial Construction	2,186,520	2,346,691	3,548,400	11,965,873
Residential Construction	49,855,541	40,589,805	46,297,341	54,122,263
Total building actions	52,042,061	42,936,496	49,845,741	66,088,137
Fire, Water, Sewer****				

\*The City of Orinda prepared its first CAFR for the fiscal year ended June 30, 2013

\*\* Police services are provided pursuant to an agreement with the Contra Costa County Sheriffs Office

\*\*\* Starting January 2019, City entered into an MOU and began to maintain and schedule Orinda Union School District (OUSD) sports fields during non-school hours.

\*\*\*\* Fire, water, and sewer services are provided by Special Districts which are separate from the City.

Source: City of Orinda Finance Department

Fiscal Year Ended June 30,

<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
107	124	127	93	92	192
1,878	2,403	1,156	195	357	115
13.20	14.68	17.23	6.22	7.04	6.66
349	320	318	330	325	332
10,475	10,569	8,707	1,775	5,047	7,232
6,942	7,234	5,667	4,493	8,446	10,511
10,384	10,730	7,438	9,047	10,787	11,481
-	1,707	1,440	2,007	3,351	2,832
14,839,696	15,132,128	21,640,147	26,704,397	31,937,819	35,689,940
51,818,127	58,955,489	36,859,488	51,917,632	36,922,484	36,440,526
66,657,823	74,087,618	58,499,635	78,622,029	68,860,304	72,130,466

City of Orinda  
 Full-time and Part-time\*\* City Employees by Function  
 Last Ten Fiscal Years\*

Fiscal Year Ended June 30,	General Government	Public Safety Non-Sworn	Public Safety Sworn **	Public Works	Community Development	Parks And Recreation	<b>TOTAL</b>
2014 **	7.70	2.40	-	11.00	4.50	10.00	<b>35.60</b>
2015 **	7.70	2.40	-	11.00	4.50	10.00	<b>35.60</b>
2016 **	7.95	2.40	-	12.00	6.00	11.00	<b>39.35</b>
2017 **	7.95	2.40	-	12.00	6.00	11.00	<b>39.35</b>
2018	8.62	2.00	-	12.16	6.00	14.56	<b>43.34</b>
2019	7.50	2.00	-	11.03	6.10	15.30	<b>41.93</b>
2020	8.05	1.93	-	12.15	6.07	13.50	<b>41.70</b>
2021	8.00	1.47	-	11.00	5.42	7.56	<b>33.45</b>
2022	9.02	1.55	-	11.00	5.00	10.47	<b>37.04</b>
2023	10.00	1.37	-	11.04	6.38	14.10	<b>42.89</b>

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

\*\* Fiscal Years 2012-13 through 2016-17 exclude part-time equivalents

\*\*Police services are provided by Contra Costa County Office of the Sheriff

Source: City of Orinda Finance Department

City of Orinda  
Principal Employers  
2022-23 and Nine Years Ago\*

Employer	FY 2022-2023			FY 2013-2014**		
	Employees	Rank	Percentage of Top 10 Employment	Employees	Rank	Percentage of Top 10 Employment
Orinda Union School District	330	1	28.50%	300	1	34.13%
Orinda Country Club	219	2	18.91%	110	2	12.51%
Miramonte High School	115	3	9.93%	103	3	11.72%
Safeway	103	4	8.89%	86	4	9.78%
Moraga-Orinda Fire District	70	5	6.04%	73	5	8.30%
Fourth Bore Tap Room & Grill	70	5	6.04%			
Orinda Care Center	69	6	5.96%	37	8	4.21%
Sleepy Hollow Swim & Tennis	57	7	4.92%	60	6	6.83%
EBMUD	53	8	4.58%			
City of Orinda	38	9	3.28%			
Casa Orinda	34	10	2.94%	35	9	3.98%
Litman Gregory Asset Management				47	7	5.35%
Orinda Academy				28	10	3.19%
<b>Total</b>	<b>1,158</b>		<b>100.00%</b>	<b>879</b>		<b>100.00%</b>

\*The City of Orinda prepared its first ACFR for the fiscal year ended June 30, 2013

Note: the number of employees is based on permanent employees only

Source: City of Orinda Finance Department and \*\* San Francisco Center For Economic Development

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**INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

To the Honorable Members of the City Council  
City of Orinda, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the City of Orinda, California, as of and for the year ended June 30, 2023, and have issued our report thereon dated December 19, 2023.

***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We have also issued a separate Memorandum on Internal Control dated December 19, 2023, which is an integral part of our audit and should be read in conjunction with this report.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Maze + Associates*

Pleasant Hill, California  
December 19, 2023